# City of Newark, Ohio

Licking County



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2024



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

FOR THE YEAR ENDED DECEMBER 31, 2024

Prepared by the Auditor's Office

Ryan T. Bubb City Auditor



# TABLE OF CONTENTS

# CITY OF NEWARK LICKING COUNTY, OHIO

I	Introdu	CTORY SECTION
	A B C D	Letter of Transmittal
ΙI	FINANC	IAL SECTION
	A B C	Independent Auditor's Report
		Governmental Funds:
		Balance Sheet
		Reconciliation of Total Governmental Fund Balances to Net Position of Governmental Activities
		Statement of Revenues, Expenditures and Changes in Fund Balances24
		Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds to the Statement of Activities26
		Statement of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis):
		General Fund
		American Rescue Plan Act (ARPA) Fund
		Proprietary Funds:
		Statement of Net Position
		Statement of Cash Flows
		Fiduciary Funds:
		Statement of Net Position
		Statement of Changes in Net Position41
		Notes to the Basic Financial Statements42

D	Required Supplementary Information:	
	Schedule of the City's Proportionate Share of the Net	100
	Pension LiabilitySchedule of City Pension Contributions	
	Schedule of the City's Proportionate Share of the Net Other	
	Postemployment Benefits (OPEB) Liability (Asset)	
	Schedule of City's Other Postemployment Benefit (OPEB) Contributions	
	Notes to the Required Supplementary Information	110
E	Combining and Individual Fund Statements and Schedules:	
	Nonmajor Governmental Financial Statements:	
	Combining Balance Sheet	119
	Combining Statement of Revenues, Expenditures and Changes in Fund Balances	120
	Combining Balance Sheet - Nonmajor Special Revenue Funds	121
	Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Special Revenue Funds	125
	Combining Balance Sheet - Nonmajor Debt Service Funds	130
	Combining Statement of Revenues, Expenditures and Changes in Fund Balances – Nonmajor Debt Service Funds	131
	Individual Schedules of Revenues, Expenditures and Changes in Fund Balance - Budget and Actual (Non-GAAP Budgetary Basis):	
	Major Governmental Funds:	
	General Fund	132
	Special Revenue Fund	
	American Rescue Plan Act (ARPA) Fund	138
	Capital Projects Fund	
	Capital Improvement Fund	139
	Nonmajor Special Revenue Funds:	
	* *	1.40
	Street Department Fund	
	Community Development Fund	
	Special Improvement District Fund	
	Veterans Memorial Sidewalk Fund	

Nonmajor Special Revenue Funds: (Continued)	
Police/Fire Pension Fund	145
Safety Grants Fund	146
One Ohio Opioid Settlement Fund	147
State Highway Fund	148
Law Enforcement Fund	149
Landfill Reclamation Fund	150
Court Computerization Fund	151
Fire Damage Fund	152
Permissive License Tax Fund	153
Probation Grant Fund	154
Ohio Department of Natural Resources (ODNR) Grants Fund	155
Brownfield Cleanup Fund	156
Judicial Fund	157
Debt Service Funds:	
Debt Service Fund	158
Tax Increment Financing Fund	159
Capital Projects Funds:	
Court Capital Improvement Fund	160
Fiduciary Funds – Custodial Funds:	
Combining Statement of Net Position	162
Combining Statement of Changes in Net Position	163

# III STATISTICAL SECT

Net Position by Component - Last Ten Years	S 2
Changes in Net Position - Last Ten Years	S 4
Fund Balances, Governmental Funds - Last Ten Years	S 8
Changes in Fund Balances, Governmental Funds - Last Ten Years	S 10
Income Tax Revenues by Source, Governmental Funds - Last Ten Years	S 14
Income Tax Statistics - Current Year and Nine Years Ago	S 17
Ratios of Outstanding Debt by Type - Last Ten Years	S 18
Ratios of General Bonded Debt Outstanding - Last Ten Years	S 20
Computation of Direct and Overlapping Debt Attributable to Governmental Activities - Current Year	S 23
Debt Limitations - Last Ten Years	S 24
Pledged Revenue Coverage - Last Ten Years	S 26
Demographic and Economic Statistics - Last Ten Years	S 28
Principal Employers - Current Year and Nine Years Ago	S 31
Full Time Equivalent Employees by Function - Last Ten Years	S 32
Operating Indicators by Function - Last Ten Years	S 34
Capital Asset Statistics by Function - Last Ten Years	S 36

# Introductory Section





# CITY OF NEWARK

40 West Main Street • Newark, Ohio 43055 Ryan T. Bubb, City Auditor

Phone: (740) 670-7560 Email: Rbubb@newarkohio.net

June 25, 2025

To The Members of City Council and All Citizens of the City of Newark, Ohio

We are pleased to submit for your review the Annual Comprehensive Financial Report of the City of Newark, Ohio for the year ended December 31, 2024. This report has been prepared in accordance with accounting principles generally accepted in the United States of America, established by statements of the Governmental Accounting Standards Board (GASB), other authoritative pronouncements and guidelines recommended by the Government Finance Officers Association of the United States and Canada (GFOA).

## INTRODUCTION

While there is no legal requirement for the preparation of this report, it represents a commitment by the City of Newark (the "City") to conform to nationally recognized standards of excellence in financial reporting. Responsibility for both the accuracy of the presented data and the completeness and fairness of the presentation, including all disclosures, rests with the City. To the best of our knowledge and belief, the enclosed data, as presented, is accurate in all material respects; is presented in a manner designed to fairly set forth the financial position and results of operations of the City; and presents all disclosures necessary to enable the reader to gain an understanding of the City's financial activity.

Accounting principles generally accepted in the United States of America (GAAP) require that management provide a narrative introduction, overview and analysis to accompany the basic financial statements in the form of Management's Discussion and Analysis (MD&A). This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it. The City of Newark's MD&A can be found immediately following the report of the independent auditor.

## The Reporting Entity:

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (the "GASB") Statement No. 14, "The Financial Reporting Entity," in that the financial statements include all the organizations, activities, functions and component units for which the City (the reporting entity) is financially accountable. Financial accountability is defined as the appointment of a voting majority of the component unit's board and either (1) the City's ability to impose its will over the component unit, or (2) the possibility that the component unit will provide a financial benefit to or impose a financial burden on the City.

Based on the foregoing, the reporting entity of the City has no component units but includes the following services: police and fire protection, parks and recreation, planning, zoning, street maintenance and other governmental services. In addition, the City owns and operates a water treatment and distribution system, a wastewater treatment and collection system, and a storm water collection system, each of which is reported as an enterprise fund.

#### Form of Government:

## Statutory

Along with being the County Seat, Newark is a charter Mayor-Council form of government as prescribed by the Newark City Charter and Title Seven of the Ohio Revised Code. Newark's government was incorporated in 1826. The City is divided into seven wards with 47 election precincts. The City Council consists of one council person from each ward, plus three council persons at-large and a council president elected at-large. All serve four year terms. Elected officials serving four year terms are the Mayor, Law Director, Auditor and Treasurer. The Safety, Service and Economic Development Directors are appointed by the Mayor and serve at the pleasure of the Mayor. The Human Resources Director is appointed by the Mayor and is a classified employee.

## City Charter

The Newark City Charter was approved by the voters in November of 1997 and became effective January 1, 1998. The Charter was amended in November 2002, 2007, 2012 and again in 2017. Some highlights of the Charter are as follows:

- ❖ Department of Economic Development established.
- Certain bidding requirements were altered.
- \* City council's term of office adjusted from two year to four year term.
- \* Residence requirements for safety forces.
- ❖ Auditor and Law Director added to Board of Control.
- Standards for open meetings and information access.
- ❖ Police Chief and Fire Chief recruitment outside departments is now allowed.
- Human Resources Director is a classified employee.

## **Location:**

Newark is located in the central part of the state, approximately 33 miles east of Columbus, the state capital. Its 22.30 square mile area serves a residential population of 62,590. The City's elevation is approximately 830 feet above sea level. Its median temperatures are 75 degrees in summer and 30.2 degrees in winter. State highways 79, 13 and 16 serve as the City's major transportation arteries. The City is also served by the east-west interstate highway I-70 which lies approximately 9 miles to the south.

As part of the Columbus metropolitan area, in particular, its closeness to John Glenn Columbus International Airport (located on Columbus' far east side), offers flights to all points and places making the City of Newark in a very favorable position. Newark is close to a region of rapidly expanding business and industry, close to excellent transportation facilities and the governmental center of Ohio.

Newark is the home of the Historic Moundbuilders State Memorial Park, known for its prehistoric Indian lore and featuring an Ohio Indian art museum. The historic Midland Theatre also calls Newark home offering many concerts and events throughout the year.

The Licking County Courthouse is located in the public square in downtown Newark. A variety of outdoor events are centered around the historic courthouse each year. At Christmas, the courthouse is a magnificent display of holiday splendor which has been featured on several magazine covers. The Canal Market District provides a setting for various functions including a twice weekly farmers market running from May through October. The new renovated Arcade has 14 new businesses with an 75 new employees by this fall.

Our public high school is Newark High School. Students also have the ability to attend C-TEC which offers Technical training. Adult education is also offered at C-TEC. As an alternative to public education, Newark has two parochial elementary schools and one high school.

The Newark Branch of Ohio State University is the largest remote branch location offering Associate and Bachelor Degrees.

## **Municipal Services:**

The City of Newark provides a variety of services including police and fire protection, emergency medical service, planning and engineering, zoning, code enforcement, street maintenance, traffic control, parks and recreation, property maintenance, cemetery and community development and general administrative services. The City does not operate hospitals or schools, nor is it responsible for public assistance programs.

The City also operates three enterprise activities: water treatment and distribution, wastewater collection and treatment, and storm water collection. Funds from these enterprises are set up in accounts for the operation of these facilities. The facilities are operated in a manner similar to a private business. It is the mission of the City that the costs of providing these services to business, industry and the general public on a permanent basis be financed or recovered primarily through user fees.

The enterprise activities are not subject to rate review or determination by the Public Utilities Commission of Ohio or any similar regulatory body. The City Council has the necessary authority to establish and amend appropriate user rates as required. The rates are reviewed on an on-going basis to insure their adequacy. The City Council exercises sole authority regarding the frequency and amount of rate change for these services.

## **ECONOMIC OUTLOOK**

# **Local Economy:**

The Newark-Licking County area continues to benefit from a stable economy. Several industrial parks in close proximity to Newark provide employment opportunities for residents in and around Newark and neighboring communities within the borders of Licking County. The Licking County region is close to post bulk mail centers and package delivery air hubs.

Newark area businesses continue to manufacture and distribute a wide variety of products. Foremost among these products are plastics, insulation, prefabricated homes, prismatic reflectors, wiping cloths, quartz and specialty products, asphalt, automotive products, bricks, chemicals, electronic equipment, truck axles and transmissions, anodized aluminum products, wood veneer, dairy products, concrete products and many other industrial specialty items. Newark and Licking County have been noted for their diversity of industry and business. During both strong and slow economic periods the area has not experienced wide variations in its economic indicators. The community has been fortunate to have experienced a steady economy along with a lower unemployment rate.

Very positive impacts occurring at The Central Ohio Aerospace and Technology Center:

- 14 Employers had employment level increases and nine companies experienced double-digit increases in employment.
- A combined \$137 million payroll, for a \$75,000+ annual average.
- At least one in six jobs are engineering-related or STEM fields.
- 11 Spec buildings in 11 years. A new 30,000 sq ft is industrial building is under construction.

Intel Announcement: Newark hosted the nationally-historic announcement on January 21, 2022 of Intel's \$20 billion manufacturing investment slated to open in Licking County in 2025. The Intel news is the most significant announcement of a business development project in Ohio's history and is slated to be just 20 miles east of Newark. It could grow to \$100 billion in 10 years. The original two fabs are expected to add 3,000 direct jobs and could grow to 10,000 jobs. Economists have predicted that Intel could bring a five-fold multiplier effect meaning the initial investment could yield another 15,000 jobs to the area.

Newark's Arcade building is currently undergoing a multimillion dollar renovation. This is bringing the unique Arcade building back to life as a multi-house housing, retail, and entertainment complex in downtown Newark.

New housing is occurring in the following areas: Conor's Path Edition on Horns Hill Rd, Arbor Ct, along with Newark's west side near Thornwood Drive.

Redevelopment of the former Westinghouse now known as The Newark Station.

Licking Memorial Hospital is Newark's largest employer and offers a wide array of medical services.

Manufacturing continues to be a dominant part of Newark's economic base with Anomatic, Owens Corning, and Universal Veneer standing out. Anomatic, a large manufacturer employer in Newark, produces anodized aluminum products. Owens Corning has retained employment and invested in a new 750,000 square foot. distribution center in nearby Heath. PCA acquired 75+ acres in Newark with plans to expand its Newark plant by 6X. PCA's plant has been in Newark for 70+ years. Newark is at the northern end of the largest manufacturing corridor in Central Ohio.

## **Unemployment Rates:**

The Ohio Bureau of Employment Services does not maintain statistics for the City of Newark, but unemployment within the City was estimated to be 3.6%.

## **Employee Relations:**

The City of Newark negotiates contracts with three employee bargaining units. These groups consist of Local 109 of the International Association of Firefighters, Lodge 12 of the Licking County Fraternal Order of Police, and the American Federation of State, County and Municipal Employees (AFSCME) Local 2963 Ohio Council 8, AFL-CIO, Non Union consists of the following: Non Bargaining, Management and Supervisory, Administrative/Technical, and Police/Fire Chiefs. Current contracts with AFSCME and Fire Unions cover the years 2023 through 2025. The FOP covers years 2024 – September 2027.

## **MAJOR INITIATIVES**

During 2024, continuing efforts were made to upgrade services and improve the quality of life for the citizens of Newark through the following projects:

## **Infrastructure Improvements:**

Newark continues to modernize as a new bridge at Thornwood Crossing will begin construction by the City in 2023 that connects the four-lane 161/16 Corridor to the Thornwood Corridor.

Part of S. 2<sup>nd</sup> Street is undergoing complete rebuild, changing the traffic flows. Additionally, improved streetscapes are being constructed along with Biosales greatly assisting with storm water runoff. This project will eliminate combined sanitary and storm sewers. The project is continuing to include other downtown streets.

A roundabout was finished at Waterworks and Horns Hill Roads. This has vastly improved traffic flow to the numerous businesses, schools, and residences.

Various improvements continue at the water and waste water plants, including the Licking River Interceptor project that will prevent overflow at the waste water facility.

## Parks and Recreation

Throughout 2024, Parks and Recreations throughout the City continued to evolve. Over 1,200 baseball games were played at Don Edwards Park bringing many overnight stays to our City. Trout and Catfish Derby Tournaments were held at TJ Evans. Northpoint Dive Quarry at TJ Evans continues to be a major attraction for diving and law enforcement instruction. Also, at TJ Evans, 5 shelter houses continued to be offered to the public. Everett Park hosted 2 skateboard tournaments and is used on an almost daily basis. A disc golf course at TJ Evans attracts numerous guests during the year. Also, at Everett Park, you will find The Civil Air Patrol headquarters and a dog park. Canal Market hosts Farmers Markets and Private Events throughout the Spring, Summer, and Fall. A winter Farmers market occurs at the Historic New Arcade. The Historic Licking County Jail brings many visitors to our City during the Fall for its haunted house..

## **Long-Term Financial Planning**

During fiscal year 2007 the City began charging for EMS transport services. Legislation has been passed and amended mandating that 8% of the proceeds be set aside in reserve to provide stability to the City's General Fund with an additional 20% of the proceeds being earmarked and credited to the City's Capital Improvement Fund, 9% for EMS vehicles, and 37% allocated to acquisition of real property and construction along with maintenance of facilities and stations. As a result of these fees, the City has been able to increase the number of firefighters and medics and has been able to increase the replacement of EMS transport vehicles.

This space intentionally left blank.

## FINANCIAL INFORMATION

## **Internal Control, Budgetary Control and the Accounting System:**

Development of the City's accounting system included substantial consideration of the adequacy of the internal accounting controls. Internal accounting controls are designed to provide reasonable but not absolute assurance that:

- 1. The City's assets are protected against loss and unauthorized use or disposition; and
- 2. Reliable financial reports for preparing financial statements and providing accountability for assets are maintained.

The concept of reasonable assurance states that internal controls should be evaluated applying the following criteria:

- 1. The expense associated with providing the internal controls should not exceed the benefits likely to be derived from their implementation; and
- 2. The evaluation of the offsetting costs and benefits involves estimates and judgment by the City administration and members of the finance office.

All internal control evaluations occur within this framework. It is the belief of the administrative and financial management personnel that the City's financial controls adequately safeguard existing assets and provide reasonable assurance of the proper recording of financial transactions. The City Auditor's Office is responsible for the auditing and analysis of all purchase orders and vouchers of the City. The Auditor's Office personnel review the purchase orders and vouchers very carefully to ensure the availability of monies in the proper funds and accounts prior to certification and payment of approved invoices. The City utilizes a fully automated accounting system, as well as an automated system of controls for capital asset accounting and payroll. These systems coupled with the review and examination performed by the City Auditor's Office ensures that the financial information generated is both accurate and reliable.

Budgetary control is maintained at the classification level for each function within each fund by legislation approved by City Council. The various objects are:

\* Personnel services \* All others

Lower levels within each object are accounted for and reported internally. Such lower levels are referred to as line items of expenditure. Estimated amounts must be encumbered prior to final approval of purchase orders or other contracts to vendors. Encumbrances in excess of the available object level appropriations are not approved unless additional appropriations are authorized. Unencumbered appropriations at year end return (lapse) to the unappropriated balances in the individual funds at the end of each fiscal year which coincides with the calendar year.

## OTHER INFORMATION

## **Independent Audit:**

The basic financial statements of the City of Newark were audited by Wilson, Shannon and Snow Inc. The independent Auditor's unmodified opinion has been included in this report.

#### Awards:

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Newark, Ohio for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2023. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards in state and local government financial reporting. To be awarded a Certificate of Achievement, a governmental unit must prepare an easily readable and efficiently organized Annual Comprehensive Financial Report whose contents satisfy all program standards. The report must satisfy both accounting principles generally accepted in the United States of America (GAAP) and applicable legal requirements respective to the reporting entity.

A Certificate of Achievement is valid for a period of one year only. The City of Newark has received a certificate of Achievement for thirty-three consecutive years (1991 - 2023). We believe this current report continues to conform to the Certificate of Achievement for Excellence in Financial Reporting program requirements and are submitting it to the GFOA.

#### **Public Disclosure:**

The publication of this Annual Comprehensive Financial Report is indicative of the City's commitment to provide significantly enhanced financial information and accountability to its citizens. In addition to the citizens of Newark, the recipients of this report include city, state and federal officials, schools, libraries, newspapers, investment banking firms, banks and rating agencies. The report is made available to any person or organization requesting it. The extensive effort to prepare and distribute this report is indicative of the continued efforts of the City to improve its overall financial accounting, management and reporting capabilities.

## **Acknowledgments:**

This report is a culmination of many hours of concentrated work on the part of the City Auditor's Office staff and a number of dedicated city employees and associates.

We also express our sincere appreciation to Donald J. Schonhardt and Associates, Inc. for their professional manner, expertise and countless hours of consultation in completing this annual financial report for the citizens of this community.

Finally, special thanks to the members of City Council and the City Administration, whose support is necessary for the City of Newark to conform to reporting requirements established for municipal governments. By doing so, the City has been able to maintain the sound financial position it has enjoyed for many years.

Respectfully,

Ryan T. Bubb City Auditor

Kynt, Bull

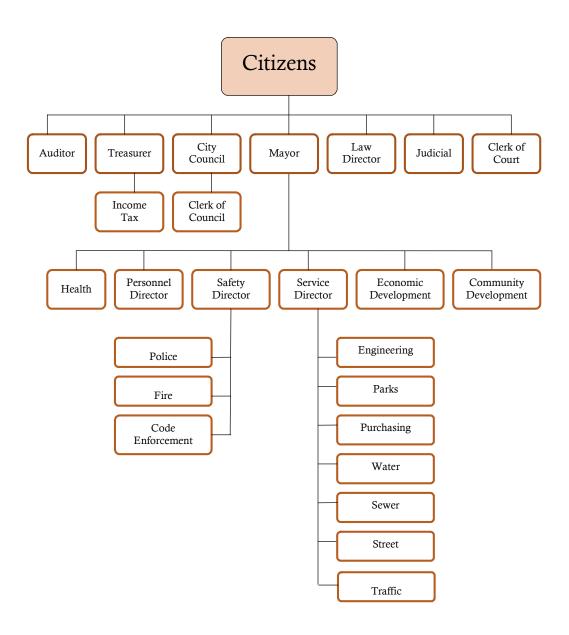
Jacqueline S. Williams Accounting Manager James A. Weisent Deputy City Auditor

James A Weisent

# List of Principal Officials For the Year Ended December 31, 2024

NAME	TITLE	TERM OF OFFICE
Jeff Hall	Mayor	01/01/23 to 12/31/27
Ryan T. Bubb	Auditor	01/01/23 to 12/31/27
Matt George	Judge	01/01/20 to 12/31/25
David Stansbury	Judge	01/01/24 to 12/31/29
Tricia Moore	Law Director	01/01/23 to 12/31/27
Bradley Feightner	Treasurer	01/01/22 to 12/31/25
Jeff Harris	President of Council	01/01/24 to 12/31/27
Bradley Chute	Council-at-Large	01/01/24 to 12/31/27
Dustin Neeley	Council-at-Large	01/01/24 to 12/31/27
Bill Cost Jr.	Council-at-Large	01/01/24 to 12/31/27
Michael Houser	Council 1st Ward	01/01/22 to 12/31/25
Beth Bline	Council 2nd Ward	01/01/22 to 12/31/25
Jeff Rath	Council 3rd Ward	01/01/22 to 12/31/25
Mark Labutis	Council 4th Ward	01/01/22 to 12/31/25
Spencer Barker	Council 5th Ward	01/01/22 to 12/31/25
Douglas Marmie	Council 6th Ward	01/01/22 to 12/31/25
Colton Rine	Council 7th Ward	01/01/22 to 12/31/25
Marcia Phelps	Clerk of Court	01/01/20 to 12/31/26

# City Organizational Chart For the Year Ended December 31, 2024



Government Finance Officers Association of the United States and Canada Certificate of Achievement for Excellence in Financial Reporting



Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

City of Newark Ohio

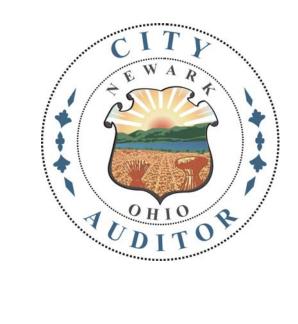
For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2023

Christopher P. Morrill

Executive Director/CEO

# FINANCIAL SECTION





## INDEPENDENT AUDITOR'S REPORT

City of Newark Licking County 40 West Main Street Newark, Ohio 43055

To the City Council:

## Report on the Audit of the Financial Statements

## **Opinions**

We have audited the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newark, Licking County, Ohio (the City), as of and for the year ended December 31, 2024, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Newark, Licking County, Ohio as of December 31, 2024, and the respective changes in financial position and, where applicable, cash flows thereof and the respective budgetary comparisons for the General and American Rescue Plan Act funds for the year then ended in accordance with the accounting principles generally accepted in the United States of America.

## **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS) and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are required to be independent of the City, and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## **Emphasis of Matter**

As discussed in Note 2 to the basic financial statements, during 2024, the City adopted new accounting guidance in the Governmental Accounting Standards Board (GASB) Statement No. 101, *Compensated Absences*. Our opinion is not modified with respect to this matter.

# Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

City of Newark Licking County Independent Auditor's Report

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

## Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS and Government Auditing Standards, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

## Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, and schedules of net pension and other post-employment benefit liabilities/assets and pension and other post-employment benefit contributions be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic

City of Newark Licking County Independent Auditor's Report

financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

## Supplementary information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The combining and individual nonmajor fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## Other Information

Management is responsible for the other information included in the annual financial report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

## Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 25, 2025, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Newark, Ohio

Wilson Shanna ESway Inc.

June 25, 2025



Unaudited

This discussion and analysis of the City of Newark's financial performance provides an overall review of the City's financial activities for the year ended December 31, 2024. The intent of this discussion and analysis is to look at the City's financial performance as a whole; readers should also review the transmittal letter, notes to the basic financial statements and financial statements to enhance their understanding of the City's financial performance.

## FINANCIAL HIGHLIGHTS

Key financial highlights for 2024 are as follows:

- □ In total, net position increased \$15,490,280. Net position of governmental activities increased \$5,438,802, or 10% from 2023. Net position of business-type activities increased \$10,051,478 or 17% from 2023.
- ☐ General revenues accounted for \$42,217,313 in revenue or 46% of all revenues. Program specific revenues in the form of charges for services and grants and contributions accounted for \$49,551,467, or 54% of total revenues of \$91,768,780.
- □ The City had \$57,035,211 in expenses related to governmental activities; only \$20,234,004 of these expenses were offset by program specific charges for services, grants or contributions. General revenues of \$42,140,009 were adequate to provide for these programs.
- □ Among major funds, the general fund had \$46,181,858 in revenues and other financing sources and \$46,450,554 in expenditures and other financing uses. The general fund's fund balance decreased from \$12,838,523 to \$12,569,827.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of four parts – management's discussion and analysis, the basic financial statements, required supplemental information, and an optional section that presents combining and individual statements for nonmajor governmental funds. The basic financial statements include two kinds of statements that present different views of the City:

These statements are as follows:

- 1. <u>The Government-Wide Financial Statements</u> These statements provide both long-term and short-term information about the City's overall financial status.
- 2. <u>The Fund Financial Statements</u> These statements focus on individual parts of the City, reporting the City's operations in more detail than the government-wide statements.

The financial statements also include notes that explain some of the information in the financial statements and provide more detailed data.

Unaudited

#### **Government-wide Statements**

The government-wide statements report information about the City as a whole using accounting methods similar to those used by private-sector companies. The statement of net position includes all of the government's assets, liabilities, and deferred outflows/inflows of resources. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

The two government-wide statements report the City's net position and how it has changed. Net position is one way to measure the City's financial health.

- Over time, increases or decreases in the City's net position is an indicator of whether its financial health is improving or deteriorating, respectively.
- To assess the overall health of the City you need to consider additional nonfinancial factors such as the City's tax base and the condition of the City's capital assets.

The government-wide financial statements of the City are divided into two categories:

- <u>Governmental Activities</u> Most of the City's program's and services are reported here including security of persons and property, leisure time activities, public health and welfare services, community environment, transportation and general government.
- <u>Business-Type Activities</u> These services are provided on a charge for goods or services basis to recover all of the expenses of the goods or services provided. The City's water, sewer, and storm water services are reported as business-type activities.

#### **Fund Financial Statements**

Funds are accounting devices that the City uses to keep track of specific sources of funding and spending for particular purposes. The fund financial statements provide more detailed information about the City's most significant funds, not the City as a whole.

Governmental Funds – Most of the City's activities are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year-end available for spending in future periods. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance programs. The relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds is reconciled in the financial statements.

*Proprietary Funds* – Proprietary funds use the same basis of accounting as business-type activities; therefore, these statements will essentially match. The proprietary fund financial statements provide separate information for the Water, Sewer, and Storm Water funds, each of which are considered major funds.

Unaudited

Fiduciary Funds – Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are *not* reflected in the government-wide financial statement because the resources of those funds are *not* available to support the City's own programs. All of the City's fiduciary activities are reported in a separate Statement of Fiduciary Net Position and Statement of Changes in Fiduciary Net Position.

## FINANCIAL ANALYSIS OF THE CITY AS A WHOLE

The following table provides a summary of the City's net position for 2024 compared to 2023.

	Governi	mental	Busines	ss-type			
	Activ	ities Activ		rities		Total	
	2024	2023	2024	2023	2024	2023	
Current and Other Assets	\$70,737,375	\$53,934,023	\$21,420,165	\$20,630,605	\$92,157,540	\$74,564,628	
Net OPEB Asset	437,584	0	199,892	0	637,476	0	
Capital Assets, Net	103,795,820	97,528,475	163,585,918	150,558,831	267,381,738	248,087,306	
Total Assets	174,970,779	151,462,498	185,205,975	171,189,436	360,176,754	322,651,934	
Deferred Outflows of Resources	20,379,685	23,073,438	2,067,149	3,287,040	22,446,834	26,360,478	
Net Pension Liability	56,877,203	55,690,138	5,731,367	6,756,184	62,608,570	62,446,322	
Net OPEB Liability	3,350,147	3,421,503	0	146,570	3,350,147	3,568,073	
Other Long-term Liabilities	44,383,029	30,414,777	109,595,517	99,508,252	153,978,546	129,923,029	
Other Liabilities	17,853,284	14,635,794	3,028,505	8,929,182	20,881,789	23,564,976	
Total Liabilities	122,463,663	104,162,212	118,355,389	115,340,188	240,819,052	219,502,400	
Deferred Inflows of Resources	10,629,927	11,712,951	147,444	48,342	10,777,371	11,761,293	
Net Position							
Net Investment in Capital Assets	69,468,655	70,344,843	57,875,408	48,699,388	127,344,063	119,044,231	
Restricted	19,092,498	14,477,202	199,892	0	19,292,390	14,477,202	
Unrestricted	(26,304,279)	(26,161,272)	10,694,991	10,388,558	(15,609,288)	(15,772,714)	
Total Net Position	\$62,256,874	\$58,660,773	\$68,770,291	\$59,087,946	\$131,027,165	\$117,748,719	

The net pension liability (NPL) is reported by the City pursuant to GASB Statement 68, "Accounting and Financial Reporting for Pensions—an Amendment of GASB Statement 27." The net OPEB liability (NOL) is reported by the City pursuant to GASB Statement 75, "Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions," which significantly revises accounting for costs and liabilities related to other postemployment benefits (OPEB). For reasons discussed below, many end users of this financial statement will gain a clearer understanding of the City's actual financial condition by adding deferred inflows related to pension and OPEB, the net pension liability and the net OPEB liability to the reported net position and subtracting deferred outflows related to pension and OPEB.

Governmental Accounting Standards Board standards are national and apply to all government financial reports prepared in accordance with generally accepted accounting principles. Prior accounting for pensions (GASB 27) and postemployment benefits (GASB 45) focused on a funding approach. This approach limited pension and OPEB costs to contributions annually required by law, which may or may not be sufficient to fully fund each plan's *net pension liability* or *net OPEB liability*.

Unaudited

GASB 68 and GASB 75 take an earnings approach to pension and OPEB accounting; however, the nature of Ohio's statewide pension/OPEB plans and state law governing those systems requires additional explanation in order to properly understand the information presented in these statements.

GASB 68 and GASB 75 require the net pension liability and the net OPEB liability/asset to equal the City's proportionate share of each plan's collective:

- 1. Present value of estimated future pension/OPEB benefits attributable to active and inactive employees' past service
- 2. Minus plan assets available to pay these benefits

GASB notes that pension and OPEB obligations, whether funded or unfunded, are part of the "employment exchange" – that is, the employee is trading his or her labor in exchange for wages, benefits, and the promise of a future pension and other postemployment benefits. GASB noted that the unfunded portion of this promise is a present obligation of the government, part of a bargained-for benefit to the employee, and should accordingly be reported by the government as a liability since they received the benefit of the exchange. However, the City is not responsible for certain key factors affecting the balance of these liabilities. In Ohio, the employee shares the obligation of funding pension benefits with the employer. Both employer and employee contribution rates are capped by State statute. A change in these caps requires action of both Houses of the General Assembly and approval of the Governor. Benefit provisions are also determined by State statute. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The employee enters the employment exchange with the knowledge that the employer's promise is limited not by contract but by law. The employer enters the exchange also knowing that there is a specific, legal limit to its contribution to the retirement system. In Ohio, there is no legal means to enforce the unfunded liability of the pension/OPEB plan as against the public employer. State law operates to mitigate/lessen the moral obligation of the public employer to the employee, because all parties enter the employment exchange with notice as to the law. The retirement system is responsible for the administration of the pension and OPEB plans.

Most long-term liabilities have set repayment schedules or, in the case of compensated absences (i.e. sick and vacation leave), are satisfied through paid time-off or termination payments. There is no repayment schedule for the net pension liability or the net OPEB liability. As explained above, changes in benefits, contribution rates, and return on investments affect the balance of these liabilities, but are outside the control of the local government. In the event that contributions, investment returns, and other changes are insufficient to keep up with required payments, State statute does not assign/identify the responsible party for the unfunded portion. Due to the unique nature of how the net pension liability and the net OPEB liability are satisfied, these liabilities are separately identified within the long-term liability section of the statement of net position.

In accordance with GASB 68 and GASB 75, the City's statements prepared on an accrual basis of accounting include an annual pension expense and an annual OPEB expense for their proportionate share of each plan's *change* in net pension liability and net OPEB liability/asset, respectively, not accounted for as deferred inflows/outflows.

Unaudited

Change in Net Position – The following table shows the change in net position for 2024 compared with 2023:

Revenues         Revenues         Capa (a)         2023         2024         2023         2024         2023         2024         2023         2024         2023         2024         2023         2024         2023         2024         2023         2024         2023         2024         2023         2024         2023         2024         2023         2024 <th></th> <th>Govern</th> <th>mental</th> <th>Busines</th> <th>ss-type</th> <th></th> <th></th>		Govern	mental	Busines	ss-type		
Revenues   Program Revenues   Program Revenues   Schapper   Scha		Activ	rities	Activ	rities	Total	
Program Revenues:   Charges for Services and Sales   S6,994,652   S5,688,403   \$23,643,359   \$21,947,541   \$30,638,011   \$27,635,944   Operating Grants and Contributions   7,149,811   10,953,213   0   37,500   7,149,811   10,990,713   Capital Grants and Contributions   6,089,541   2,701,172   5,674,104   6,034,860   11,763,645   8,736,032   Total Program Revenues   20,234,004   19,342,788   29,317,463   28,019,901   49,551,467   47,362,689   Ceneral Revenues:   Property Taxes   5,350,548   3,964,695   0   0   0   5,350,548   3,964,695   Income Taxes   30,687,811   29,588,501   0   0   0   30,687,811   29,588,501   One Charge Company		2024	2023	2024	2023	2024	2023
Charges for Services and Sales         \$6,994,652         \$5,688,403         \$23,643,359         \$21,947,541         \$30,638,011         \$27,635,944           Operating Grants and Contributions         6,089,541         2,701,172         5,674,104         6,034,860         11,763,645         8,736,032           Total Program Revenues         20,234,004         19,342,788         29,317,463         28,019,901         49,551,467         47,362,689           General Revenues:         Property Taxes         5,350,548         3,964,695         0         0         5,350,548         3,964,695           Income Taxes         30,687,811         29,588,501         0         0         30,687,811         29,588,501           Other Local Taxes         607,053         626,148         0         0         607,053         626,148           Investment Earnings         2,487,818         2,978,659         77,304         42,529         2,565,122         3,021,188           Miscellaneous         646,102         696,974         0         0         646,102         696,974           Total Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,001,09           Total Revenues         1,148,724         1,20,988	Revenues						
Operating Grants and Contributions         7,149,811         10,953,213         0         37,500         7,149,811         10,990,713           Capital Grants and Contributions         6,089,541         2,701,172         5,674,104         6,034,860         11,763,645         8,736,032           Total Program Revenues         20,234,004         19,342,788         29,317,463         28,019,901         49,551,467         47,362,689           General Revenues:         Property Taxes         5,350,548         3,964,695         0         0         5,350,548         3,964,695           Income Taxes         30,687,811         29,588,501         0         0         607,053         626,148           Intergovernmental, Unrestricted         2,360,677         2,132,603         0         0         2,360,677         2,132,603           Investment Earnings         2,487,818         2,978,659         77,304         42,529         2,565,122         3,021,188           Miscellaneous         646,102         696,974         0         0         646,102         696,974           Total General Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,030,109           Pogram Expenses         5         Security of Person	Program Revenues:						
Capital Grants and Contributions         6,089,541         2,701,172         5,674,104         6,034,860         11,763,645         8,736,032           Total Program Revenues         20,234,004         19,342,788         29,317,463         28,019,901         49,551,467         47,362,689           General Revenues:         Property Taxes         5,350,548         3,964,695         0         0         5,350,548         3,964,695           Income Taxes         30,687,811         29,588,501         0         0         30,687,811         29,588,501           Other Local Taxes         607,053         626,148         0         0         607,053         626,148           Intergovernmental, Unrestricted         2,360,677         2,132,603         0         0         2,360,677         2,132,603           Investment Earnings         2,487,818         2,978,659         77,304         42,529         2,565,122         3,021,188           Miscellaneous         646,102         696,974         0         0         646,102         696,974           Total Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,030,109           Program Expenses         Security of Persons and Property         27,911,503         26,8	Charges for Services and Sales	\$6,994,652	\$5,688,403	\$23,643,359	\$21,947,541	\$30,638,011	\$27,635,944
Total Program Revenues         20,234,004         19,342,788         29,317,463         28,019,901         49,551,467         47,362,689           General Revenues:         Property Taxes         5,350,548         3,964,695         0         0         5,350,548         3,964,695           Income Taxes         30,687,811         29,588,501         0         0         30,687,811         29,588,501           Other Local Taxes         607,053         626,148         0         0         607,053         626,148           Investment Earnings         2,487,818         2,978,659         77,304         42,529         2,565,122         3,021,188           Miscellaneous         646,102         696,974         0         0         646,102         696,974           Total General Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,030,109           Total Revenues         62,374,013         59,330,368         29,394,767         28,062,430         91,768,780         87,392,798           Program Expenses         8         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724         1,220,988         0         0	Operating Grants and Contributions	7,149,811	10,953,213	0	37,500	7,149,811	10,990,713
General Revenues:         Property Taxes         5,350,548         3,964,695         0         0         5,350,548         3,964,695           Income Taxes         30,687,811         29,588,501         0         0         30,687,811         29,588,501           Other Local Taxes         607,053         626,148         0         0         607,053         626,148           Intergovermental, Unrestricted         2,360,677         2,132,603         0         0         2,360,677         2,132,603           Investment Earnings         2,487,818         2,978,659         77,304         42,529         2,565,122         3,021,188           Miscellaneous         646,102         696,974         0         0         646,102         696,974           Total General Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,030,109           Total Revenues         62,374,013         59,330,368         29,394,767         28,062,430         91,768,780         87,392,798           Program Expenses           Security of Persons and Property         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724 <td>Capital Grants and Contributions</td> <td>6,089,541</td> <td>2,701,172</td> <td>5,674,104</td> <td>6,034,860</td> <td>11,763,645</td> <td>8,736,032</td>	Capital Grants and Contributions	6,089,541	2,701,172	5,674,104	6,034,860	11,763,645	8,736,032
General Revenues:         Property Taxes         5,350,548         3,964,695         0         0         5,350,548         3,964,695           Income Taxes         30,687,811         29,588,501         0         0         30,687,811         29,588,501           Other Local Taxes         607,053         626,148         0         0         607,053         626,148           Intergovermental, Unrestricted         2,360,677         2,132,603         0         0         2,360,677         2,132,603           Investment Earnings         2,487,818         2,978,659         77,304         42,529         2,565,122         3,021,188           Miscellaneous         646,102         696,974         0         0         646,102         696,974           Total General Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,030,109           Total Revenues         62,374,013         59,330,368         29,394,767         28,062,430         91,768,780         87,392,798           Program Expenses           Security of Persons and Property         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724 <td>Total Program Revenues</td> <td>20,234,004</td> <td>19,342,788</td> <td>29,317,463</td> <td>28,019,901</td> <td>49,551,467</td> <td>47,362,689</td>	Total Program Revenues	20,234,004	19,342,788	29,317,463	28,019,901	49,551,467	47,362,689
Income Taxes   30,687,811   29,588,501   0   0   30,687,811   29,588,501     Other Local Taxes   607,053   626,148   0   0   0   607,053   626,148     Intergovernmental, Unrestricted   2,360,677   2,132,603   0   0   0   2,360,677   2,132,603     Investment Earnings   2,487,818   2,978,659   77,304   42,529   2,565,122   3,021,188     Miscellaneous   646,102   696,974   0   0   0   646,102   696,974     Total General Revenues   42,140,009   39,987,580   77,304   42,529   42,217,313   40,030,109     Total Revenues   62,374,013   59,330,368   29,394,767   28,062,430   91,768,780   87,392,798     Program Expenses   Security of Persons and Property   27,911,503   26,817,842   0   0   0   27,911,503   26,817,842     Leisure Time Activities   1,148,724   1,220,988   0   0   1,448,724   1,220,988     Community Environment   1,675,503   1,898,035   0   0   1,675,503   1,898,035     Public Health and Welfare Services   320,685   217,016   0   0   320,685   217,016     Transportation   5,807,042   5,692,765   0   0   5,807,042   5,692,765     General Government   18,569,859   17,857,924   0   0   18,569,859   17,857,924     Interest on Long Term Debt   1,601,895   1,051,589   0   0   1,601,895   1,051,589     Water   0   0   7,955,857   8,114,720   7,955,857   8,114,720     Sewer   0   0   8,399,504   8,936,187   8,399,504   8,936,187     Storm Water   0   0   2,887,928   3,053,630   2,887,928   3,053,630     Total Expenses   57,035,211   54,756,159   19,243,289   20,104,537   76,278,500   74,860,696     Total Expenses   5,338,802   4,574,209   10,151,478   7,957,893   15,490,280   12,532,102     Beginning Net Position - Restated   56,818,072   54,086,564   58,718,813   51,130,053   115,536,885   105,216,617							
Other Local Taxes         607,053         626,148         0         0         607,053         626,148           Intergovernmental, Unrestricted         2,360,677         2,132,603         0         0         2,360,677         2,132,603           Investment Earnings         2,487,818         2,978,659         77,304         42,529         2,265,122         3,021,188           Miscellaneous         646,102         696,974         0         0         0         646,102         696,974           Total General Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,030,109           Total Revenues         62,374,013         59,330,368         29,394,767         28,062,430         91,768,780         87,392,798           Program Expenses         8         Security of Persons and Property         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724         1,220,988         0         0         1,148,724         1,220,988           Community Environment         1,675,503         1,898,035         0         0         1,675,503         1,898,035           Public Health and Welfare Services         320,685         2	Property Taxes	5,350,548	3,964,695	0	0	5,350,548	3,964,695
Intergovernmental, Unrestricted   2,360,677   2,132,603   0   0   2,360,677   2,132,603   1	Income Taxes	30,687,811	29,588,501	0	0	30,687,811	29,588,501
Investment Earnings   2,487,818   2,978,659   77,304   42,529   2,565,122   3,021,188   Miscellaneous   646,102   696,974   0   0   0   646,102   696,974   Total General Revenues   42,140,009   39,987,580   77,304   42,529   42,217,313   40,030,109   Total Revenues   62,374,013   59,330,368   29,394,767   28,062,430   91,768,780   87,392,798   Program Expenses   Security of Persons and Property   27,911,503   26,817,842   0   0   0   27,911,503   26,817,842   Leisure Time Activities   1,148,724   1,220,988   0   0   0   1,148,724   1,220,988   Community Environment   1,675,503   1,898,035   0   0   0   1,675,503   1,898,035   Public Health and Welfare Services   320,685   217,016   0   0   320,685   217,016   Transportation   5,807,042   5,692,765   0   0   0   5,807,042   5,692,765   General Government   18,569,859   17,857,924   100   0   18,569,859   17,857,924   Interest on Long Term Debt   1,601,895   1,051,589   0   0   1,601,895   1,051,589   Water   0   0   7,955,857   8,114,720   7,955,85	Other Local Taxes	607,053	626,148	0	0	607,053	626,148
Miscellaneous         646,102         696,974         0         0         646,102         696,974           Total General Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,030,109           Total Revenues         62,374,013         59,330,368         29,394,767         28,062,430         91,768,780         87,392,798           Program Expenses           Security of Persons and Property         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724         1,220,988         0         0         1,148,724         1,220,988           Community Environment         1,675,503         1,898,035         0         0         1,675,503         1,898,035           Public Health and Welfare Services         320,685         217,016         0         0         320,685         217,016           Transportation         5,807,042         5,692,765         0         0         18,569,859         17,857,924           Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         0         8,395,	Intergovernmental, Unrestricted	2,360,677	2,132,603	0	0	2,360,677	2,132,603
Total General Revenues         42,140,009         39,987,580         77,304         42,529         42,217,313         40,030,109           Program Expenses         59,330,368         29,394,767         28,062,430         91,768,780         87,392,798           Program Expenses         85,201,100         0         0         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724         1,220,988         0         0         1,148,724         1,220,988           Community Environment         1,675,503         1,898,035         0         0         1,675,503         1,898,035           Public Health and Welfare Services         320,685         217,016         0         0         320,685         217,016           Transportation         5,807,042         5,692,765         0         0         5,807,042         5,692,765           General Government         18,569,859         17,857,924         0         0         1,601,895         1,051,589           Water         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         8,399,504         8,936,187         8,399,504		2,487,818	2,978,659	77,304	42,529	2,565,122	3,021,188
Total Revenues         62,374,013         59,330,368         29,394,767         28,062,430         91,768,780         87,392,798           Program Expenses         Security of Persons and Property         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724         1,220,988         0         0         1,148,724         1,220,988           Community Environment         1,675,503         1,898,035         0         0         1,675,503         1,898,035           Public Health and Welfare Services         320,685         217,016         0         0         320,685         217,016           Transportation         5,807,042         5,692,765         0         0         5,807,042         5,692,765           General Government         18,569,859         17,857,924         0         0         18,569,859         17,857,924           Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         2,887,928         3,053,630         2,887,928	Miscellaneous	646,102	696,974	0	0	646,102	696,974
Program Expenses         Security of Persons and Property         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724         1,220,988         0         0         1,148,724         1,220,988           Community Environment         1,675,503         1,898,035         0         0         1,675,503         1,898,035           Public Health and Welfare Services         320,685         217,016         0         0         320,685         217,016           Transportation         5,807,042         5,692,765         0         0         5,807,042         5,692,765           General Government         18,569,859         17,857,924         0         0         18,569,859         17,857,924           Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Sewer         0         0         2,887,928         3,053,630         2,887,928         3,053,630           Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500	Total General Revenues	42,140,009	39,987,580	77,304	42,529	42,217,313	40,030,109
Security of Persons and Property         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724         1,220,988         0         0         1,148,724         1,220,988           Community Environment         1,675,503         1,898,035         0         0         1,675,503         1,898,035           Public Health and Welfare Services         320,685         217,016         0         0         320,685         217,016           Transportation         5,807,042         5,692,765         0         0         5,807,042         5,692,765           General Government         18,569,859         17,857,924         0         0         18,569,859         17,857,924           Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630 <t< td=""><td>Total Revenues</td><td>62,374,013</td><td>59,330,368</td><td>29,394,767</td><td>28,062,430</td><td>91,768,780</td><td>87,392,798</td></t<>	Total Revenues	62,374,013	59,330,368	29,394,767	28,062,430	91,768,780	87,392,798
Security of Persons and Property         27,911,503         26,817,842         0         0         27,911,503         26,817,842           Leisure Time Activities         1,148,724         1,220,988         0         0         1,148,724         1,220,988           Community Environment         1,675,503         1,898,035         0         0         1,675,503         1,898,035           Public Health and Welfare Services         320,685         217,016         0         0         320,685         217,016           Transportation         5,807,042         5,692,765         0         0         5,807,042         5,692,765           General Government         18,569,859         17,857,924         0         0         18,569,859         17,857,924           Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630 <t< td=""><td>Program Expenses</td><td></td><td></td><td></td><td></td><td></td><td></td></t<>	Program Expenses						
Leisure Time Activities1,148,7241,220,988001,148,7241,220,988Community Environment1,675,5031,898,035001,675,5031,898,035Public Health and Welfare Services320,685217,01600320,685217,016Transportation5,807,0425,692,765005,807,0425,692,765General Government18,569,85917,857,9240018,569,85917,857,924Interest on Long Term Debt1,601,8951,051,589001,601,8951,051,589Water007,955,8578,114,7207,955,8578,114,720Sewer008,399,5048,936,1878,399,5048,936,187Storm Water002,887,9283,053,6302,887,9283,053,630Total Expenses57,035,21154,756,15919,243,28920,104,53776,278,50074,860,696Change in Net Position Before Transfers5,338,8024,574,20910,151,4787,957,89315,490,28012,532,102Transfers100,0000(100,000)0000Total Change in Net Position5,438,8024,574,20910,051,4787,957,89315,490,28012,532,102Beginning Net Position - Restated56,818,07254,086,56458,718,81351,130,053115,536,885105,216,617	ę 1	27,911,503	26,817,842	0	0	27,911,503	26,817,842
Community Environment         1,675,503         1,898,035         0         0         1,675,503         1,898,035           Public Health and Welfare Services         320,685         217,016         0         0         320,685         217,016           Transportation         5,807,042         5,692,765         0         0         5,807,042         5,692,765           General Government         18,569,859         17,857,924         0         0         18,569,859         17,857,924           Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630           Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500         74,860,696           Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         <				0	0	1,148,724	1,220,988
Public Health and Welfare Services         320,685         217,016         0         320,685         217,016           Transportation         5,807,042         5,692,765         0         0         5,807,042         5,692,765           General Government         18,569,859         17,857,924         0         0         18,569,859         17,857,924           Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630           Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500         74,860,696           Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         12,532,102           Total Change in Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053 <td>Community Environment</td> <td></td> <td>1,898,035</td> <td>0</td> <td>0</td> <td>1,675,503</td> <td></td>	Community Environment		1,898,035	0	0	1,675,503	
General Government         18,569,859         17,857,924         0         0         18,569,859         17,857,924           Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630           Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500         74,860,696           Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         12,532,102           Transfers         100,000         0         0         0         0         0         0           Total Change in Net Position         5,438,802         4,574,209         10,051,478         7,957,893         15,490,280         12,532,102           Beginning Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053         1	Public Health and Welfare Services	320,685	217,016	0	0		217,016
Interest on Long Term Debt         1,601,895         1,051,589         0         0         1,601,895         1,051,589           Water         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630           Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500         74,860,696           Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         12,532,102           Transfers         100,000         0         (100,000)         0         0         0         0           Total Change in Net Position         5,438,802         4,574,209         10,051,478         7,957,893         15,490,280         12,532,102           Beginning Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053         115,536,885         105,216,617	Transportation	5,807,042	5,692,765	0	0	5,807,042	5,692,765
Water         0         0         7,955,857         8,114,720         7,955,857         8,114,720           Sewer         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630           Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500         74,860,696           Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         12,532,102           Transfers         100,000         0         (100,000)         0         0         0         0           Total Change in Net Position         5,438,802         4,574,209         10,051,478         7,957,893         15,490,280         12,532,102           Beginning Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053         115,536,885         105,216,617	General Government	18,569,859	17,857,924	0	0	18,569,859	17,857,924
Sewer         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630           Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500         74,860,696           Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         12,532,102           Transfers         100,000         0         (100,000)         0         0         0         0           Total Change in Net Position         5,438,802         4,574,209         10,051,478         7,957,893         15,490,280         12,532,102           Beginning Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053         115,536,885         105,216,617	Interest on Long Term Debt	1,601,895	1,051,589	0	0	1,601,895	1,051,589
Sewer         0         0         8,399,504         8,936,187         8,399,504         8,936,187           Storm Water         0         0         2,887,928         3,053,630         2,887,928         3,053,630           Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500         74,860,696           Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         12,532,102           Transfers         100,000         0         (100,000)         0         0         0         0           Total Change in Net Position         5,438,802         4,574,209         10,051,478         7,957,893         15,490,280         12,532,102           Beginning Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053         115,536,885         105,216,617	Water	0	0	7,955,857	8,114,720	7,955,857	8,114,720
Total Expenses         57,035,211         54,756,159         19,243,289         20,104,537         76,278,500         74,860,696           Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         12,532,102           Transfers         100,000         0         0         0         0         0         0           Total Change in Net Position         5,438,802         4,574,209         10,051,478         7,957,893         15,490,280         12,532,102           Beginning Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053         115,536,885         105,216,617	Sewer	0	0	8,399,504	8,936,187	8,399,504	8,936,187
Change in Net Position Before Transfers         5,338,802         4,574,209         10,151,478         7,957,893         15,490,280         12,532,102           Transfers         100,000         0         (100,000)         0         0         0         0           Total Change in Net Position         5,438,802         4,574,209         10,051,478         7,957,893         15,490,280         12,532,102           Beginning Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053         115,536,885         105,216,617	Storm Water	0	0	2,887,928	3,053,630	2,887,928	3,053,630
Change in Net Position Before Transfers         5,338,802 100,000         4,574,209 0 (100,000)         10,151,478 (100,000)         7,957,893 (15,490,280)         12,532,102 (100,000)           Transfers         100,000         0	Total Expenses	57,035,211	54,756,159	19,243,289	20,104,537	76,278,500	74,860,696
Transfers         100,000         0         (100,000)         0         0         0         0           Total Change in Net Position         5,438,802         4,574,209         10,051,478         7,957,893         15,490,280         12,532,102           Beginning Net Position - Restated         56,818,072         54,086,564         58,718,813         51,130,053         115,536,885         105,216,617	Change in Net Position Before Transfers	5,338,802	4,574,209	10,151,478	7,957,893	15,490,280	12,532,102
Beginning Net Position - Restated 56,818,072 54,086,564 58,718,813 51,130,053 115,536,885 105,216,617	e e e e e e e e e e e e e e e e e e e						
	Total Change in Net Position	5,438,802	4,574,209	10,051,478	7,957,893	15,490,280	12,532,102
Ending Net Position \$62,256,874 \$58,660,773 \$68,770,291 \$59,087,946 \$131,027,165 \$117,748,719	Beginning Net Position - Restated	56,818,072	54,086,564	58,718,813	51,130,053	115,536,885	105,216,617
	Ending Net Position	\$62,256,874	\$58,660,773	\$68,770,291	\$59,087,946	\$131,027,165	\$117,748,719

# **Governmental Activities**

Governmental activities net position increased \$5,438,802, or 10%. A decrease in operating grants can be attributed to a decrease in State and Local Fiscal Recovery funding received as part of the American Rescue Plan Act. An increase in capital grants was the result of contributions received for construction of a parking garage and other various infrastructure improvements. An increase in property tax revenue can be attributed to an increase in the assessed value of property.

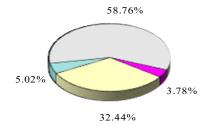
An increase in expenses can be attributed to an overall increase in the cost of goods and services.

Unaudited

The City receives an income tax, which is based on 1.75% of all salaries, wages, commissions and other compensation and on net profits earned from residents living within the City.

Income taxes and property taxes made up 49% and 9% respectively of revenues for governmental activities in 2024. The City's reliance upon tax revenues is demonstrated by the following graph indicating 59% of total revenues from general tax revenues:

		Percent
Revenue Sources	2024	of Total
General Tax Revenues	\$36,645,412	58.76%
Intergovernmental, Unrestricted	2,360,677	3.78%
Program Revenues	20,234,004	32.44%
General Other	3,133,920	5.02%
Total Revenue	\$62,374,013	100.00%



# **Business-Type Activities**

Net position of business-type activities increased \$10,051,478. This represents a 17% change from the previous year. An increase in charges for services can mostly be attributed to rate increases in water and sewer. Capital grants and contributions included State funding for water and sewer line improvements. Expenses were consistent with the prior year.

## FINANCIAL ANALYSIS OF THE CITY'S FUNDS

The City's governmental funds reported a combined fund balance of \$40,839,712, which is an increase from last year's balance of \$27,349,426. The schedule below indicates the fund balance and the total change in fund balance as of December 31, 2024 and 2023:

	Fund Balance December 31, 2024	Fund Balance December 31, 2023	Increase (Decrease)
General	\$12,569,827	\$12,838,523	(\$268,696)
American Rescue Plan Act	0	0	0
Capital Improvement	10,692,815	643,303	10,049,512
Other Governmental	17,577,070	13,867,600	3,709,470
Total	\$40,839,712	\$27,349,426	\$13,490,286
·			

General Fund – The City's General Fund balance change is due to several factors. The tables that follow assist in illustrating the financial activities of the General Fund:

Unaudited

	2024	2023	Increase
	Revenues	Revenues	(Decrease)
Taxes	\$35,105,376	\$32,672,932	\$2,432,444
Intergovernmental Revenues	2,430,543	2,309,307	121,236
Charges for Services	4,430,932	3,931,784	499,148
Licenses, Permits and Fees	69,695	58,446	11,249
Investment Earnings	2,203,003	2,796,894	(593,891)
Fines and Forfeitures	1,287,310	1,191,637	95,673
All Other Revenue	252,855	393,233	(140,378)
Total	\$45,779,714	\$43,354,233	\$2,425,481

General Fund revenues increased \$2,425,481, or 6% when compared with the previous year. An increase in taxes was the result of an increase in both income taxes and property taxes. The increase in property tax was due to an increase in the assessed value of property while the increase in income taxes can be attributed to improving economic conditions. An increase in charges for services was the result of EMS service charges. A decrease in investment earnings was the result of changes in the fair value of investments.

	2024	2023	Increase
	Expenditures	Expenditures	(Decrease)
Security of Persons and Property	\$23,274,801	\$21,529,467	\$1,745,334
Leisure Time Activities	1,057,920	1,137,532	(79,612)
Community Environment	612,052	648,157	(36,105)
Transportation	29,903	5,269	24,634
General Government	13,935,164	13,436,544	498,620
Debt Service:			
Principal Retirement	80,674	77,118	3,556
Interest and Fiscal Charges	7,647	11,203	(3,556)
Total	\$38,998,161	\$36,845,290	\$2,152,871

General Fund expenditures increased \$2,152,871, or approximately 6%. Increases in both security of persons and property and general government can be attributed to higher salaries and benefits following new collective bargaining agreements as well as an overall increase in the cost of goods and services.

American Rescue Plant Act Fund – The City reported the expenditure of \$2,081,017 in State and Local Fiscal Recovery funds, as part of the American Rescue Plan Act for various capital improvements. The remaining \$4,883,856 of unspent funds are reflected on the balance sheet as unearned revenue.

Capital Improvement Fund – The City's Capital Improvement Fund balance increased substantially during 2024. This increase can be attributed to contributions received for various public improvement projects as well as proceeds received from the issuance of various purpose bonds.

The City's budget is prepared according to Ohio law and is based on accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances. The most significant budgeted fund is the General Fund. During the course of 2024 the City amended its General Fund budget several times. For the General Fund, original and final budgeted receipts were not materially different. Actual budget basis receipts were 11% higher than final estimates due mostly to an increase in income taxes, property taxes, and charges for services. The difference between original and final budgeted expenditures was insignificant. Actual expenditures were 7% less than final estimates due mostly to public safety costs being under budget.

Unaudited

## CAPITAL ASSETS AND DEBT ADMINISTRATION

## Capital Assets

At the end of 2024 the City had \$267,381,738 net of accumulated depreciation invested in land, construction in progress, buildings, improvements, infrastructure, equipment and vehicles. Of this total, \$103,795,820 was related to governmental activities and \$163,585,918 to the business-type activities. The following tables show 2024 and 2023 balances:

	Governmental Activities		
	2024	2023	Increase (Decrease)
Land	\$22,058,073	\$21,889,838	\$168,235
Construction In Progress	11,773,972	8,552,527	3,221,445
Buildings	29,629,099	28,246,490	1,382,609
Improvements Other than Buildings	5,513,324	5,450,934	62,390
Infrastructure	101,685,215	97,630,264	4,054,951
SBITA	71,730	71,730	0
Machinery and Equipment	19,024,502	17,357,247	1,667,255
Less: Accumulated Depreciation	(85,960,095)	(81,670,555)	(4,289,540)
Totals	\$103,795,820	\$97,528,475	\$6,267,345

Infrastructure additions included roundabout construction at 4<sup>th</sup> Street and West Main Street, Jefferson Road bridge replacement, and routine street improvements. Construction in progress included construction of a parking garage and Cherry Valley Road Bridge replacement. Machinery and equipment additions included police cruisers, street department vehicles, and other various public safety equipment purchases. Building additions include improvements to the City administration building. Additions to land included various parcels purchased to allow for infrastructure related improvements.

	Business-Type Activities		
	2024	2023	Increase (Decrease)
Land	\$201,800	\$161,800	\$40,000
Construction in Progress	59,425,121	52,422,748	7,002,373
Buildings and Improvements	58,569,615	58,324,326	245,289
Infrastructure	78,375,373	69,671,273	8,704,100
SBITA	106,625	106,625	0
Machinery and Equipment	43,167,382	42,871,811	295,571
Less: Accumulated Depreciation	(76,259,998)	(72,999,752)	(3,260,246)
Totals	\$163,585,918	\$150,558,831	\$13,027,087

Significant additions to business-type activities capital assets consisted of multiple sewer separation projects, lead water service line replacements, and Thornwood booster station project. Additional information on the City's capital assets can be found in Note 8.

Management's Discussion and Analysis For the Year Ended December 31, 2024

Unaudited

# **Debt and Other Long-Term Obligations**

The following table summarizes the City's debt and other long-term obligations outstanding as of December 31, 2024 and 2023:

	2024	2023
Governmental Activities:		
General Obligation Bonds	\$29,514,716	\$17,687,200
ODOT State Infrastructure Bank Loan	2,800,948	3,162,248
OPWC Loans	904,815	592,596
Long Term Note Payable	1,135,000	1,130,000
Installment Loans	2,571,882	2,602,558
SBITA	25,431	49,309
Accrued Pension Liability	1,046,314	1,124,350
Compensated Absences	6,383,923	4,066,516
Total Governmental Activities	44,383,029	30,414,777
Business-Type Activities:		
General Obligation Bonds	11,197,632	5,963,788
Revenue Bonds	16,381,436	16,800,294
OWDA Loans	78,020,452	72,882,698
OPWC Loans	514,112	619,341
ODOT State Infrastructure Bank Loan	2,208,002	2,375,146
SBITA	37,803	73,298
Compensated Absences	1,236,080	793,687
Total Business-Type Activities	109,595,517	99,508,252
Totals	\$153,978,546	\$129,923,029

Under current state statutes, the City's general obligation bonded debt issues are subject to a legal limitation based on 10.5% of the total assessed value of real and personal property. In addition, the unvoted net debt of municipal corporations cannot exceed 5.5% of the total assessed value of property. At December 31, 2024, the City's outstanding debt was below the legal limit. Additional information on the City's long-term debt can be found in Note 12.

Management's Discussion and Analysis For the Year Ended December 31, 2024

Unaudited

#### **ECONOMIC FACTORS**

The economy of the City of Newark has historically had a manufacturing base. Over the past few years, the City has seen an increase in commercial and retail development that has provided a positive impact to the tax base.

While the City has experienced a general decline in manufacturing jobs over the past decade, two major industrial parks are located just outside the City limits and are responsible for a growth in manufacturing jobs. An Amazon distribution complex is located in nearby Etna Township along with two joint economic development zones (JEDZ) have also been created with Etna Township. The former Chase building, now called the Trade Tower has been re-developed. A real estate firm, insurance company, an educational company, and an accounting company now call the Trade Tower home. This has brought around 70 employees to our downtown. A multi-million-dollar private renovation was completed at the historic Arcade for business space and residential living. This will end up totaling around 75 new jobs. Around 700 new rental units are being constructed on Newark's west side. This will increase the City's income tax collection. The unemployment in the City remains near the national average.

Income tax collections showed a 4.5% increase in 2024. The City's budgetary forecasts project that growth trend will continue. The City has focused on increasing its cash position by establishing a Budget Stabilization Fund with a dedicated revenue source provided by legislation.

#### **REQUESTS FOR INFORMATION**

The purpose of this financial report is to provide a clear picture to citizens, taxpayers, investors and creditors and any interested party of the City's accountability of the funds it receives. Please direct any questions you may have or request for additional information to: Ryan T. Bubb, City Auditor, 40 West Main Street, Newark, Ohio 43055.



# Statement of Net Position December 31, 2024

	Governmental Activities	Business-Type Activities	Total
Assets:			
Pooled Cash and Investments	\$ 49,138,392	\$ 16,521,520	\$ 65,659,912
Cash and Cash Equivalents in Segregated Accounts	119,203	0	119,203
Cash and Cash Equivalents with Fiscal Agent	0	38,901	38,901
Investments	286,489	0	286,489
Receivables:			
Taxes	10,965,163	0	10,965,163
Accounts	1,106,062	2,744,170	3,850,232
Intergovernmental	3,146,011	0	3,146,011
Interest	214,597	0	214,597
Settlement	331,048	0	331,048
Loans	2,366,268	0	2,366,268
Internal Balance	2,978	(2,978)	0
Inventory of Supplies at Cost	853,604	1,007,775	1,861,379
Prepaid Items	93,055	41,330	134,385
Restricted Assets:			
Cash and Cash Equivalents	1,005,720	0	1,005,720
Cash and Cash Equivalents with Fiscal Agent	98,509	1,069,447	1,167,956
Investments	258,720	0	258,720
Investments with Fiscal Agent	751,556	0	751,556
Net OPEB Asset	437,584	199,892	637,476
Non-Depreciable Capital Assets	33,832,045	59,626,921	93,458,966
Depreciable Capital Assets, Net	69,963,775	103,958,997	173,922,772
Total Assets	174,970,779	185,205,975	360,176,754
Deferred Outflows of Resources:			
Deferred Charge on Debt Refunding	91,438	99,455	190,893
Pension	18,009,308	1,796,190	19,805,498
OPEB	2,278,939	171,504	2,450,443
Total Deferred Outflows of Resources	20,379,685	2,067,149	22,446,834

(Continued)

	Governmental Activities	Business-Type Activities	Total
Liabilities:			
Accounts Payable	5,255,467	1,341,179	6,596,646
Accrued Wages and Benefits	1,967,966	338,310	2,306,276
Intergovernmental Payable	33,958	3,320	37,278
Claims Payable	343,596	0	343,596
Matured Bonds and Interest Payable	0	13,728	13,728
Unearned Revenue	4,883,856	0	4,883,856
Accrued Interest Payable	293,441	466,968	760,409
General Obligation Notes Payable	5,075,000	865,000	5,940,000
Noncurrent Liabilities:			
Due Within One Year	7,041,504	4,877,351	11,918,855
Due in More Than One Year:			
Net Pension Liability	56,877,203	5,731,367	62,608,570
Net OPEB Liability	3,350,147	0	3,350,147
Other Amounts Due in More Than One Year	37,341,525	104,718,166	142,059,691
Total Liabilities	122,463,663	118,355,389	240,819,052
Deferred Inflows of Resources:			
Property Tax Levy for Next Fiscal Year	5,535,640	0	5,535,640
Pension	1,825,767	33,066	1,858,833
OPEB	3,268,520	114,378	3,382,898
<b>Total Deferred Inflows of Resources</b>	10,629,927	147,444	10,777,371
Net Position:			
Net Investment in Capital Assets	69,468,655	57,875,408	127,344,063
Restricted For:			
OPEB	437,584	199,892	637,476
Capital Projects	1,096,604	0	1,096,604
Debt Service	4,681,845	0	4,681,845
Security of Persons	1,805,989	0	1,805,989
Street Improvement	5,051,501	0	5,051,501
Community Environment	2,897,743	0	2,897,743
Judiciary	1,660,874	0	1,660,874
Cemetery Maintenance	1,460,358	0	1,460,358
Unrestricted (Deficit)	(26,304,279)	10,694,991	(15,609,288)
<b>Total Net Position</b>	\$ 62,256,874	\$ 68,770,291	\$ 131,027,165

# Statement of Activities For the Year Ended December 31, 2024

				Prog	ram Revenues		
		-	Charges for	Ope	rating Grants	Ca	apital Grants
		Services and		and		and	
	Expenses		Sales	Contributions		Contributions	
Governmental Activities:							
Security of Persons and Property	\$ 27,911,503	\$	4,612,240	\$	610,553	\$	0
Leisure Time Activities	1,148,724		0		0		0
Community Environment	1,675,503		656,677		722,002		0
Public Health and Welfare Services	320,685		631,355		68,445		0
Transportation	5,807,042		0		3,928,793		6,089,541
General Government	18,569,859		1,094,380		1,820,018		0
Interest on Long Term Debt	 1,601,895		0		0		0
<b>Total Governmental Activities</b>	57,035,211		6,994,652		7,149,811		6,089,541
<b>Business-Type Activities:</b>							
Water	7,955,857		8,741,475		0		4,916,288
Sewer	8,399,504		11,384,424		0		757,816
Storm Water	 2,887,928		3,517,460		0		0
<b>Total Business-Type Activities</b>	19,243,289		23,643,359		0		5,674,104
Totals	\$ 76,278,500	\$	30,638,011	\$	7,149,811	\$	11,763,645

## **General Revenues and Transfers**

Property Taxes Levied for:

General Purposes

Special Purposes

Capital Purposes

Income Tax

Other Local Taxes

Intergovernmental, Unrestricted

Investment Earnings

Miscellaneous

Transfers

#### **Total General Revenues and Transfers**

Change in Net Position

Net Position as Previously Reported

Change in Accounting Principle (GASB Statement 101)

Net Position Beginning of Year as Restated

Net Position End of Year

Net (Expense) Revenue and Changes in Net Position

	3,724) 5,824) 9,115 1,292
(1,148,724)     0     (1,148       (296,824)     0     (296       379,115     0     379       4,211,292     0     4,211	3,724) 5,824) 9,115 1,292
(1,148,724)     0     (1,148       (296,824)     0     (296       379,115     0     379       4,211,292     0     4,211	3,724) 5,824) 9,115 1,292
(296,824)     0     (296       379,115     0     379       4,211,292     0     4,211	5,824) 9,115 1,292
379,115 0 379 4,211,292 0 4,211	,115
4,211,292 0 4,211	,292
(,)	
(1,601,895) 0 (1,601	
(36,801,207) 0 (36,801	
0 5,701,906 5,701	,906
0 3,742,736 3,742	2,736
0 629,532 629	,532
0 10,074,174 10,074	1,174
\$ (36,801,207) \$ 10,074,174 \$ (26,727)	,033)
3,700,841 0 3,700	),841
737,190 0 737	7,190
912,517 0 912	2,517
30,687,811 0 30,687	,811
607,053 0 607	7,053
2,360,677 0 2,360	),677
2,487,818 77,304 2,565	5,122
646,102 0 646	5,102
100,000 (100,000)	0
42,240,009 (22,696) 42,217	,313
5,438,802 10,051,478 15,490	),280
58,660,773 59,087,946 117,748	3,719
(1,842,701) (369,133) (2,211	,834)
56,818,072 58,718,813 115,536	5,885
\$ 62,256,874 \$ 68,770,291 \$ 131,027	1165

# Balance Sheet Governmental Funds December 31, 2024

	General	American Rescue Plan Act	Capital Improvement
Assets: Pooled Cash and Investments	\$ 11,213,209	\$ 4,957,601	\$ 19.142.736
Cash and Cash Equivalents in Segregated Accounts	90,099	\$ 4,937,001 0	\$ 19,142,736 0
Investments	90,099	0	211,466
Receivables:	O	U	211,400
Taxes	9,260,876	0	0
Accounts	1,102,175	0	0
Intergovernmental	1,092,762	0	0
Interest	179,863	0	30,998
Settlement	0	0	0
Loans	0	0	0
Interfund Loans Receivable	38,449	0	0
Inventory of Supplies, at Cost	287,073	0	0
Prepaid Items	93,055	0	0
Restricted Assets:	75,055	U	U
Cash and Cash Equivalents	0	0	0
Investments	0	0	0
Investments Investments with Fiscal Agent	0	0	0
Total Assets	\$ 23,357,561	\$ 4,957,601	\$ 19,385,200
Liabilities:			
Accounts Payable	\$ 618,272	\$ 73,745	\$ 3,584,038
Accrued Wages and Benefits Payable	1,805,103	0	0
Intergovernmental Payable	691	0	0
Unearned Revenue	0	4,883,856	0
Interfund Loans Payable	0	0	0
Accrued Interest Payable	0	0	33,347
General Obligation Notes Payable	0	0	5,075,000
Total Liabilities	2,424,066	4,957,601	8,692,385
Deferred Inflows of Resources:			
Unavailable Amounts	4,511,801	0	0
Property Tax Levy for Next Fiscal Year	3,851,867	0	0
<b>Total Deferred Inflows of Resources</b>	8,363,668	0	0
Fund Balance:			
Nonspendable	380,128	0	0
Restricted	0	0	9,206,483
Committed	0	0	1,486,332
Assigned	9,227,260	0	0
Unassigned	2,962,439	0	0
Total Fund Balance	12,569,827	0	10,692,815
Total Liabilities, Deferred Inflows of	<u> </u>		
Resources and Fund Balance	\$ 23,357,561	\$ 4,957,601	\$ 19,385,200

Other	Total
Governmental	Governmental
Funds	Funds
\$ 12.675.700	¢ 49,090,255
\$ 13,675,709	\$ 48,989,255
29,104	119,203
75,023	286,489
1,704,287	10,965,163
3,887	1,106,062
2,053,249	3,146,011
1,503	212,364
331,048	331,048
2,366,268	2,366,268
0	38,449
566,531	853,604
0	93,055
U	93,033
1,005,720	1,005,720
258,720	258,720
751,556	751,556
\$ 22,822,605	\$ 70,522,967
\$ 979,412	\$ 5,255,467
<i>'</i>	
162,863	1,967,966
33,267	33,958
0	4,883,856
38,449	38,449
0	33,347
0	5,075,000
1,213,991	17,288,043
2,347,771	6,859,572
1,683,773	5,535,640
4,031,544	12,395,212
566,531	946,659
15,054,129	24,260,612
0	1,486,332
1,972,178	11,199,438
(15,768)	2,946,671
17,577,070	40,839,712
· ·	·
\$ 22,822,605	\$ 70,522,967

# Reconciliation Of Total Governmental Fund Balances To Net Position Of Governmental Activities December 31, 2024

Total Governmental Fund Balances		\$ 40,839,712
Amounts reported for governmental activities in the statement of net position are different because		
Capital Assets used in governmental activities are not resources and therefore are not reported in the funds.		103,795,820
Other long-term assets are not available to pay for current- period expenditures and therefore are deferred in the funds.		6,859,572
The net pension and OPEB liabilities are not due and payable period, therefore, the liabilities and related deferred inflows/oreported in the governmental funds.  Deferred Outflows - Pension		
Deferred Inflows - Pension		
	(1,825,767)	
Net Pension Liability Deferred Outflows - OPEB	(56,877,203) 2,278,939	
Deferred Inflows - OPEB	(3,268,520)	
Net OPEB Asset	437,584	
Net OPEB Liability	(3,350,147)	(44,595,806)
Internal service funds are used by management to charge		, , ,
the costs of insurance to individual funds. The assets		
and liabilities of the internal service funds are included in		
governmental activities in the statement of net position.		(90,739)
Long-term liabilities, including bonds payable, are not due and payable in the current period and therefore are not reported in the funds.		
General Obligation Bonds Payable	(29,514,716)	
Deferred Charge on Debt Refunding	91,438	
ODOT State Infrastructure Bank Loan	(2,800,948)	
Long Term Note Payable	(1,135,000)	
Ohio Public Works Commission Loan	(904,815)	
Installment Loans Payable	(2,571,882)	
SBITA Payable	(25,431)	
Accrued Pension Liability	(1,046,314)	
Compensated Absences Payable	(6,383,923)	
Accrued Interest Payable	(260,094)	(44,551,685)
Net Position of Governmental Activities		\$ 62,256,874



# Statement of Revenues, Expenditures and Changes in Fund Balances Governmental Funds For the Year Ended December 31, 2024

				American Lescue Plan		Capital
		General		Act	Ir	np rovement
Revenues:			-			
Taxes	\$	35,105,376	\$	0	\$	0
Intergovernmental Revenues		2,430,543		2,081,017		802,846
Charges for Services		4,430,932		0		0
Licenses, Permits and Fees		69,695		0		0
Investment Earnings		2,203,003		0		144,897
Special Assessments		0		0		0
Fines and Forfeitures		1,287,310		0		0
Donations		0		0		2,808,270
All Other Revenue		252,855		0		100,000
<b>Total Revenues</b>		45,779,714		2,081,017		3,856,013
Expenditures:						
Current:						
Security of Persons and Property		23,274,801		260,999		0
Public Health and Welfare Services		0		0		0
Leisure Time Activities		1,057,920		0		0
Community Environment		612,052		0		0
Transportation		29,903		0		0
General Government		13,935,164		1,820,018		0
Capital Outlay		0		0		10,123,485
Debt Service:						
Principal Retirement		80,674		0		1,934,343
Interest and Fiscal Charges		7,647		0		829,562
Total Expenditures		38,998,161		2,081,017		12,887,390
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		6,781,553		0		(9,031,377)
Other Financing Sources (Uses):						
Sale of Capital Assets		43,253		0		119,000
Loan Issuance		358,891		0		858,773
Long Term Note Issuance		0		0		1,135,000
Bond Issuance		0		0		12,785,000
Premium on Bond Issuance		0		0		175,000
Discount on Bond Issuance		0		0		0
Transfers In		0		0		4,185,614
Transfers Out		(7,452,393)		0		(177,498)
Total Other Financing Sources (Uses)	_	(7,050,249)		0		19,080,889
Net Change in Fund Balance		(268,696)		0		10,049,512
Fund Balance at Beginning of Year		12,838,523	_	0	_	643,303
Fund Balance End of Year	\$	12,569,827	\$	0	\$	10,692,815

Other	Total
Governmental	Governmental
Funds	Funds
e 1.642.007	Ф 26740 102
\$ 1,642,807	\$ 36,748,183
5,293,855	10,608,261
9,298	4,440,230
0	69,695
118,682	2,466,582
134,625	134,625
438,350	1,725,660
2,045,730	4,854,000
435,651	788,506
10,118,998	61,835,742
1,235,995	24,771,795
320,685	320,685
0	1,057,920
990,161	1,602,213
3,702,420	3,732,323
1,051,670	16,806,852
59,970	10,183,455
39,970	10,103,433
1,911,282	3,926,299
709,869	1,547,078
9,982,052	63,948,620
136,946	(2,112,878)
0	162,253
0	1,217,664
0	1,135,000
0	12,785,000
450,974	625,974
(52,727)	(52,727)
3,174,277	7,359,891
0	(7,629,891)
3,572,524	15,603,164
3,709,470	13,490,286
13,867,600	27,349,426
\$ 17,577,070	\$ 40,839,712

# Reconciliation Of The Statement Of Revenues, Expenditures And Changes In Fund Balances Of Governmental Funds To The Statement Of Activities For the Year Ended December 31, 2024

Net Change in Fund Balances - Total Governmental Funds		\$ 13,490,286
Amounts reported for governmental activities in the statement of activities are different because		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.  Capital Outlay  Depreciation Expense	10,977,533 (4,727,614)	6,249,919
Donations of capital assets increase net position in the statement of activities, but do not appear in the governmental funds because they are not financial resources.		432,695
The statement of activities reports losses arising from the disposal of capital assets. Conversely, the governmental funds do not report any loss on the disposal of capital assets.		(415,269)
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds.		84,340
Contractually required contributions are reported as expenditures in governmental funds; however, the statement of net position reports these amounts as deferred outflows:  Pension  OPEB	4,036,708 66,042	4,102,750
Except for amounts reported as deferred inflows/outflows, changes in the net pension and OPEB liabilities are reported as pension/OPEB expense in the statement of activities:  Pension OPEB	(6,197,697) 72,372	(6,125,325)
The issuance of long-term debt provides current financial resources to governmental funds, however, has no effect on net position.		(0,120,020)
Bond Issuance Premium on Debt Issuance Discount on Debt Issuance Long Term Note Issuance Installment Loan Issuance Ohio Public Works Commission Loan Issuance ODOT State Infrastructure Bank Loan Issuance	(12,785,000) (625,974) 52,727 (1,135,000) (830,463) (377,201) (10,000)	
		(15,710,911) (Continued)
		` ")

Repayment of bond and loan principal is an expenditure in the governmental
funds, but the repayment reduces long-term liabilities in the statement of net
position.

Deferred Charge on Debt Refunding Amortization	(14,450)	
Bond Premium/Discount Amortization	55,731	
General Obligation Bond Principal Payment	1,475,000	
OPWC Loan Principal Payment	64,982	
ODOT State Infrastructure Bank Loan Retirement	371,300	
Long Term Note Retirement	1,130,000	
Installment Loan Principal Retirement	861,139	
SBITA Retirement	23,878	
Pension Liability Principal Payment	78,036	4,045,616
OPWC Loan Principal Payment ODOT State Infrastructure Bank Loan Retirement Long Term Note Retirement Installment Loan Principal Retirement SBITA Retirement	64,982 371,300 1,130,000 861,139 23,878	4,045,616

In the statement of activities, interest is accrued on outstanding bonds, whereas governmental funds, an interest expenditure is reported when due.

(96,098)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Compensated Absences

(492,663)

Internal Service Funds are used by management to charge the costs of insurance to individual funds and are not reported in the statement of activities. Governmental fund expenditures and related internal service revenues are eliminated. The net revenue (expense) of the internal service funds is allocated among the governmental activities.

(126,538)

## Change in Net Position of Governmental Activities

\$ 5,438,802

# Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) General Fund For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Taxes	\$ 31,296,830	\$ 31,296,830	\$ 35,030,113	\$ 3,733,283
Intergovernmental Revenue	2,226,984	2,468,392	2,396,178	(72,214)
Charges for Services	3,358,417	3,785,397	4,423,096	637,699
Licenses, Permits and Fees	65,200	65,200	69,720	4,520
Investment Earnings	1,785,950	1,785,950	1,826,334	40,384
Fines and Forfeitures	1,151,510	1,151,510	1,283,226	131,716
All Other Revenue	124,350	124,350	251,632	127,282
Total Revenues	40,009,241	40,677,629	45,280,299	4,602,670
Expenditures: Current:				
Security of Persons and Property	25,453,374	25,718,863	23,463,494	2,255,369
Leisure Time Activities	1,360,794	1,264,294	1,139,372	124,922
Community Environment	1,055,520	884,927	852,637	32,290
Transportation	0	35,198	35,172	26
General Government	16,463,900	16,033,997	15,362,671	671,326
Total Expenditures	44,333,588	43,937,279	40,853,346	3,083,933
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(4,324,347)	(3,259,650)	4,426,953	7,686,603
Other Financing Sources (Uses):				
Sale of Capital Assets	53,000	53,000	43,253	(9,747)
Transfers In	1,346,380	2,266,380	2,537,170	270,790
Transfers Out	(5,920,014)	(9,384,789)	(9,384,563)	226
Advances In	0	0	3,126	3,126
Advances Out	0	(44,601)	(38,449)	6,152
Total Other Financing Sources (Uses):	(4,520,634)	(7,110,010)	(6,839,463)	270,547
Net Change in Fund Balance	(8,844,981)	(10,369,660)	(2,412,510)	7,957,150
Fund Balance at Beginning of Year	10,436,480	10,436,480	10,436,480	0
Prior Year Encumbrances	1,521,469	1,521,469	1,521,469	0
Fund Balance at End of Year	\$ 3,112,968	\$ 1,588,289	\$ 9,545,439	\$ 7,957,150

Statement of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) American Rescue Plan Act Fund For the Year Ended December 31, 2024

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:				
Intergovernmental Revenues	\$ 0	\$ 267,821	\$ 267,821	\$ 0
Total Revenues	0	267,821	267,821	0
Expenditures:				
Current:				
General Government	6,765,545	6,595,223	6,595,223	0
Security of Persons and Property	0	260,999	260,999	0
Total Expenditures	6,765,545	6,856,222	6,856,222	0
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(6,765,545)	(6,588,401)	(6,588,401)	0
Other Financing Sources (Uses):				
Transfers Out	0	(500,000)	(500,000)	0
Total Other Financing Sources (Uses)	0	(500,000)	(500,000)	0
Net Change in Fund Balance	(6,765,545)	(7,088,401)	(7,088,401)	0
Fund Balance at Beginning of Year	322,854	322,854	322,854	0
Prior Year Encumbrances	6,765,545	6,765,545	6,765,545	0
Fund Balance at End of Year	\$ 322,854	\$ (2)	\$ (2)	\$ 0

Statement of Net Position Proprietary Funds December 31, 2024

# Business-Type Activities Enterprise Funds

	Water Sewer		Storm Water		
Assets:					
Current Assets:					
Pooled Cash and Investments	\$ 6,060,061	\$	8,415,717	\$	2,045,742
Cash and Cash Equivalents with Fiscal Agent	38,901		0		0
Receivables:					
Accounts	1,179,993		1,179,993		384,184
Interest	0		0		0
Inventory of Supplies at Cost	488,243		367,786		151,746
Prepaid Items	 20,611		20,394		325
Total Current Assets	7,787,809		9,983,890		2,581,997
Noncurrent Assets:					
Restricted Assets:					
Cash and Cash Equivalents with Fiscal Agent	1,055,742		13,705		0
Net OPEB Asset	93,951		93,947		11,994
Non Depreciable Capital Assets	16,921,172		42,059,995		645,754
Depreciable Capital Assets, Net	 25,649,241		61,495,640		16,814,116
Total Noncurrent Assets	43,720,106		103,663,287		17,471,864
Total Assets	 51,507,915		113,647,177		20,053,861
Deferred Outflows of Resources:					
Deferred Charge on Debt Refunding	0		0		99,455
Pension	844,209		844,209		107,772
OPEB	80,607		80,607		10,290
<b>Total Deferred Outflows of Resources</b>	924,816		924,816		217,517

Total	Governmental Activities - Internal Service Funds
\$ 16,521,520	\$ 149,137
38,901	0
2,744,170	0
0	2,233
1,007,775	0
41,330	0
20,353,696	151,370
1,069,447	98,509
199,892	0
59,626,921	0
103,958,997	0
164,855,257	98,509
185,208,953	249,879
99,455	0
1,796,190	0
171,504	0
2,067,149	0
	· · · · · · · · · · · · · · · · · · ·

(Continued)

Statement of Net Position Proprietary Funds December 31, 2024

# Business-Type Activities Enterprise Funds

	Water	Sewer	Storm Water
Liabilities:			
Current Liabilities:			
Accounts Payable	499,191	795,924	46,064
Accrued Wages and Benefits	213,328	107,129	17,853
Intergovernmental Payable	0	0	3,320
Claims Payable	0	0	0
Compensated Absences Payable - Current	594,675	176,573	44,872
Accrued Interest Payable	123,051	286,501	57,416
General Obligation Notes Payable	0	665,000	200,000
General Obligation Bonds Payable - Current	155,250	61,250	378,500
Revenue Bonds Payable - Current	390,000	0	0
OWDA Loans Payable - Current	172,529	2,338,960	251,140
OPWC Loans Payable - Current	0	103,604	0
SBITA Payable - Current	12,097	18,901	6,805
State Infrastructure Bank Loan - Current	52,950	52,950	66,295
Total Current Liabilities	2,213,071	4,606,792	1,072,265
Noncurrent Liabilities:			
Matured Bonds and Interest Payable	23	13,705	0
General Obligation Bonds Payable	3,984,332	512,500	6,105,800
Revenue Bonds Payable	15,991,436	0	0
OWDA Loans Payable	3,394,862	70,168,045	1,694,916
OPWC Loans Payable	0	410,508	0
State Infrastructure Bank Loans Payable	626,011	626,010	783,786
Compensated Absences Payable	264,812	142,179	12,969
Net Pension Liability	2,693,740	2,693,742	343,885
Total Noncurrent Liabilities	26,955,216	74,566,689	8,941,356
Total Liabilities	29,168,287	79,173,481	10,013,621
Deferred Inflows of Resources:			
Pension	15,541	15,541	1,984
OPEB	53,759	53,755	6,864
Total Deferred Inflows of Resources	69,300	69,296	8,848
Net Position:			
Net Investment in Capital Assets	20,800,882	28,597,907	8,476,619
Restricted for OPEB	93,951	93,947	11,994
Unrestricted	2,300,311	6,637,362	1,760,296
Total Net Position	\$ 23,195,144	\$ 35,329,216	\$ 10,248,909

Adjustment to reflect the consolidation of internal service

fund activities related to the enterprise funds.

Net Position of Business-type Activities

	Governmental
	Activities -
	Internal Service
Total	Funds
1,341,179	0
338,310	0
3,320	0
0	343,596
816,120	0
466,968	0
865,000	0
595,000	0
390,000	0
2,762,629	0
103,604	0
37,803	0
172,195	0
7,892,128	343,596
13,728	0
10,602,632	0
15,991,436	0
75,257,823	0
410,508	0
2,035,807	0
419,960	0
5,731,367	0
110,463,261	0
118,355,389	343,596
33,066	0
114,378	0
147,444	0
57,875,408	0
199,892	0
10,697,969	(93,717)
\$ 68,773,269	\$ (93,717)
(2,978)	

\$ 68,770,291

# Statement of Revenues, Expenses and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2024

# Business-Type Activities Enterprise Funds

		Water		Sewer	S	torm Water
Operating Revenues:						
Charges for Services	\$	8,557,340	\$	10,826,300	\$	3,448,012
Other Operating Revenues		184,135		558,124		69,448
<b>Total Operating Revenues</b>		8,741,475		11,384,424		3,517,460
Operating Expenses:						
Personal Services		2,506,888		3,345,254		313,734
Contractual Services		2,000,208		1,264,696		1,496,423
Materials and Supplies		1,571,554		503,143		174,412
Depreciation		897,147		2,189,900		331,258
<b>Total Operating Expenses</b>		6,975,797		7,302,993		2,315,827
Operating Income (Loss)		1,765,678		4,081,431		1,201,633
Non-Operating Revenues (Expenses):						
Interest Income		52,548		24,756		0
Interest and Fiscal Charges		(955,602)		(1,058,228)		(375,161)
Loss on Disposal of Capital Assets		0		(28,103)		(77,453)
Other Nonoperating Expense		(24,458)		(10,180)		(8,108)
<b>Total Non-Operating Revenues (Expenses)</b>		(927,512)		(1,071,755)		(460,722)
Income (Loss) Before Transfers and Contributions		838,166		3,009,676		740,911
Transfers and Contributions:						
Transfers In		0		203,063		200,000
Transfers Out		(20,068)		(300,000)		(182,995)
Capital Contributions		4,916,288		757,816		0
Total Transfers and Contributions	_	4,896,220	_	660,879		17,005
Change in Net Position		5,734,386		3,670,555		757,916
Net Position as Previously Reported		17,696,941		31,789,998		9,492,606
Change in Accounting Principle (GASB Statement 101)		(236,183)		(131,337)		(1,613)
Net Position Beginning of Year as Restated		17,460,758		31,658,661		9,490,993
Net Position End of Year	\$	23,195,144	\$	35,329,216	\$	10,248,909

Change in Net Position - Total Enterprise Funds

Adjustment to reflect the consolidation of internal service

fund activities related to the enterprise funds.

Change in Net Position - Business-type Activities

	Governmental
	Activities -
	Internal Service
Total	Funds
•	
\$ 22,831,652	\$ 7,384,852
811,707	28,583
23,643,359	7,413,435
6,165,876	8,042,588
4,761,327	0
2,249,109	0
3,418,305	0
16,594,617	8,042,588
10,374,017	0,042,300
7,048,742	(629,153)
77,304	21,236
(2,388,991)	0
(105,556)	0
(42,746)	0
(2,459,989)	21,236
1	((07.017)
4,588,753	(607,917)
403,063	370,000
(503,063)	0
5,674,104	0
5,574,104	370,000
10,162,857	(237,917)
58,979,545	144,200
(369,133)	0
58,610,412	144,200
\$ 68,773,269	\$ (93,717)
\$ 10,162,857	
(111,379)	
\$ 10,051,478	•

# Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2024

	Business-Type Activities			
	E	enterprise Funds		
	Water	Sewer	Storm Water	
Cash Flows from Operating Activities:		_		
Cash Received from Customers	\$8,530,827	\$11,173,776	\$3,448,877	
Cash Received for Interfund Services	0	0	0	
Cash Payments for Goods and Services	(3,657,762)	(1,359,473)	(1,727,232)	
Cash Payments to Employees	(2,377,234)	(3,411,240)	(322,669)	
Net Cash Provided (Used) by Operating Activities	2,495,831	6,403,063	1,398,976	
Cash Flows from Noncapital Financing Activities:				
Transfers In from Other Funds	0	203,063	200,000	
Transfers Out to Other Funds	(20,068)	(300,000)	(182,995)	
Net Cash Provided (Used) by Noncapital Financing Activities	(20,068)	(96,937)	17,005	
Cash Flows from Capital and Related Financing Activities:				
Acquisition and Construction of Assets	(7,482,938)	(9,295,141)	(376,255)	
Capital Grants	4,916,288	757,816	0	
General Obligation Bonds Issued	3,025,000	0	2,410,000	
Premium on Debt Issued	141,832	0	161,153	
General Obligation Notes Issued	0	665,000	200,000	
General Obligation Note Retirement	(3,085,000)	(560,000)	(2,915,000)	
Principal Paid on General Obligation Bonds	(108,000)	(60,000)	(322,000)	
Principal Paid on Revenue Bonds	(380,000)	0	0	
Ohio Water Development Authority Loans Issued	1,327,403	8,458,260	0	
Principal Paid on State Infrastructure Bank Loans	(51,397)	(51,397)	(64,350)	
Principal Paid on Ohio Water Development Authority Loans	(166,343)	(4,232,920)	(248,646)	
Principal Paid on Ohio Public Works Commission Loans	0	(105,229)	0	
SBITA Principal Retirement	(11,358)	(17,748)	(6,389)	
Interest Paid on All Debt	(999,189)	(1,087,942)	(382,955)	
Net Cash Used by				
Capital and Related Financing Activities	(2,873,702)	(5,529,301)	(1,544,442)	
Cash Flows from Investing Activities:				
Receipts of Interest	52,548	29,998	0	
Net Cash Provided by Investing Activities	52,548	29,998	0	
Net Increase (Decrease) in Cash and Cash Equivalents	(345,391)	806,823	(128,461)	
Cash and Cash Equivalents at Beginning of Year	7,500,095	7,622,599	2,174,203	
Cash and Cash Equivalents at End of Year	\$7,154,704	\$8,429,422	\$2,045,742	

	Governmental- Activities
Total	Internal Service
\$23,153,480	\$0
0	7,413,435
(6,744,467)	0
(6,111,143)	(8,190,002)
10,297,870	(776,567)
403,063	370,000
(503,063)	0
(100,000)	370,000
(17,154,334)	0
5,674,104	0
5,435,000	0
302,985	0
865,000	0
(6,560,000)	0
(490,000)	0
(380,000)	0
9,785,663	0
(167,144)	0
(4,647,909)	0
(105,229)	0
(35,495)	0
(2,470,086)	0
(9,947,445)	0
82,546	21,639
82,546	21,639
332,971	(384,928)
17,296,897	632,574
\$17,629,868	\$247,646

(Continued)

# Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2024

	Business-Type Activities			
	E	nterprise Funds		
_	Water	Sewer	Storm Water	
Reconciliation of Cash and				
Cash Equivalents per the Statement of Net Position:				
Cash and Cash Equivalents	\$6,060,061	\$8,415,717	\$2,045,742	
Cash with Fiscal Agent	38,901	0	0	
Restricted Cash with Fiscal Agent	1,055,742	13,705	0	
Cash and Cash Equivalents at End of Year	\$7,154,704	\$8,429,422	\$2,045,742	
Reconciliation of Operating Income (Loss) to Net Cash				
Provided (Used) by Operating Activities:				
Operating Income (Loss)	\$1,765,678	\$4,081,431	\$1,201,633	
Adjustments to Reconcile Operating Income (Loss) to				
Net Cash Provided (Used) by Operating Activities:				
Depreciation Expense	897,147	2,189,900	331,258	
Nonoperating Expense	(24,458)	(10,180)	(8,108)	
Changes in Assets, Liabilities, and Deferred Outflows/Inflows:				
Increase in Accounts Receivable	(210,648)	(210,648)	(68,583)	
(Increase) Decrease in Inventory	(87,352)	26,320	(11,415)	
Increase in Prepaid Items	(2,814)	(2,784)	(44)	
Increase in Net OPEB Asset	(93,951)	(93,947)	(11,994)	
Decrease in Deferred Outflows of Resources	566,672	566,672	72,339	
Increase (Decrease) in Accounts Payable	28,624	395,010	(40,150)	
Increase in Intergovernmental Payable	0	0	3,320	
Increase in Accrued Wages and Benefits	36,019	8,003	3,945	
Decrease in Claims Payable	0	0	0	
Increase (Decrease) in Compensated Absences	124,888	(42,736)	(8,892)	
Decrease in Net Pension Liability	(481,666)	(481,666)	(61,485)	
Decrease in Net OPEB Liability	(68,886)	(68,890)	(8,794)	
Increase in Deferred Inflows of Resources	46,578	46,578	5,946	
Total Adjustments	730,153	2,321,632	197,343	
Net Cash Provided (Used) by Operating Activities	\$2,495,831	\$6,403,063	\$1,398,976	

	Governmental-		
	Activities		
Total	Internal Service		
\$16,521,520	\$149,137		
38,901	0		
1,069,447	98,509		
\$17,629,868	\$247,646		
\$7,048,742	(\$629,153)		
3,418,305 (42,746)	0 0		
(489,879)	0		
(72,447)	0		
(5,642)	0		
(199,892)	0		
1,205,683	0		
383,484	0		
3,320	0		
47,967	0		
0	(147,414)		
73,260	0		
(1,024,817)	0		
(146,570)	0		
99,102	(147.414)		
3,249,128	(147,414)		
\$10,297,870	(\$776,567)		

# Statement of Net Position Fiduciary Funds December 31, 2024

Assets:       1,902,589         Receivables:       491,376         Accounts       3,786         Total Assets       2,397,751         Liabilities:       110,902,589         Intergovernmental Payable       2,040,659         Due to Others       4,619         Total Liabilities       2,045,278         Net Position:		Custodial		
Receivables:         Taxes       491,376         Accounts       3,786         Total Assets       2,397,751         Liabilities:       2,040,659         Due to Others       4,619         Total Liabilities       2,045,278	Assets:			
Taxes         491,376           Accounts         3,786           Total Assets         2,397,751           Liabilities:         Intergovernmental Payable           Due to Others         4,619           Total Liabilities         2,045,278	Cash and Cash Equivalents	\$ 1,902,589		
Accounts         3,786           Total Assets         2,397,751           Liabilities:         2,040,659           Due to Others         4,619           Total Liabilities         2,045,278	Receivables:			
Total Assets         2,397,751           Liabilities:         2,040,659           Intergovernmental Payable         2,040,659           Due to Others         4,619           Total Liabilities         2,045,278	Taxes	491,376		
Liabilities: Intergovernmental Payable 2,040,659 Due to Others 4,619 Total Liabilities 2,045,278	Accounts	 3,786		
Intergovernmental Payable         2,040,659           Due to Others         4,619           Total Liabilities         2,045,278	<b>Total Assets</b>	2,397,751		
Due to Others         4,619           Total Liabilities         2,045,278	Liabilities:			
Total Liabilities 2,045,278	Intergovernmental Payable	2,040,659		
	Due to Others	4,619		
Net Position:	Total Liabilities	2,045,278		
	Net Position:			
Restricted For:	Restricted For:			
Court Bonds 352,473	Court Bonds	 352,473		
Total Net Position \$ 352,473	<b>Total Net Position</b>	\$ 352,473		

# Statement of Changes in Net Position Fiduciary Funds For the Year Ended December 31, 2024

	Custodial	
Additions:		
Fines and Forfeiture Collections for other Governments	\$	3,358,451
Income Tax Collections for other Governments		4,087,558
Total Additions		7,446,009
Deductions:		
istribution of Fines and Forfeitures to other Governments		3,329,175
Distribution of Income Taxes to other Governments		4,087,558
Total Deductions		7,416,733
Change in Net Position		29,276
Net Position at Beginning of Year		323,197
Net Position End of Year	\$	352,473

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The City of Newark, Ohio (the "City") was incorporated in 1826 under the laws of the State of Ohio. The City operates under a Council-Mayor form of government.

The financial statements are presented as of December 31, 2024 and for the year then ended and have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) applicable to local governments. The Governmental Accounting Standards Board (the "GASB") is the standard-setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in the GASB's Codification of Governmental Accounting and Financial Reporting Standards (GASB Codification).

#### A. Reporting Entity

The accompanying basic financial statements comply with the provisions of Governmental Accounting Standards Board (the "GASB") Statement No. 14, "The Financial Reporting Entity," as amended by GASB Statement No. 39, "Determining Whether Certain Organizations Are Component Units" and GASB Statement No. 61, "The Financial Reporting Entity; Omnibus" in that the financial statements include all organizations, activities, functions and component units for which the City (the primary government) is financially accountable. Financial accountability is defined as the appointment of a voting majority of a legally separate organization's governing body and either (1) the City's ability to impose its will over the organization, or (2) the potential that the organization will provide a financial benefit to or impose a financial burden on the City.

Based on the foregoing, the City's financial reporting entity has no component units but includes all funds, agencies, boards and commissions that are part of the primary government, which include the following services: police and fire protection, parks and recreation, planning, zoning, street maintenance and other governmental services. In addition, the City owns and operates a water treatment and distribution system, a wastewater treatment and collection system, and a storm water collection system, which are reported as enterprise funds.

## B. Basis of Presentation - Fund Accounting

The accounting policies and financial reporting practices of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The following is a summary of its significant accounting policies:

The accounting system is organized and operated on the basis of funds, each of which is considered a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts that comprise its assets, liabilities, deferred outflows/inflows of resources, fund equity, revenues and expenditures (expenses). The following fund types are used by the City:

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# B. Basis of Presentation - Fund Accounting (Continued)

#### Governmental Funds

Governmental funds are those funds through which most governmental functions are typically financed. The acquisition, use and balances of the City's expendable financial resources and the related current liabilities (except those accounted for in the proprietary funds) are accounted for through governmental funds. The measurement focus is upon determination of "financial flow" (sources, uses and balances of financial resources). The following are the City's major governmental funds:

<u>General Fund</u> - This fund is used to account for all financial resources except those accounted for in another fund. The general fund balance is available to the City for any purpose provided it is expended or transferred according to the general laws of Ohio.

<u>American Rescue Plan Act Fund</u> – This fund is used to account for Coronavirus State and Local Fiscal Recovery funds received as part of the American Rescue Plan Act. The funds are to be used to support the response and recovery from the COVID-19 public health emergency.

<u>Capital Improvement Fund</u> – This fund is used to account for financial resources used for the major capital projects undertaken by the City.

## Proprietary Funds

All proprietary funds are accounted for on an "economic resources" measurement focus. This measurement focus provides that all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the statement of net position. Proprietary fund type operating statements present increases (i.e., revenues) and decreases (i.e., expenses) in net position.

<u>Enterprise Funds</u> - These funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the costs (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The City's major enterprise funds are:

Water Fund – To account for the operation of the City's water service.

<u>Sewer Fund</u> – To account for the operation of the City's sanitary sewer service.

Storm Water Fund – To account for the operation of the City's storm water drainage system.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# B. Basis of Presentation - Fund Accounting (Continued)

<u>Internal Service Fund</u> - To account for the accumulation and allocation of costs associated with the City's health and dental self-insurance program.

## Fiduciary Funds

Fiduciary funds are used to account for assets the City holds in a trustee capacity or as an agent for individuals, private organizations, other governments and other funds. Fiduciary activities are accounted for on an "economic resources" measurement focus.

<u>Custodial Funds</u> -The custodial funds account for municipal court monies, fines for the Licking County law library and Joint Economic Development District income tax collections.

## C. Basis of Presentation – Financial Statements

<u>Government-wide Financial Statements</u> – The statement of net position and the statement of activities display information about the City as a whole. These statements include the financial activities of the primary government, except for fiduciary funds. The statements distinguish between those activities of the City that are governmental and those that are considered business-type activities.

Interfund receivables and payables between governmental and business-type activities have been eliminated in the government-wide statement of net position.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each segment of the business-type activities of the City and for each function or program of the City's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues which are not classified as program revenues are presented as general revenues of the City, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each business segment or governmental function is self-financing or draws from the general revenues of the City.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# C. <u>Basis of Presentation – Financial Statements</u> (Continued)

<u>Fund Financial Statements</u> – Fund financial statements report detailed information about the City. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column. Nonmajor funds are aggregated and presented in a single column. Fiduciary funds are reported by fund type.

The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets, current liabilities, and deferred outflows/inflows of resources, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

All proprietary and custodial funds are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets, liabilities, and deferred outflows/inflows of resources associated with the operation of these funds are included on the statement of net position. The statement of changes in fund net position presents increases (i.e., revenues) and decreases (i.e., expenses) in net position. The statement of cash flows provides information about how the City finances and meets the cash flow needs of its proprietary activities.

## D. Basis of Accounting

Basis of accounting represents the methodology utilized in the recognition of revenues and expenditures or expenses in the accounts and reported in the financial statements, and relates to the timing of the measurements made. The accounting and reporting treatment applied to a fund is determined by its measurement focus.

The modified accrual basis of accounting is followed by the governmental funds. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual, i.e., both measurable and available. The term "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period, which for the City is 60 days after year end. Expenditures are recognized in the accounting period in which the fund liability is incurred, if measurable, except for unmatured interest on general long-term debt which is recognized when due.

# NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### **D. Basis of Accounting** (Continued)

Non-exchange transactions, in which the City receives value without directly giving equal value in return, include income taxes, property taxes, grants, entitlements and donations. Revenue from income taxes is recognized in the period in which the income is earned and is available. Revenue from property taxes is recognized in the period for which the taxes are levied and is available. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied and the revenue is available. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the year when use is first permitted, matching requirements, in which the City must provide local resources to be used for a specific purpose, and expenditure requirements, in which the resources are provided to the City on a reimbursement basis.

Revenue considered susceptible to accrual at year end includes income taxes, property taxes, interest on investments and state levied locally shared taxes (including motor vehicle license fees and local government assistance). Licenses, permits, charges for service and other miscellaneous revenues are recorded as revenue when received in cash because generally this revenue is not measurable until received.

Special assessment installments including related accrued interest, which are measurable but not available at December 31 are recorded as deferred inflows of resources. Property taxes which are measurable at December 31, 2024 but are not intended to finance 2024 operations, and delinquent property taxes whose availability is indeterminate, are recorded as deferred inflows of resources. Property taxes are further described in Note 5.

The accrual basis of accounting is utilized for reporting purposes by the government-wide financial statements, proprietary funds, and custodial funds. Revenues are recognized when they are earned and expenses recognized when incurred.

## E. Budgetary Process

The budgetary process is prescribed by provisions of the Ohio Revised Code and entails the preparation of budgetary documents within an established timetable. The major documents prepared are the tax budget, the certificate of estimated resources and the appropriation ordinance, all of which are prepared on the budgetary basis of accounting. The certificate of estimated resources and the appropriation ordinance are subject to amendment throughout the year.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

# E. <u>Budgetary Process</u> (Continued)

All funds other than custodial funds are legally required to be budgeted and appropriated; however, only governmental funds are required to be reported. The Mary E. Barnes Trust Fund (special revenue fund) was not budgeted and only exists on a GAAP basis. The primary level of budgetary control is at the department level by object code. Budgetary modifications may be made only by ordinance of the City Council.

## 1. Tax Budget

The Mayor submits an annual tax budget for the following fiscal year to City Council by July 15 for consideration and passage. The adopted budget is submitted to the County Auditor, as Secretary of the County Budget Commission, by July 20 of each year for the period January 1 to December 31 of the following year.

#### 2. Estimated Resources

The County Budget Commission reviews estimated revenue and determines if the budget substantiates a need to levy all or part of previously authorized taxes. The Budget Commission then certifies its actions to the City by September 1 of each year. As part of the certification process, the City receives an official certificate of estimated resources stating the projected receipts by fund. Prior to December 31, the City must revise its budget so that the total contemplated expenditures from any fund during the ensuing fiscal year do not exceed the amount available as stated in the certificate of estimated resources. The revised budget then serves as the basis for the annual appropriations measure. On or about January 1, the certificate of estimated resources is amended to include any unencumbered fund balances from the preceding year. The certificate may be further amended during the year if a new source of revenue is identified or if actual receipts exceed current estimates. The amounts reported on the budgetary statements reflect the amounts in the final amended official certificate of estimated resources issued during 2024.

## 3. Appropriations

A temporary appropriation ordinance to control expenditures may be passed on or about January 1 of each year for the period January 1 through March 31. An annual appropriation ordinance must be passed by April 1 of each year for the period January 1 through December 31. The appropriation ordinance establishes spending controls at the department and object code level. The appropriation ordinance may be amended during the year as additional information becomes available, provided that total fund appropriations do not exceed the current estimated resources as certified by the County Budget Commission. During the year, several supplemental appropriations were necessary to budget contingency funds, intergovernmental grants and proceeds of debt issues.

## **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

#### E. Budgetary Process (Continued)

# 3. <u>Appropriations</u> (Continued)

The allocation of appropriations among departments and objects within a fund may be modified during the year only by an ordinance of City Council. Administrative control is maintained through the establishment of more detailed line-item budgets. The budgetary figures which appear in the "Statement of Revenues, Expenditures, and Changes in Fund Balances--Budget and Actual for the General Fund and Major Special Revenue Fund" are provided on the budgetary basis to provide a comparison of actual results with the final budget, including all amendments and modifications.

## 4. Lapsing of Appropriations

At the close of each fiscal year, the unencumbered balance of each appropriation reverts to the respective fund from which it was appropriated and becomes subject to future appropriations. The encumbered appropriation balance is carried forward to the subsequent fiscal year and need not be reappropriated.

This space intentionally left blank.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### E. Budgetary Process (Continued)

### 5. Budgetary Basis of Accounting

The City's budgetary process accounts for the City's transactions on a basis other than generally accepted accounting principles (GAAP). The major differences between the budgetary basis and the GAAP basis lie in the manner in which revenues and expenditures are recorded. Under the budgetary basis, revenues and expenditures are recognized on the cash basis. Utilizing the cash basis, revenues are recorded when received in cash and expenditures when paid. Under the GAAP basis, revenues and expenditures are recorded on the modified accrual basis of accounting.

The following table summarizes the adjustments necessary to reconcile the GAAP basis statements to the budgetary cash basis statements for the General Fund and Major Special Revenue Fund:

Net Change in Fund Balance			
American			
	General	Rescue Plan	
	Fund	Act Fund	
GAAP Basis (as reported)	(\$268,696)	\$0	
Increase (Decrease):			
Accrued Revenues at			
December 31, 2024			
received during 2025	(3,321,553)	0	
Accrued Revenues at			
December 31, 2023			
received during 2024	2,786,815	0	
Accrued Expenditures at			
December 31, 2024			
paid during 2025	2,424,066	73,745	
Accrued Expenditures at			
December 31, 2023			
paid during 2024	(2,167,719)	(170,052)	
Change in Unearned Revenue	0	(2,034,491)	
Change in Inventory	(103,339)	0	
2023 Prepaids for 2024	77,744	0	
2024 Prepaids for 2025	(93,055)	0	
Outstanding Encumbrances	(1,746,773)	(4,957,603)	
Budget Basis	(\$2,412,510)	(\$7,088,401)	

### F. Cash and Cash Equivalents

Cash and cash equivalents include amounts in demand deposits, the State Treasury Asset Reserve (STAR Ohio), and short-term certificates of deposit with original maturities of three months or less. The Star Ohio and certificates of deposit are considered cash equivalents because they are highly liquid investments. See Note 4, "Cash, Cash Equivalents and Investments."

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### G. Investments

Investment procedures and interest allocations are restricted by provisions of the Ohio Constitution and the Ohio Revised Code. The City allocates interest among certain funds based upon the fund's cash balance at the date of investment. In accordance with GASB Statement No. 31, "Accounting and Financial Reporting for Certain Investments and for External Investment Pools" and GASB Statement No. 72, "Fair Value Measurement and Application," the City records all its investments at fair value except for nonparticipating investment contracts which are reported at cost, which approximates fair value. All investment income, including changes in the fair value of investments, is recognized as revenue in the operating statements.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. See Note 4, "Cash, Cash Equivalents and Investments."

The City's investment in the State Treasury Asset Reserve of Ohio (STAR Ohio) is an investment pool managed by the State Treasurer's Office which allows governments within the State to pool their funds for investment purposes. STAR Ohio is not registered with the SEC as an investment company and is recognized as an external investment pool by the City. The City measures their investment in STAR Ohio at the net asset value (NAV) per share provided by STAR Ohio. The NAV per share is calculated on an amortized cost basis that provides a NAV per share that approximates fair value. For fiscal year 2024, there were no limitations or restrictions on any participant withdrawals due to redemption notice periods, liquidity fees, or redemption gates. However, notice must be given 24 hours in advance of all deposits and withdrawals exceeding \$100 million. STAR Ohio reserves the right to limit the transaction to \$250 million, requiring the excess amount to be transacted the following business day(s), but only to the \$250 million limit. All accounts of the participant will be combined for these purposes.

### H. Inventory

On the government-wide financial statements and in the proprietary funds, inventories are presented at cost on a first-in, first-out basis and are expensed when used. Inventories of governmental funds are stated at cost. The cost of inventory items is recorded as an expenditure in the governmental funds when purchased.

### I. Prepaid Items

Payments made to vendors for services that will benefit periods beyond December 31, 2024, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### J. Capital Assets and Depreciation

Capital assets are defined by the City as assets with an initial, individual cost of more than \$15,000.

### 1. Property, Plant and Equipment - Governmental Activities

Governmental activities capital assets are those not directly related to the business type funds. These generally are acquired or constructed for governmental activities and are recorded as expenditures in the governmental funds and are capitalized at cost (or estimated historical cost for assets not purchased in recent years). These assets are reported in the Governmental Activities column of the Government-wide Statement of Net Position, but they are not reported in the Fund Financial Statements.

Contributed capital assets are recorded at acquisition value at the date received. Capital assets include land, buildings, building improvements, machinery, equipment and infrastructure. Infrastructure is defined as long-lived capital assets that normally are stationary in nature and normally can be preserved for a significant number of years. Examples of infrastructure include roads, bridges, curbs and gutters, streets and sidewalks, drainage systems and lighting systems. Estimated historical costs for governmental activities capital asset values were initially determined by identifying historical costs when such information was available. In cases where information supporting original cost was not obtainable, estimated historical costs were developed. For certain capital assets, the estimates were arrived at by indexing estimated current costs back to the estimated year of acquisition.

### 2. Property, Plant and Equipment – Business Type Activities

Property, plant and equipment acquired by the proprietary funds are stated at cost (or estimated historical cost), including interest capitalized during construction and architectural and engineering fees where applicable. Contributed capital assets are recorded at acquisition value at the date received. These assets are reported in both the Business-Type Activities column of the Government-wide Statement of Net Position and in the respective funds.

### 3. Depreciation

All capital assets are depreciated, excluding land and construction in progress. Depreciation has been provided using the straight-line method over the following estimated useful lives:

Governmental and

	Business-Type Activities
Description	Estimated Lives (in years)
Buildings	45
Improvements other than Buildings	60
Machinery, Equipment, Furniture and Fixtures	3 - 10
Infrastructure	15 - 75

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### K. Long-Term Obligations

Long-term liabilities are being repaid from the following funds:

Obligation	Fund
General Obligation Bonds	Water Fund, Sewer Fund, Storm Water Fund Tax Increment Financing Fund Debt Service Fund
OWDA Loans	Water Fund, Sewer Fund, Storm Water Fund
OPWC Loans	Permissive License Tax Fund, Sewer Fund
Installment Loans SBITA	General Fund, Capital Improvement Fund General Fund, Water Fund, Sewer Fund, Storm Water Fund
Net Pension/ OPEB Liability	General Fund Street Department Fund Community Development Fund, Safety Grants Fund, Court Computerization Fund, Probation Grant Fund, Judicial Fund Water Fund Sewer Fund Storm Water Fund
Accrued Pension Liability Worker's Compensation	General Fund
Retrospective Liability ODOT SIB Loan	General Fund Tax Increment Financing Fund, Permissive License Tax Fund, Water Fund, Sewer Fund, Storm Water Fund
Long Term Notes	Capital Improvement Fund

### L. Compensated Absences

GASB Statement No. 101, "Compensated Absences", requires that liabilities for compensated absences be recognized for (1) leave that has not been used and (2) leave that has been used but not yet paid in cash or settled through noncash means. A liability should be recognized for leave that has not been used if (a) the leave is attributable to services already rendered, (b) the leave accumulates, and (c) the leave is more likely than not to be used for time off or otherwise paid in cash or settled through noncash means. GASB Statement No. 101 establishes guidance for measuring a liability for leave that has not been used, generally using an employee's pay rate as of the date of the financial statements. In addition, certain salary related payments that are directly and incrementally associated with the payments for leave should be included in the measurement of the liability. Accrued vacation and sick leave are accumulated to City employees at varying amounts and are attributable to services already rendered. At the time of the employee's termination, such accruals are paid to the employee at varying rates from the fund to which the employee's payroll is charged.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### L. <u>Compensated Absences</u> (Continued)

For governmental funds, compensated absences are recognized as liabilities and expenditures to the extent payments come due each period upon the occurrence of employee resignations and retirements. For governmental funds, the portion of unpaid compensated absences expected to be paid using expendable, available resources is reported as an expenditure in the fund from which the individual earning the leave is paid, and a corresponding liability is reflected in the account "Compensated Absences Payable." In the government wide statement of net position, "Compensated Absences Payable" is recorded within the "Due within one year" account and the long-term portion of the liability is recorded within the "Due in more than one year" account.

Compensated absences are expensed in the water, sewer, and storm water enterprise funds when earned. The related liability is reported within the fund.

### M. Net Position

Net position represents the difference between assets, liabilities, and deferred outflows/inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on use either through the enabling legislation adopted by the City or through external restrictions imposed by creditors, grantors or laws or regulations of other governments. The City applies restricted resources when an expense is incurred for purposes for which both restricted and unrestricted net position is available.

### N. Interfund Activity

Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented on the financial statements. In order to avoid distorting the measurement of the cost of individual functional activities, entries are made to eliminate the activity provided by the internal service funds to those funds considered governmental and those considered business-type. The elimination of the internal service funds is based on the activity of each fund to which it provides service. Interfund services provided and used are not eliminated through the process of consolidation.

### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

### O. Pension/OPEB

The provision for pension/OPEB cost is recorded when the related payroll is accrued and the obligation is incurred. For purposes of measuring the net pension and OPEB liability/asset, deferred outflows of resources and deferred inflows of resources related to pensions/OPEB, and pension/OPEB expense, information about the fiduciary net position of the pension/OPEB plans and additions to/deductions from their fiduciary net position have been determined on the same basis as they are reported by the pension/OPEB systems. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. The pension/OPEB systems report investments at fair value.

### P. Fund Balances

In the fund financial statements, fund balance for governmental funds is reported in classifications that comprise a hierarchy based primarily on the extent to which the City is bound to honor constraints on the specific purpose for which amounts in the funds can be spent. Fund balance is reported in five components — nonspendable, restricted, committed, assigned and unassigned.

*Nonspendable* – Nonspendable fund balance includes amounts that cannot be spent because they are either not in spendable form or legally contractually required to be maintained intact.

Restricted – Restricted fund balance consists of amounts that have constraints placed on them either externally by third parties (creditors, grantors, contributors, or laws or regulations of other governments) or by law through constitutional provisions or enabling legislation. Enabling legislation authorizes the City to assess, levy, charge or otherwise mandate payment of resources (from external resource providers) and includes a legally enforceable requirement (compelled by external parties) that those resources be used only for the specific purposes stipulated in the legislation.

Committed – Committed fund balance consists of amounts that can only be used for specific purposes pursuant to constraints imposed by formal action of the City's highest level of decision making authority. For the City, these constraints consist of ordinances passed by City Council. Committed amounts cannot be used for any other purpose unless the City removes or changes the specified use by taking the same type of action (ordinance) it employed previously to commit those amounts.

Assigned – Assigned fund balance consists of amounts that are constrained by the City's intent to be used for specific purposes, but are neither restricted nor committed. The City has no formal policy authorizing a body or official to assign amounts for specific purposes.

*Unassigned* – Unassigned fund balance consists of amounts that have not been restricted, committed or assigned to specific purposes within the General Fund as well as negative fund balances in all other governmental funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted (committed, assigned and unassigned) resources as they are needed. Similarly, within unrestricted fund balance, committed amounts are reduced first followed by assigned, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### **Q. Restricted Assets**

Restricted cash and investments are amounts restricted in use for a bond reserve account, matured bonds and interest payable, cemetery care and maintenance, fire department operations, and permissive tax monies held and secured by Licking County.

### R. Operating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues are those revenues that are generated directly from the primary activity of the proprietary funds. For the City, these revenues are charges for services for water treatment and distribution, wastewater collection and treatment, and storm water collection. Operating expenses are necessary costs incurred to provide the good or service that is the primary activity of the fund. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

### S. Extraordinary and Special Items

Extraordinary items are transactions or events that are both unusual in nature and infrequent in occurrence. Special items are transactions or events that are within the control of the City and that are either unusual in nature or infrequent in occurrence. The City had no special or extraordinary items to report during 2024.

### T. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net assets that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The City reports deferred outflows for the deferred charge on debt refunding and for deferred pension/OPEB amounts. The deferred charge on debt refunding is reported in the government-wide statement of net position and proprietary funds statement of net position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. Deferred outflows of resources are reported for pension/OPEB amounts on the government-wide and proprietary funds statement of net position. See Notes 9 and 10.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net assets that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. On the government-wide statement of net position and governmental funds balance sheet, property taxes that are intended to finance future fiscal periods are reported as deferred inflows.

### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)**

### T. Deferred Outflows/Inflows of Resources (Continued)

In addition, the governmental funds balance sheet reports deferred inflows which arise only under a modified accrual basis of accounting. Accordingly, the item, *unavailable amounts*, is reported only in the governmental funds balance sheet. The governmental funds report unavailable amounts for property taxes, income taxes, special assessments, and state levied shared taxes. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available. Deferred inflows of resources related to pension/OPEB are reported on the government-wide and proprietary funds statement of net position. See Notes 9 and 10.

### **U. Estimates**

The preparation of the financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results may differ from those estimates.

## NOTE 2 – CHANGE IN ACCOUNTING PRINCIPLE AND RESTATEMENT OF NET POSITION

For 2024 the City implemented Governmental Accounting Standards Board (GASB) Statement No. 100, "Accounting Changes and Error Corrections" and Statement No. 101, "Compensated Absences."

GASB Statement No. 100 addresses accounting and financial reporting requirements for accounting changes and error corrections.

GASB Statement No. 101 updates the recognition and measurement guidance for compensated absences.

The implementation of GASB Statement 101 had the following effect on net position as reported December 31, 2023:

	Governmental	Business-Type	Water	Sewer	Storm Water
	Activities	Activities	Fund	Fund	Fund
Net Position at December 31, 2023,	-				
as Reported	\$58,660,773	\$59,087,946	\$17,696,941	\$31,789,998	\$9,492,606
Adjustments:					
Increase in Compensated Absences	(1,842,701)	(369,133)	(236,183)	(131,337)	(1,613)
Net Position at December 31, 2023,					
as Restated	\$56,818,072	\$58,718,813	\$17,460,758	\$31,658,661	\$9,490,993

### **NOTE 3 – FUND BALANCE CLASSIFICATION**

Fund balance is classified as nonspendable, restricted, assigned, and unassigned based primarily on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. The constraints placed on fund balance for the major governmental funds and all other governmental funds are presented below:

Fund Balances	General Fund	American Rescue Plan Act Fund	Capital Improvement Fund	Other Governmental Funds	Total Governmental Funds
Nonspendable:					
Supplies Inventory	\$287,073	\$0	\$0	\$566,531	\$853,604
Prepaid Items	93,055	0	0	0	93,055
Total Nonspendable	380,128	0	0	566,531	946,659
Restricted:					
Community Development	0	0	0	2,810,774	2,810,774
Capital Acquisition					
and Improvement	0	0	9,206,483	410,121	9,616,604
Cemetery Maintenance	0	0	0	1,460,358	1,460,358
Memorial Sidewalk Program	0	0	0	80,827	80,827
Street Maintenance	0	0	0	2,749,125	2,749,125
Fire Damage Deposits	0	0	0	181,202	181,202
Court Improvements	0	0	0	1,660,874	1,660,874
Law Enforcement	0	0	0	1,014,195	1,014,195
Pollution Remediation	0	0	0	4,808	4,808
Debt Retirement	0	0	0	4,681,845	4,681,845
Total Restricted	0	0	9,206,483	15,054,129	24,260,612
Committed: Capital Acquisition					
and Improvement	0	0	1,486,332	0	1,486,332
Total Committed	0	0	1,486,332	0	1,486,332
Assigned:					
Budget Resource	7,988,330	0	0	0	7,988,330
Supplies and Services	1,127,808	0	0	0	1,127,808
Debt Retirement	0	0	0	1,972,178	1,972,178
Compensated Absences	111,122	0	0	0	111,122
Total Assigned	9,227,260	0	0	1,972,178	11,199,438
Unassigned (Deficits):	2,962,439	0	0	(15,768)	2,946,671
Total Fund Balances	\$12,569,827	\$0	\$10,692,815	\$17,577,070	\$40,839,712

### NOTE 4 - CASH, CASH EQUIVALENTS, AND INVESTMENTS

Cash resources of several individual funds are combined to form a pool of cash and investments. In addition, investments are separately held by a number of individual funds.

Statutes require the classification of funds held by the City into three categories:

Category 1 consists of "active" funds - those funds required to be kept in "cash" or "near cash" status for immediate use by the City. Such funds must be maintained either as cash in the City Treasury or in depository accounts payable or withdrawable on demand, including negotiable order of withdrawal (NOW) accounts.

Category 2 consists of "inactive" funds - those funds not required for use within the current five year period of designation of depositories. Inactive funds may be deposited or invested only as certificates of deposit maturing no later than the end of the current period of designation of depositories.

Category 3 consists of "interim" funds - those funds not needed for immediate use but needed before the end of the current period of designation of depositories. Interim funds may be invested or deposited in the following securities:

- United States treasury notes, bills, bonds, or any other obligation or security issued by the United States treasury or any other obligation guaranteed as to principal or interest by the United States;
- Bonds, notes, debentures, or any other obligations or securities issued by any federal
  government agency or instrumentality, including but not limited to, the federal national
  mortgage association, federal home loan bank, federal farm credit bank, federal home
  loan mortgage corporation, government national mortgage association, and student loan
  marketing association. All federal agency securities shall be direct issuances of federal
  government agencies or instrumentalities;
- Written repurchase agreements in the securities listed above provided that the fair value
  of the securities subject to the repurchase agreement must exceed the principal value of
  the agreement by at least two percent and be marked to fair value daily, and that the term
  of the agreement must not exceed thirty days;
- Interim deposits in eligible institutions applying for interim funds;
- Bonds and other obligations of the State of Ohio;

### NOTE 4 - CASH, CASH EQUIVALENTS, AND INVESTMENTS (Continued)

- No-load money market mutual funds consisting exclusively of obligations described in the first two bullets of this section and repurchase agreements secured by such obligations, provided that investments in securities described in this division are made only through eligible institutions, and
- The State Treasury Asset Reserve of Ohio (STAR Ohio).

Custodial credit risk is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City has no deposit policy for custodial risk beyond the requirements of State statute.

Ohio law requires that deposits be either insured or be protected by eligible securities pledged to the City and deposited with a qualified trustee by the financial institution as security for repayment whose fair value at all times shall be at least 105 percent of the deposits being secured, or participation in the Ohio Pooled Collateral System (OPCS), a collateral pool of eligible securities deposited with a qualified trustee and pledged to the Treasurer of State to secure the repayment of all public monies deposited in the financial institution. OPCS requires the total fair value of the securities pledged to be 102 percent of the deposits being secured or a rate set by the Treasurer of State.

### A. Deposits

At year end the carrying amount of the City's deposits was \$42,434,641 and the bank balance was \$43,324,762. Federal depository insurance covered \$39,563,826 of the bank balance and \$3,760,936 was uninsured and collateralized with securities held in the Ohio Pooled Collateral System.

This space intentionally left blank.

### NOTE 4 - CASH, CASH EQUIVALENTS, AND INVESTMENTS (Continued)

### **B.** Investments

The City's investments at December 31, 2024 are summarized below:

		Credit	Fair Value	Concentration	Investme	nt Maturities (in	Years)
_	Fair Value	Rating	Hierarchy	of Credit Risk	less than 1	1-3	3-5
4		1					
STAR Ohio <sup>4</sup>	\$8,358,844	AAAm	NA	29.07%	\$8,358,844	\$0	\$0
Government Agency MM <sup>4</sup>	975,303	AA+1	NA	3.39%	975,303	0	0
Corporate Equities*	347,954	N/A	Level 2	1.21%	0	0	347,954
Mutual Funds <sup>4</sup>	379,900	Aaa-Baa <sup>2</sup>	NA	1.32%	0	0	379,900
Negotiable CD's	8,716,716	$AAA^{3}$	Level 2	30.32%	0	6,451,642	2,265,074
US Treasuries	2,459,838	N/A	Level 1	8.55%	1,055,719	1,007,113	397,006
FHLMC	2,377,316	$AA+^{1}$	Level 2	8.27%	0	388,236	1,989,080
FFCB	2,393,089	AA+ <sup>1</sup>	Level 2	8.32%	0	1,214,320	1,178,769
FHLB	1,978,900	$AA+^{1}$	Level 2	6.88%	0	745,827	1,233,073
FAMC	768,545	$AA+^{1}$	Level 2	2.67%	0	768,545	0
Total Investments	\$28,756,405	•		100.00%	\$10,389,866	\$10,575,683	\$7,790,856

<sup>\*</sup> Corporate Equities do not have a maturity

*Interest Rate Risk* – The Ohio Revised Code generally limits security purchases to those that mature within five years of the settlement date. The City's investment policy is consistent with the Ohio Revised Code concerning interest rate risk.

*Investment Credit Risk* – The City's investment policy does not limit its investment choices other than the limitation of State statute for "interim" funds described previously.

Concentration of Credit Risk – The City places no limit on the amount it may invest in any one issuer. The allocation of investments is detailed above.

Custodial Credit Risk – The City's balance of investments are held by the trust department of its banking institution in the City's name. The City has no policy on custodial credit risk and is governed by Ohio Revised Code as described under Deposits.

The City categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets. Active markets are those in which transactions for the asset or liability occur in sufficient frequency and volume to provide pricing information on an ongoing basis. Quoted prices are available in active markets for identical assets or liabilities as of the reporting date. Level 2 inputs are significant other observable inputs. Investments classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices. Level 3 inputs are significant unobservable inputs.

<sup>&</sup>lt;sup>1</sup> Standard & Poor's

<sup>&</sup>lt;sup>2</sup> Moody's Investor Service

<sup>&</sup>lt;sup>3</sup> All are fully FDIC insured and therefore have an implied AAA credit rating

<sup>&</sup>lt;sup>4</sup>Reported at amortized cost

#### **NOTE 5 - TAXES**

### A. Property Taxes

Property taxes include amounts levied against all real estate and public utility property located in the City. Real property taxes (other than public utility) collected during 2024 were levied after October 1, 2023 on assessed values as of January 1, 2023, the lien date. Assessed values are established by the county auditor at 35 percent of appraised market value. All property is required to be reappraised every six years and equalization adjustments are made in the third year following reappraisal. The last reappraisal was completed in 2023. Real property taxes are payable annually or semi-annually. The first payment is due January 20, with the remainder payable by June 20.

Public utility real and tangible personal property taxes collected in one calendar year are levied in the preceding calendar year on assessed values determined as of December 31 of the second year preceding the tax collection year, the lien date. Certain public utility tangible personal property is currently assessed at 100 percent of its true value. Public utility property taxes are payable on the same dates as real property described previously.

The County Treasurer collects property taxes on behalf of all taxing districts in the County including the City of Newark. The County Auditor periodically remits to the City its portion of the taxes collected.

The full tax rate for the City's operations for the year ended December 31, 2024 was \$3.70 per \$1,000 of assessed value. The assessed value upon which the 2024 collections was based was \$1,372,064,650. This amount constitutes \$1,321,006,070 in real property assessed value and \$51,058,580 in public utility assessed value.

Ohio law prohibits taxation of property from all taxing authorities in excess of 1% of assessed value without a vote of the people. Under current procedures, the City's share is .37% (3.70 mills) of assessed value.

### **B.** Income Tax

The City levies a tax of 1.75% on all salaries, wages, commissions and other compensation and on net profits earned within the City as well as on incomes of residents earned outside the City. In the latter case, the City allows a credit of 100% of the tax paid to another municipality to a maximum of 1.00% of taxable salaries, wages, commissions and other compensation.

Employers within the City are required to withhold income tax on employees' compensation and remit the tax to the City either monthly or quarterly, as required. Corporations and other individual taxpayers are required to pay their estimated tax quarterly and file a declaration annually.

### **NOTE 6 - RECEIVABLES**

Receivables at December 31, 2024 consisted of taxes, interest, settlements, accounts, loans, and intergovernmental receivables arising from shared revenues. All receivables are considered fully collectible.

#### **NOTE 7 – INTERFUND ACTIVITY**

### A. Transfers

Following is a summary of transfers in and out for all funds for 2024:

Fund	Trans fer In	Trans fer Out	
Governmental Funds:	_		
General Fund	\$0	\$7,452,393	
Capital Improvement Fund	4,185,614	177,498	
Other Governmental Funds	3,174,277	0	
Total Governmental Funds	7,359,891	7,629,891	
Proprietary Funds:			
Water Fund	0	20,068	
Sewer Fund	203,063	300,000	
Storm Water Fund	200,000	182,995	
Total Enterprise Funds	403,063	503,063	
Internal Service Fund	370,000	0	
Total Proprietary Funds	773,063	503,063	
Total Transfers	\$8,132,954	\$8,132,954	

Transfers for the year ended December 31, 2024 included \$2,821,714 transferred from the General Fund to Capital Improvement Fund which were EMS receipts dedicated to capital improvements as well as the General Fund's share of capital projects. In addition, the General Fund transferred \$2,796,779 to the Debt Service Funds for debt payments and \$200,000 to the Street Department Fund for street improvements. Transfers between the Water, Sewer, and Storm Water Funds were for debt retirement reclassification. All transfers were made in accordance with Ohio Revised Code.

### **B.** Interfund Balances

Individual interfund balances at December 31, 2024 are as follows:

	Interfund Loan	Interfund Loan
Fund	Receivable	Payable
General Fund	\$38,449	\$0
Other Governmental Funds	0_	38,449
Totals	\$38,449	\$38,449

Interfund balances at December 31, 2024, consisted of general fund advances to nonmajor special revenue funds due to deficit cash balances and the timing of reimbursement of expenditures.

### **NOTE 8 - CAPITAL ASSETS**

### A. Governmental Activities Capital Assets

Summary by category of changes in governmental activities capital assets at December 31, 2024:

### Historical Cost:

	December 31,			December 31,
Class	2023	Additions	Deletions	2024
Capital assets not being depreciated:				
Land	\$21,889,838	\$168,235	\$0	\$22,058,073
Construction in Progress	8,552,527	6,957,071	(3,735,626)	11,773,972
Sub-Total	30,442,365	7,125,306	(3,735,626)	33,832,045
Capital assets being depreciated:				
Buildings	28,246,490	1,382,609	0	29,629,099
Improvements Other than Buildings	5,450,934	62,390	0	5,513,324
Infrastructure	97,630,264	4,414,801	(359,850)	101,685,215
SBITA	71,730	0	0	71,730
Machinery and Equipment	17,357,247	2,160,748	(493,493)	19,024,502
Total Cost	\$179,199,030	\$15,145,854	(\$4,588,969)	\$189,755,915
Accumulated Depreciation:				
	December 31,			December 31,
Class	2023	Additions	Deletions	2024
Buildings	(\$11,210,259)	(\$548,062)	\$0	(\$11,758,321)
Improvements Other than Buildings	(4,330,287)	(112,320)	0	(4,442,607)
Infrastructure	(53,040,701)	(2,695,114)	248,600	(55,487,215)
SBITA	(23,910)	(23,910)	0	(47,820)
Machinery and Equipment	(13,065,398)	(1,348,208)	189,474	(14,224,132)
Total Depreciation	(\$81,670,555)	(\$4,727,614) *	\$438,074	(\$85,960,095)
Net Value:	\$97,528,475			\$103,795,820

<sup>\*</sup> Depreciation was charged to governmental functions as follows:

Security of Persons and Property	\$761,131
Leisure Time Activities	57,024
Community Environment	44,167
Transportation	2,774,722
General Government	1,090,570
Total Depreciation Expense	\$4,727,614

### **NOTE 8 - CAPITAL ASSETS** (Continued)

## B. Business-Type Activities Capital Assets

Summary by Category at December 31, 2024:

### Historical Cost:

	December 31,			December 31,
Class	2023	Additions	Deletions	2024
Capital assets not being depreciated	<i>!</i> :			
Land	\$161,800	\$40,000	\$0	\$201,800
Construction in Progress	52,422,748	15,902,348	(8,899,975)	59,425,121
Sub-Total	52,584,548	15,942,348	(8,899,975)	59,626,921
Capital assets being depreciated:				
Buildings and Improvements	58,324,326	245,289	0	58,569,615
Infrastructure	69,671,273	8,704,100	0	78,375,373
SBITA	106,625	0	0	106,625
Machinery and Equipment	42,871,811	559,186	(263,615)	43,167,382
Total Cost	\$223,558,583	\$25,450,923	(\$9,163,590)	\$239,845,916
Accumulated Depreciation:				
	December 31,			December 31,
Class	2023	Additions	Deletions	2024
Buildings and Improvements	(\$30,805,426)	(\$1,458,741)	\$0	(\$32,264,167)
Infrastructure	(9,476,706)	(1,129,182)	0	(10,605,888)
SBITA	(35,542)	(35,542)	0	(71,084)
Machinery and Equipment	(32,682,078)	(794,840)	158,059	(33,318,859)
Total Depreciation	(\$72,999,752)	(\$3,418,305)	\$158,059	(\$76,259,998)
Net Value:	\$150,558,831			\$163,585,918

#### **NOTE 9 – DEFINED BENEFIT PENSION PLANS**

### Net Pension Liability

The net pension liability reported on the statement of net position represents a liability to employees for pensions. Pensions are a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. Pensions are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for pensions is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net pension liability represents the City's proportionate share of each pension plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each pension plan's fiduciary net position. The net pension liability calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting this estimate annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which pensions are financed; however, the City does receive the benefit of employees' services in exchange for compensation including pension.

GASB 68 assumes the liability is solely the obligation of the employer, because (1) they benefit from employee services; and (2) State statute requires all funding to come from these employers. All contributions to date have come solely from these employers (which also includes costs paid in the form of withholdings from employees). State statute requires the pension plans to amortize unfunded liabilities within 30 years. If the amortization period exceeds 30 years, each pension plan's board must propose corrective action to the State legislature. Any resulting legislative change to benefits or funding could significantly affect the net pension liability. Resulting adjustments to the net pension liability would be effective when the changes are legally enforceable.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net pension liability* on the accrual basis of accounting. Any liability for the contractually-required pension contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - City employees, other than full-time police and firefighters, participate in the Ohio Public Employees Retirement System (OPERS). OPERS is a cost-sharing, multiple employer public employee retirement system which administers three separate pension plans. The traditional pension plan is a cost-sharing, multiple-employer defined benefit pension plan. The member-directed plan is a defined contribution plan, and the combined plan is a combination cost-sharing, multiple-employer defined benefit/defined contribution pension plan. Effective January 1, 2022, new members may no longer select the Combined Plan, and current members may no longer make a plan change to this plan. In October 2023, the legislature approved House Bill (HB) 33 which allows for the consolidation of the combined plan with the traditional plan with the timing of the consolidation at the discretion of OPERS. As of December 31, 2023, the consolidation has not been executed.

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

OPERS provides retirement, disability, survivor and death benefits, and annual cost of living adjustments to members of the traditional plan. Authority to establish and amend benefits is provided by Chapter 145 of the Ohio Revised Code. OPERS issues a stand-alone financial report that includes financial statements, required supplementary information and detailed information about OPERS' fiduciary net position that may be obtained by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to the Ohio Public Employees Retirement System, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling 800-222-7377.

Senate Bill (SB) 343 was enacted into law with an effective date of January 7, 2013. In the legislation, members were categorized into three groups with varying provisions of the law applicable to each group. The following table provides age and service requirements for retirement and the retirement formula applied to final average salary (FAS) for the three member groups under the traditional plan as per the reduced benefits adopted by SB 343 (see OPERS Annual Comprehensive Financial Report referenced above for additional information, including requirements for reduced and unreduced benefits):

Group A	Group B	Group C
Eligible to retire prior to	20 years of service credit prior to	Members not in other Groups
January 7, 2013 or five years	January 7, 2013 or eligible to retire	and members hired on or after
after January 7, 2013	ten years after January 7, 2013	January 7, 2013
State and Local	State and Local	State and Local
Age and Service Requirements:	Age and Service Requirements:	Age and Service Requirements:
Age 60 with 60 months of service credit	Age 60 with 60 months of service credit	Age 57 with 25 years of service credit
or Age 55 with 25 years of service credit	or Age 55 with 25 years of service credit	or Age 62 with 5 years of service credit
Formula:	Formula:	Formula:
2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of	2.2% of FAS multiplied by years of
service for the first 30 years and 2.5%	service for the first 30 years and 2.5%	service for the first 35 years and 2.5%
for service years in excess of 30	for service years in excess of 30	for service years in excess of 35

Traditional plan state and local members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. The amount of a member's pension benefit vests at retirement. Law enforcement and public safety members who retire before meeting the age-and-years of service credit requirement for unreduced benefits receive a percentage reduction in the benefit amount. Combined plan members retiring before age 65 with less than 30 years of service credit receive a percentage reduction in benefit.

Final average salary (FAS) represents the average of the three highest years of earnings over a member's career for Groups A and B. Group C is based on the average of the five highest years of earnings over a member's career.

When a traditional plan benefit recipient has received benefits for 12 months, the member is eligible for an annual cost of living adjustment (COLA). This COLA is calculated on the member's original base retirement benefit at the date of retirement and is not compounded. Members retiring under the combined plan receive a cost—of—living adjustment on the defined benefit portion of their pension benefit. For those who retired prior to January 7, 2013, the cost-of-living adjustment is 3 percent. For those retiring on or after January 7, 2013, beginning in calendar year 2019, the adjustment is based on the average percentage increase in the Consumer Price Index, capped at 3 percent.

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

Defined contribution plan benefits are established in the plan documents, which may be amended by the Board. Member-directed plan and combined plan members who have met the retirement eligibility requirements may apply for retirement benefits. The amount available for defined contribution benefits in the combined plan consists of the member's contributions plus or minus the investment gains or losses resulting from the member's investment selections. Combined plan members wishing to receive benefits must meet the requirements for both the defined benefit and defined contribution plans. Member-directed participants must have attained the age of 55, have money on deposit in the defined contribution plan and have terminated public service to apply for retirement benefits. The amount available for defined contribution benefits in the member-directed plan consists of the members' contributions, vested employer contributions and investment gains or losses resulting from the members' investment selections. Employer contributions and associated investment earnings vest over a five-year period, at a rate of 20 percent each year. At retirement, members may select one of several distribution options for payment of the vested balance in their individual OPERS accounts. Options include the annuitization of the benefit (which includes joint and survivor options and will continue to be administered by OPERS), partial lumpsum payments (subject to limitations), a rollover of the vested account balance to another financial institution, receipt of entire account balance, net of taxes withheld, or a combination of these options. When members choose to annuitize their defined contribution benefit, the annuitized portion of the benefit is reclassified to a defined benefit.

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	State	
	and Loc	al_
2024 Statutory Maximum Contribution Rates		
Employer	14.0	%
Employee	10.0	%
2024 Actual Contribution Rates		
Employer:		
Pension	14.0	%
Post-employment Health Care Benefits	0.0	
Total Employer	14.0	%
Employee	10.0	%

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$1,740,240 for 2024.

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

### Plan Description - Ohio Police & Fire Pension Fund (OPF)

Plan Description - City full-time police and firefighters participate in Ohio Police and Fire Pension Fund (OPF), a cost-sharing, multiple-employer defined benefit pension plan administered by OPF. OPF provides retirement and disability pension benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Benefit provisions are established by the Ohio State Legislature and are codified in Chapter 742 of the Ohio Revised Code. OPF issues a publicly available financial report that includes financial information and required supplementary information and detailed information about OPF fiduciary net position. The report that may be obtained by visiting the OPF website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Upon attaining a qualifying age with sufficient years of service, a member of OPF may retire and receive a lifetime monthly pension. OPF offers four types of service retirement: normal, service commuted, age/service commuted and actuarially reduced. Each type has different eligibility guidelines and is calculated using the member's average annual salary. The following discussion of the pension formula relates to normal service retirement.

For members hired after July 1, 2013, the minimum retirement age is 52 for normal service retirement with at least 25 years of service credit. For members hired on or before July 1, 2013, the minimum retirement age is 48 for normal service retirement with at least 25 years of service credit.

The annual pension benefit for normal service retirement is equal to a percentage of the allowable average annual salary. The percentage equals 2.5 percent for each of the first 20 years of service credit, 2.0 percent for each of the next five years of service credit and 1.5 percent for each year of service credit in excess of 25 years. The maximum pension of 72 percent of the allowable average annual salary is paid after 33 years of service credit. (see OP&F Annual Comprehensive Financial Report referenced above for additional information, including requirements for Deferred Retirement Option Plan provisions and reduced and unreduced benefits).

Under normal service retirement, retired members who are at least 55 years old and have been receiving OP&F benefits for at least one year may be eligible for a cost-of-living allowance adjustment. The age 55 provision for receiving a COLA does not apply to those who are receiving a permanent and total disability benefit, surviving beneficiaries under optional plans, and statutory survivors. Members participating in the DROP program have separate eligibility requirements related to COLA.

The COLA amount for members who have 15 or more years of service credit as of July 1, 2013, and members who are receiving a pension benefit that became effective before July 1, 2013, will be equal to 3.0 percent of the member's base pension benefit.

The COLA amount for members who have less than 15 years of service credit as of July 1, 2013, and members whose pension benefit became effective on or after July 1, 2013, will be equal to a percentage of the member's base pension benefit where the percentage is the lesser of 3.0 percent or the percentage increase in the consumer price index, if any, over the twelve-month period that ends on the thirtieth day of September of the immediately preceding year, rounded to the nearest one-tenth of one percent.

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

Funding Policy - The Ohio Revised Code (ORC) provides statutory authority for member and employer contributions as follows:

	Police	Firefighters
2024 Statutory Maximum Contribution Rates	_	
Employer	19.50 %	24.00 %
Employee	12.25 %	12.25
2024 Actual Contribution Rates		
Employer:		
Pension	19.00 %	23.50 %
Post-employment Health Care Benefits	0.50	0.50
Total Employer	19.50 %	24.00 %
Employee	12.25 %	12.25 %

Employer contribution rates are expressed as a percentage of covered payroll. The City's contractually required contribution to OPF was \$2,842,145 for 2024.

# Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions

The net pension liability for OPERS was measured as of December 31, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. OPF's total pension liability was measured as of December 31, 2023, and was determined by rolling forward the total pension liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net pension liability was based on the City's share of contributions to the pension plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	OPERS	OP&F	Total
Proportionate Share of the Net Pension Liability	\$18,278,110	\$44,330,460	\$62,608,570
Proportion of the Net Pension Liability-2024	0.069816%	0.458842%	
Proportion of the Net Pension Liability-2023	0.070708%	0.437509%	
Percentage Change	(0.000892%)	0.021333%	
Pension Expense	\$1,946,205	\$4,748,350	\$6,694,555

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources			
Changes in assumptions	\$0	\$2,801,637	\$2,801,637
Differences between expected and			
actual experience	298,742	1,423,140	1,721,882
Net difference between projected and			
actual earnings on pension plan investments	3,689,307	5,023,571	8,712,878
Change in proportionate share	0	1,986,716	1,986,716
City contributions subsequent to the			
measurement date	1,740,240	2,842,145	4,582,385
Total Deferred Outflows of Resources	\$5,728,289	\$14,077,209	\$19,805,498
Deferred Inflows of Resources			
Changes in assumptions	\$0	\$673,210	\$673,210
Differences between expected and			
actual experience	0	495,784	495,784
Change in proportionate share	131,333	558,506	689,839
Total Deferred Inflows of Resources	\$131,333	\$1,727,500	\$1,858,833

\$4,582,385 reported as deferred outflows of resources related to pension resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pension will be recognized in pension expense as follows:

Orar	Total
\$2,496,327	\$3,320,941
2,725,534	3,928,666
3,796,527	6,150,834
8,275	(517,062)
466,897	466,897
14,004	14,004
\$9,507,564	\$13,364,280
	2,725,534 3,796,527 8,275 466,897 14,004

### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future. Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation.

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

The total pension liability in the December 31, 2023 and December 31, 2022 actuarial valuation was determined using the following actuarial assumptions, applied to all periods included in the measurement:

	December 31, 2023
Wage Inflation	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA:	
Pre-January 7, 2013 Retirees	3.0 percent, simple
Post-January 7, 2013 Retirees	2.3 percent, simple through 2024,
	then 2.05 percent, simple
Investment Rate of Return	6.9 percent
Actuarial Cost Method	Individual Entry Age
	December 31, 2022
Wage Inflation	2.75 percent
Future Salary Increases, including inflation	2.75 to 10.75 percent including wage inflation
COLA or Ad Hoc COLA (Pre 1/7/13 retirees)	3.0 percent simple
COLA or Ad Hoc COLA (Post 1/7/13 retirees)	3 percent simple through 2023. 2.05 percent simple, thereafter
Investment Rate of Return	6.9 percent
Actuarial Cost Method	Individual Entry Age

Pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

The most recent experience study was completed for the five-year period ended December 31, 2020.

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Defined Benefit portfolio contains the investment assets of the Traditional Pension Plan, the defined benefit component of the Combined Plan and the annuitized accounts of the Member-Directed Plan. Within the Defined Benefit portfolio, contributions into the plans are all recorded at the same time, and benefit payments all occur on the first of the month. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Defined Benefit portfolio was a gain of 11.2 percent for 2023.

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

The allocation of investment assets within the Defined Benefit portfolio is approved by the Board as outlined in the annual investment plan. Plan assets are managed on a total return basis with a long-term objective of achieving and maintaining a fully funded status for the benefits provided through the defined benefit pension plans. The long-term expected rate of return on defined benefit investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Defined Benefit portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Geometric)
Fixed Income	24.00%	2.85%
Domestic Equities	21.00	4.27
Real Estate	13.00	4.46
Private Equity	15.00	7.52
International Equities	20.00	5.16
Risk Parity	2.00	4.38
Other investments	5.00	3.46
Total	100.00%	

**Discount Rate** The discount rate used to measure the total pension liability was 6.9 percent. The discount rate for the prior year was 6.9 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and those of the contributing employers are made at the statutorily required rates. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefits payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate The following table presents the City's proportionate share of the net pension liability calculated using the current period discount rate assumption of 6.9 percent, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate that is one-percentage-point lower (5.9 percent) or one-percentage-point higher (7.9 percent) than the current rate:

	Current		
	1% Decrease (5.90%)	Discount Rate (6.90%)	1% Increase (7.90%)
City's proportionate share			
of the net pension liability	\$28,774,664	\$18,278,110	\$9,548,036

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

### Actuarial Assumptions – OPF

OPF's total pension liability as of December 31, 2023 is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total pension liability is determined by OPF's actuaries in accordance with GASB Statement No. 67, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future. Assumptions considered were: withdrawal rates, disability retirement, service retirement, DROP elections, mortality, percent married and forms of the payment, DROP interest rate, CPI-based COLA, investment returns, salary increases and payroll growth.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, prepared as of January 1, 2023, compared with January 1, 2022, are presented below.

_	January 1, 2023	January 1, 2022
·	·	
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	7.5 percent	7.5 percent
Projected Salary Increases	3.75 percent to 10.5 percent	3.25 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5	Inflation rate of 2.75 percent plus productivity increase rate of 0.5
Cost of Living Adjustments	2.2 percent simple	2.2 percent simple

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2 percent for males and 98.7 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135 percent for males and 97.9 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for contingent annuitants is based on the Pub-2010 Below-Median Safety Amount Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP-2021 Improvement Scale.

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on pension plan investments was determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. The assumption is intended to be a long-term assumption (30 to 50 years) and is not expected to change absent a significant change in the asset allocation, a change in the underlying inflation assumption, or a fundamental change in the market that alters expected returns in future years.

Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

	Target	Long-Term Expected
Asset Class	Allocation	Real Rate of Return
Domestic Equity	18.60 %	4.10 %
Non-US Equity	12.40	4.90
Private Markets	10.00	7.30
Core Fixed Income *	25.00	2.40
High Yield Fixed Income	7.00	4.10
Private Credit	5.00	6.80
U.S. Inflation Linked Bonds*	15.00	2.10
Midstream Energy Infrastructure	5.00	5.80
Real Assets	8.00	6.00
Gold	5.00	3.50
Private Real Estate	12.00	5.40
Commodities	2.00	3.50
Total	125.00 %	

Note: Assumptions are geometric.

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

<sup>\*</sup> levered 2.0x

### **NOTE 9 – DEFINED BENEFIT PENSION PLANS (Continued)**

Discount Rate For 2023, the total pension liability was calculated using the discount rate of 7.50 percent. The discount rate used for 2022 was 7.50 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from the members would be computed based on contribution requirements as stipulated by State statute. Projected inflows from investment earning were calculated using the longer-term assumed investment rate of return 7.50 percent. Based on those assumptions, the plan's fiduciary net position was projected to be available to make all future benefit payments of current plan members. Therefore, a long-term expected rate of return on pension plan investments was applied to all periods of projected benefits to determine the total pension liability.

Sensitivity of the City's Proportionate Share of the Net Pension Liability to Changes in the Discount Rate Net pension liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net pension liability calculated using the discount rate of 7.50 percent, as well as what the net pension liability would be if it were calculated using a discount rate that is one percentage point lower (6.50 percent), or one percentage point higher (8.50 percent) than the current rate.

	Current		
	1% Decrease Discount Rate 1% Is		1% Increase
	(6.50%)	(7.50%)	(8.50%)
City's proportionate share		_	
of the net pension liability	\$58,718,996	\$44,330,460	\$32,364,993

This Space Intentionally Left Blank

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS**

### Net OPEB Liability (Asset)

The net OPEB liability (asset) reported on the statement of net position represents a liability to employees for OPEB. OPEB is a component of exchange transactions—between an employer and its employees—of salaries and benefits for employee services. OPEB are provided to an employee—on a deferred-payment basis—as part of the total compensation package offered by an employer for employee services each financial period. The obligation to sacrifice resources for OPEB is a present obligation because it was created as a result of employment exchanges that already have occurred.

The net OPEB liability (asset) represents the City's proportionate share of each OPEB plan's collective actuarial present value of projected benefit payments attributable to past periods of service, net of each OPEB plan's fiduciary net position. The net OPEB liability (asset) calculation is dependent on critical long-term variables, including estimated average life expectancies, earnings on investments, cost of living adjustments and others. While these estimates use the best information available, unknowable future events require adjusting these estimates annually.

Ohio Revised Code limits the City's obligation for this liability to annually required payments. The City cannot control benefit terms or the manner in which OPEB are financed; however, the City does receive the benefit of employees' services in exchange for compensation including OPEB.

GASB 75 assumes the liability is solely the obligation of the employer, because they benefit from employee services. OPEB contributions come from these employers and health care plan enrollees which pay a portion of the health care costs in the form of a monthly premium. The Ohio revised Code permits, but does not require the retirement systems to provide healthcare to eligible benefit recipients. Any change to benefits or funding could significantly affect the net OPEB liability (asset). Resulting adjustments to the net OPEB liability (asset) would be effective when the changes are legally enforceable. The retirement systems may allocate a portion of the employer contributions to provide for these OPEB benefits.

The proportionate share of each plan's unfunded benefits is presented as a long-term *net OPEB liability* (asset) on the accrual basis of accounting. Any liability for the contractually-required OPEB contribution outstanding at the end of the year is included in *intergovernmental payable* on both the accrual and modified accrual bases of accounting.

### Plan Description - Ohio Public Employees Retirement System (OPERS)

Plan Description - The Ohio Public Employees Retirement System (OPERS) administers three separate pension plans: the traditional pension plan, a cost-sharing, multiple-employer defined benefit pension plan; the member-directed plan, a defined contribution plan; and the combined plan, a cost-sharing, multiple-employer defined benefit pension plan that has elements of both a defined benefit and defined contribution plan.

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

OPERS maintains a cost-sharing, multiple-employer defined benefit post-employment health care trust. The 115 Health Care Trust (115 Trust or Health Care Trust) was established in 2014, under Section 115 of the Internal Revenue Code (IRC). The purpose of the 115 Trust is to fund health care for the Traditional Pension, Combined and Member-Directed plans. The Ohio Revised Code permits, but does not require, OPERS to provide health care to its eligible benefit recipients. Authority to establish and amend health care coverage is provided to the Board in Chapter 145 of the Ohio Revised Code. Retirees in the Traditional Pension and Combined plans may have an allowance deposited into a health reimbursement arrangement (HRA) account to be used toward the health care program of their choice and other eligible expenses. An OPERS vendor is available to assist with the selection of a health care program

With one exception, OPERS-provided health care coverage is neither guaranteed nor statutorily required. Ohio law currently requires Medicare Part A equivalent coverage or Medicare Part A premium reimbursement for eligible retirees and their eligible dependents.

OPERS offers a health reimbursement arrangement (HRA) allowance to benefit recipients meeting certain age and service credit requirements. The HRA is an account funded by OPERS that provides tax free reimbursement for qualified medical expenses such as monthly post-tax insurance premiums, deductibles, co-insurance, and co-pays incurred by eligible benefit recipients and their dependents.

OPERS members enrolled in the Traditional Pension Plan or Combined Plan retiring with an effective date of January 1, 2022, or after must meet the following health care eligibility requirements to receive an HRA allowance:

Age 65 or older Retirees Minimum of 20 years of qualifying service credit

Age 60 to 64 Retirees Based on the following age-and-service criteria:

**Group** A 30 years of total service with at least 20 years of qualified health care service credit;

**Group B** 31 years of total service credit with at least 20 years of qualified health care service credit;

or

**Group** C 32 years of total service cred with at least 20 years of qualified health care service credit.

Age 59 or younger Based on the following age-and-service criteria:

**Group** A 30 years of qualified health care service credit;

**Group B** 32 years of qualified health care service credit at any age or 31 years of qualified heath care service credit and at least age 52; or

**Group** C 32 years of qualified health care service credit and at least page 55.

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

Retirees who do not meet the requirement for coverage as a non-Medicare participant can become eligible for coverage at age 65 if they have at least 20 years of qualifying service.

Members with a retirement date prior to January 1, 2022, who were eligible to participate in the OPERS health care program will continue to be eligible after January 1, 2022, as summarized in the following table:

#### Group C Group A Group B Age and Service Requirements Age and Service Requirements Age and Service Requirements December 1, 2014 or Prior December 1, 2014 or Prior December 1, 2014 or Prior Any Age with 10 years of service credit Any Age with 10 years of service credit Any Age with 10 years of service credit January 1, 2015 through January 1, 2015 through January 1, 2015 through December 31, 2021 December 31, 2021 December 31, 2021 Age 60 with 20 years of service credit or Age 52 with 31 years of service credit or Age 55 with 32 years of service credit or Any Age with 30 years of service credit Age 60 with 20 years of service credit Age 60 with 20 years of service credit or Any Age with 32 years of service credit

Eligible retirees may receive a monthly HRA allowance for reimbursement of health care coverage premiums and other qualified medical expenses. Monthly allowances, based on years of service and the age at which the retiree first enrolled in OPERS coverage, are provided to eligible retirees, and are deposited into their HRA account.

The base allowance is determined by OPERS and is currently \$1,200 per month for non-Medicare retirees and \$350 per month for Medicare retirees. The retiree receives a percentage of the base allowance, calculated based on years of qualifying service credit and age when the retiree first enrolled in OPERS health care. Monthly allowances range between 51 percent and 90 percent of the base allowance for both non-Medicare and Medicare retirees.

Retirees will have access to the OPERS Connector, which is a relationship with a vendor selected by OPERS to assist retirees participating in the health care program. The OPERS Connector may assist retirees in selecting and enrolling in the appropriate health care plan.

When members become Medicare-eligible, recipients enrolled in OPERS health care programs must enroll in Medicare Part A (hospitalization) and Medicare Part B (medical).

OPERS reimburses retirees who are not eligible for premium-free Medicare Part A (hospitalization) for their Part A premiums as well as any applicable surcharges (late-enrollment fees). Retirees within this group must enroll in Medicare Part A and select medical coverage, and may select prescription coverage, through the OPERS Connector. OPERS also will reimburse 50 percent of the Medicare Part A premium and any applicable surcharges for eligible spouses. Proof of enrollment in Medicare Part A and confirmation that the retiree is not receiving reimbursement or payment from another source must be submitted. The premium reimbursement is added to the monthly pension benefit.

### NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)

Participants in the Member-Directed Plan have access to the Connector and have a separate health care funding mechanism. A portion of employer contributions for these participants is allocated to a retiree medical account (RMA). Members who elect the Member-Directed Plan after July 1, 2015, will vest in the RMA over 15 years at a rate of 10 percent each year starting with the sixth year of participation. Members who elected the Member-Directed Plan prior to July 1, 2015, vest in the RMA over a five-year period at a rate of 20 percent per year. Upon separation or retirement, participants may use vested RMA funds for reimbursement of qualified medical expenses.

Disclosures for the health care plan are presented separately in the OPERS financial report. Interested parties may obtain a copy by visiting <a href="https://www.opers.org/financial/reports.shtml">https://www.opers.org/financial/reports.shtml</a>, by writing to OPERS, 277 East Town Street, Columbus, Ohio 43215-4642, or by calling (614) 222-5601 or 800-222-7377.

Funding Policy - The Ohio Revised Code provides the statutory authority allowing public employers to fund postemployment health care through their contributions to OPERS. When funding is approved by OPERS Board of Trustees, a portion of each employer's contribution to OPERS is set aside to fund OPERS health care plans. Beginning in 2018, OPERS no longer allocated a portion of its employer contributions to health care for the traditional plan.

Employer contribution rates are expressed as a percentage of the earnable salary of active members. For fiscal year 2024, state and local employers contributed at a rate of 14.0 percent of earnable salary. These are the maximum employer contribution rates permitted by the Ohio Revised Code. Active member contributions do not fund health care.

Each year, the OPERS Board determines the portion of the employer contribution rate that will be set aside to fund health care plans. For 2024, OPERS did not allocate any employer contribution to health care for members in the Traditional Pension Plan. Beginning July 1, 2022, there was a two percent allocation to health care for the Combined Plan which has continued through 2024. The OPERS Board is also authorized to establish rules for the retiree or their surviving beneficiaries to pay a portion of the health care provided. Payment amounts vary depending on the number of covered dependents and the coverage selected. The employer contribution as a percentage of covered payroll deposited into the RMA for participants in the member-directed plan for 2024 was 4.0 percent. Effective July 1, 2022, a portion of the health care rate was funded with reserves which has continued through 2024.

Employer contribution rates are actuarially determined and are expressed as a percentage of covered payroll. The City's contractually required contribution was \$0 for 2024.

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

### Plan Description – Ohio Police & Fire Pension Fund (OP&F)

Plan Description – The City contributes to the Ohio Police and Fire Pension Fund (OP&F) sponsored healthcare program, a cost-sharing, multiple-employer defined post-employment health care plan administered by a third-party provider. This program is not guaranteed and is subject to change at any time upon action of the Board of Trustees. On January 1, 2019, OP&F implemented a new model for health care. Under this new model, OP&F provides eligible retirees with a fixed stipend earmarked to pay for health care and Medicare Part B reimbursements.

OP&F contracted with a vendor who assists eligible retirees in choosing health care plans that are available where they live (both Medicare-eligible and pre-65 populations). A stipend funded by OP&F is available to these members through a Health Reimbursement Arrangement and can be used to reimburse retirees for qualified health care expenses.

Regardless of a benefit recipient's participation in the health care program, OP&F is required by law to pay eligible recipients of a service pension, disability benefit and spousal survivor benefit for their Medicare Part B insurance premium, up to the statutory maximum provided the benefit recipient is not eligible to receive reimbursement from any other source. Once OP&F receives the necessary documentation, a monthly reimbursement is included as part of the recipient's next benefit payment. The stipend provided by OP&F meets the definition of an Other Post Employment Benefit (OPEB) as described in Governmental Accounting Standards Board (GASB) Statement No. 75.

OP&F maintains funds for health care in two separate accounts: one account for health care benefits and one account for Medicare Part B reimbursements. A separate health care trust accrual account is maintained for health care benefits under IRS Code Section 115 trust. IRS Code Section 401(h) account is maintained for Medicare Part B reimbursements.

The Ohio Revised Code allows, but does not mandate, OP&F to provide OPEB benefits. Authority for the OP&F Board of Trustees to provide health care coverage to eligible participants and to establish and amend benefits is codified in Chapter 742 of the Ohio Revised Code.

OP&F issues a publicly available financial report that includes financial information and required supplementary information for the plan. The report may be obtained by visiting the OP&F website at <a href="https://www.op-f.org">www.op-f.org</a> or by writing to the Ohio Police and Fire Pension Fund, 140 East Town Street, Columbus, Ohio 43215-5164.

Funding Policy – The Ohio Revised Code provides for contribution requirements of the participating employers and of plan members to the OP&F defined benefit pension plan. Participating employers are required to contribute to the pension plan at rates expressed as percentages of the payroll of active pension plan members, currently 19.5 percent and 24 percent of covered payroll for police and fire employer units, respectively. The Ohio Revised Code states that the employer contribution may not exceed 19.5 percent of covered payroll for police employer units and 24 percent of covered payroll for fire employer units. Active members do not make contributions to the OPEB Plan.

### NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)

The Board of Trustees is authorized to allocate a portion of the total employer contributions for retiree health care benefits. For 2024, the portion of employer contributions allocated to health care was 0.5 percent of covered payroll. The amount of employer contributions allocated to the health care plan each year is subject to the Trustees' primary responsibility to ensure that pension benefits are adequately funded.

The City's contractually required contribution to OP&F was \$66,042 for 2024.

## OPEB Liabilities (Asset), OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

The net OPEB liability (asset) and total OPEB liability for OPERS were determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023, by incorporating the expected value of health care cost accruals, the actual health care payment, and interest accruals during the year. OP&F's total OPEB liability was measured as of December 31, 2023, and was determined by rolling forward the total OPEB liability as of January 1, 2023, to December 31, 2023. The City's proportion of the net OPEB liability (asset) was based on the City's share of contributions to the retirement plan relative to the contributions of all participating entities. Following is information related to the proportionate share:

	OPERS	OP&F	Total
Proportionate Share of the Net OPEB Liability (Asset)	(\$637,476)	\$3,350,147	
Proportion of the Net OPEB Liability (Asset) - 2024	0.070632%	0.458842%	
Proportion of the Net OPEB Liability (Asset) - 2023	0.071867%	0.437509%	
Percentage Change	(0.001235%)	0.021333%	
OPEB Expense	(\$79,719)	(\$10,328)	(\$90,047)

This Space Intentionally Left Blank

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

At December 31, 2024, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	OPERS	OP&F	Total
Deferred Outflows of Resources	<u> </u>		
Changes in assumptions	\$164,116	\$1,152,820	\$1,316,936
Differences between expected and			
actual experience	0	161,100	161,100
Net difference between projected and			
actual earnings on OPEB plan investments	382,836	247,385	630,221
Change in proportionate share	0	276,144	276,144
City contributions subsequent to the			
measurement date	0	66,042	66,042
Total Deferred Outflows of Resources	\$546,952	\$1,903,491	\$2,450,443
Deferred Inflows of Resources			
Changes in assumptions	\$274,030	\$2,157,416	\$2,431,446
Differences between expected and			
actual experience	90,731	615,659	706,390
Change in proportionate share	0	245,062	245,062
Total Deferred Inflows of Resources	\$364,761	\$3,018,137	\$3,382,898

\$66,042 reported as deferred outflows of resources related to OPEB resulting from City contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

	OPERS	OP&F	Total
Year Ending December 31:			
2025	(\$16,176)	(\$171,801)	(\$187,977)
2026	29,636	(118,877)	(89,241)
2027	298,005	(53,379)	244,626
2028	(129,274)	(252,199)	(381,473)
2029	0	(274,607)	(274,607)
2030	0	(328,726)	(328,726)
2031	0	10,515	10,515
2032	0	8,386	8,386
Total	\$182,191	(\$1,180,688)	(\$998,497)

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

Actuarial Cost Method

### Actuarial Assumptions - OPERS

Actuarial valuations of an ongoing plan involve estimates of the values of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and cost trends. Actuarially determined amounts are subject to continual review or modification as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan and include the types of coverage provided at the time of each valuation and the historical pattern of sharing of costs between OPERS and plan members. The total OPEB liability was determined by an actuarial valuation as of December 31, 2022, rolled forward to the measurement date of December 31, 2023. The actuarial valuation used the following actuarial assumptions applied to all prior periods included in the measurement in accordance with the requirements of GASB 74:

2.75 percent
2.75 to 10.75 percent
including wage inflation
5.70 percent
5.22 percent
6.00 percent
6.00 percent
3.77 percent
4.05 percent
5.5 percent initial,
3.5 percent ultimate in 2038
5.5 percent initial,
3.5 percent ultimate in 2036

Pre-retirement mortality rates are based on 130 percent of the Pub-2010 General Employee Mortality tables (males and females) for State and Local Government divisions and 170 percent of the Pub-2010 Safety Employee Mortality tables (males and females) for the Public Safety and Law Enforcement divisions. Post-retirement mortality rates are based on 115 percent of the PubG-2010 Retiree Mortality Tables (males and females) for all divisions. Post-retirement mortality rates for disabled retirees are based on the PubNS-2010 Disabled Retiree Mortality Tables (males and females) for all divisions. For all of the previously described tables, the base year is 2010 and mortality rates for a particular calendar year are determined by applying the MP-2020 mortality improvement scales (males and females) to all of these tables.

Individual Entry Age Normal

The most recent experience study was completed for the five year period ended December 31, 2020.

### NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)

During 2023, OPERS managed investments in three investment portfolios: the Defined Benefit portfolio, the Defined Contribution portfolio and the Health Care portfolio. The Health Care portfolio includes the assets for health care expenses for the Traditional Pension Plan, Combined Plan and Member-Directed Plan eligible members. Within the Health Care portfolio, contributions into the plans are assumed to be received continuously throughout the year based on the actual payroll payable at the time contributions are made, and health care-related payments are assumed to occur mid-year. Accordingly, the money-weighted rate of return is considered to be the same for all plans within the portfolio. The annual money-weighted rate of return expressing investment performance, net of investment expenses and adjusted for the changing amounts actually invested, for the Health Care portfolio was a gain of 14.0 percent for 2023.

The allocation of investment assets within the Health Care portfolio is approved by the Board as outlined in the annual investment plan. Assets are managed on a total return basis with a long-term objective of continuing to offer a sustainable health care program for current and future retirees. OPERS' primary goal is to achieve and maintain a fully funded status for benefits provided through the defined benefit pension plans. Health care is a discretionary benefit. The long-term expected rate of return on health care investment assets was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage, adjusted for inflation. Best estimates of geometric real rates of return were provided by the Board's investment consultant. For each major asset class that is included in the Health Care portfolio's target asset allocation as of December 31, 2023, these best estimates are summarized in the following table:

		Weighted Average
		Long-Term Expected
	Target	Real Rate of Return
Asset Class	Allocation	(Geometric)
Fixed Income	37.00%	2.82%
Domestic Equities	25.00	4.27
Real Estate Investment Trust	5.00	4.68
International Equities	25.00	5.16
Risk Parity	3.00	4.38
Other investments	5.00	2.43
Total	100.00%	

Discount Rate A single discount rate of 5.70 percent was used to measure the total OPEB liability on the measurement date of December 31, 2023; however, the single discount rate used at the beginning of the year was 5.22 percent. Projected benefit payments are required to be discounted to their actuarial present value using a single discount rate that reflects (1) a long-term expected rate of return on OPEB plan investments (to the extent that the health care fiduciary net position is projected to be sufficient to pay benefits), and (2) a tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating as of the measurement date (to the extent that the contributions for use with the long-term expected rate are not met). This single discount rate was based on the actuarial assumed rate of return on the health care investment portfolio of 6.00 percent and a municipal bond rate of 3.77 percent (Fidelity Index's "20-Year Municipal GO AA Index").

### NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)

The projection of cash flows used to determine this single discount rate assumed that employer contributions will be made at rates equal to the actuarially determined contribution rate. Based on these assumptions, the health care fiduciary net position and future contributions were sufficient to finance health care costs through the year 2070. As a result, the actuarial assumed long-term expected rate of return on health care investments was applied to projected costs through the year 2070, and the municipal bond rate was applied to all health care costs after that date.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability (Asset) to Changes in the Discount Rate The following table presents the City's proportionate share of the net OPEB liability (asset) calculated using the single discount rate of 5.70 percent, as well as what the City's proportionate share of the net OPEB liability (asset) would be if it were calculated using a discount rate that is one-percentage-point lower (4.70 percent) or one-percentage-point higher (6.70 percent) than the current rate:

	Current		
	1% Decrease	Discount Rate	1% Increase
	(4.70%)	(5.70%)	(6.70%)
City's proportionate share			
of the net OPEB liability (asset)	\$350,335	(\$637,476)	(\$1,455,726)

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate Changes in the health care cost trend rate may also have a significant impact on the net OPEB liability or asset. The following table presents the net OPEB liability or asset calculated using the assumed trend rates, and the expected net OPEB liability or asset if it were calculated using a health care cost trend rate that is 1.0 percent lower or 1.0 percent higher than the current rate.

Retiree health care valuations use a health care cost trend assumption with changes over several years built into that assumption. The near-term rates reflect increases in the current cost of health care; the trend starting in 2024 is 5.50 percent. If this trend continues for future years, the projection indicates that years from now virtually all expenditures will be for health care. A more reasonable alternative is the health care cost trend will decrease to a level at, or near, wage inflation. On this basis, the actuaries project premium rate increases will continue to exceed wage inflation for approximately the next decade, but by less each year, until leveling off at an ultimate rate, assumed to be 3.50 percent in the most recent valuation.

	Current Health Care Cost Trend Rate		
	1% Decrease	Assumption	1% Increase
City's proportionate share			
of the net OPEB liability (asset)	(\$663,941)	(\$637,476)	(\$607,435)

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

### Actuarial Assumptions – OP&F

OP&F's total OPEB liability as of December 31, 2023, is based on the results of an actuarial valuation date of January 1, 2023, and rolled-forward using generally accepted actuarial procedures. The total OPEB liability is determined by OP&F's actuaries in accordance with GASB Statement No. 74, as part of their annual valuation. Actuarial valuations of an ongoing plan involve estimates of reported amounts and assumptions about probability of occurrence of events far into the future. Examples include assumptions about future employment mortality, salary increases, disabilities, retirements and employment terminations. Actuarially determined amounts are subject to continual review and potential modifications, as actual results are compared with past expectations and new estimates are made about the future.

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employers and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employers and plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations.

Actuarial calculations reflect a long-term perspective. For a newly hired employee, actuarial calculations will take into account the employee's entire career with the employer and also take into consideration the benefits, if any, paid to the employee after termination of employment until the death of the employee and any applicable contingent annuitant. In many cases, actuarial calculations reflect several decades of service with the employer and the payment of benefits after termination.

Key methods and assumptions used in the latest actuarial valuation, reflecting experience study results, are presented below.

	January 1, 2023	January 1, 2022
Actuarial Cost Method	Entry Age Normal	Entry Age Normal
Investment Rate of Return	7.5 percent	7.5 percent
Projected Salary Increases	3.50 percent to 10.5 percent	3.25 percent to 10.5 percent
Payroll Growth	Inflation rate of 2.75 percent plus productivity increase rate of 0.5	Inflation rate of 2.75 percent plus productivity increase rate of 0.5
Single discount rate	4.07 percent	4.27 percent
Cost of Living Adjustments	2.2 percent simple	2.2 percent simple
Projected Depletion Year of		
OPEB Assets	2038	2036

Mortality for service retirees is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table with rates adjusted by 96.2 percent for males and 98.7 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table with rates adjusted by 135 percent for males and 97.9 percent for females. All rates are projected using the MP-2021 Improvement Scale.

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount Weighted Contingent Annuitant Retiree mortality table with rates adjusted by 108.9 percent for males and 131 percent for females. All rates are projected using the MP-2021 Improvement Scale.

Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table. All rates are projected using the MP- 2021 Improvement Scale.

The most recent experience study was completed for the five-year period ended December 31, 2021.

The long-term expected rate of return on OPEB plan investments was determined using a building-block approach and assumes a time horizon, as defined in OP&F's Statement of Investment Policy. A forecasted rate of inflation serves as a baseline for the return expected. Various real return premiums over the baseline inflation rate have been established for each asset class. The long-term expected nominal rate of return has been determined by calculating a weighted average of the expected real return premiums for each asset class, adding the projected inflation rate and adding the expected return from rebalancing uncorrelated asset classes.

Best estimates of the long-term expected real rates of return for each major asset class included in OP&F's target asset allocation as of December 31, 2023, are summarized below:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic Equity	18.60 %	4.10 %
Non-US Equity	12.40	4.90
Private Markets	10.00	7.30
Core Fixed Income *	25.00	2.40
High Yield Fixed Income	7.00	4.10
Private Credit	5.00	6.80
U.S. Inflation Linked Bonds*	15.00	2.10
Midstream Energy Infrastructure	5.00	5.80
Real Assets	8.00	6.00
Gold	5.00	3.50
Private Real Estate	12.00	5.40
Commodities	2.00	3.50
Total	125.00 %	

Note: Assumptions are geometric.

\* levered 2.0x

### **NOTE 10 - DEFINED BENEFIT OPEB PLANS (Continued)**

OP&F's Board of Trustees has incorporated the risk parity concept into OP&F's asset liability valuation with the goal of reducing equity risk exposure, which reduces overall Total Portfolio risk without sacrificing return and creating a more risk-balanced portfolio based on the relationship between asset classes and economic environments. From the notional portfolio perspective above, the Total Portfolio may be levered up to 1.25 times due to the application of leverage in certain fixed income asset classes.

Discount Rate For 2023, the total OPEB liability was calculated using the discount rate of 4.07 percent. The projection of cash flows used to determine the discount rate assumed the contributions from employers and from members would be computed based on contribution requirements as stipulated by state statute. Projected inflows from investment earnings were calculated using the longer-term assumed investment rate of return 7.5 percent. Based on those assumptions, OP&F's fiduciary net position was projected to not be able to make all future benefit payment of current plan members. Therefore, the long-term assumed rate of return on investments of 7.5 percent was applied to periods before December 31, 2037, and the Municipal Bond Index Rate of 3.38 percent was applied to periods on and after December 31, 2037, resulting in a discount rate of 4.07 percent.

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate The net OPEB liability is sensitive to changes in the discount rate, and to illustrate the potential impact the following table presents the net OPEB liability calculated using the discount rate of 4.07 percent, as well as what the net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower (3.07 percent), or one percentage point higher (5.07 percent) than the current rate.

		Current	
	1% Decrease	Discount Rate	1% Increase
	(3.07%)	(4.07%)	(5.07%)
City's proportionate share			
of the net OPEB liability	\$4,126,450	\$3,350,147	\$2,696,345

Sensitivity of the City's Proportionate Share of the Net OPEB Liability to Changes in the Health Care Cost Trend Rate The total OPEB liability is based on a medical benefit that is a flat dollar amount; therefore, it is unaffected by a health care cost trend rate. An increase or decrease in the trend rate would have no effect on the total OPEB liability.

#### **NOTE 11 - NOTES PAYABLE**

The Ohio Revised Code provides that notes including renewal notes issued in anticipation of the issuance of general obligation bonds may be issued and outstanding from time to time up to a maximum period of twenty years from the date of issuance of the original notes. The maximum maturity for notes anticipating general obligation bonds payable from special assessments is five years. Any period in excess of five years must be deducted from the permitted maximum maturity of the bonds anticipated, and portions of the principal amount of notes outstanding for more than five years must be retired in amounts at least equal to and payable no later than those principal maturities required if the bonds had been issued at the expiration of the initial five year period. Bond anticipation notes may be retired at maturity from the proceeds of the sale of renewal notes or of the bonds anticipated by the notes, or from available funds of the City or a combination of these sources.

	Balance			Balance
	January 1,			December 31,
	2024	Issued	(Retired)	2024
Capital Projects Fund Notes Payable:				
4.625% Various Purpose	\$3,940,000	\$0	(\$3,940,000)	\$0
4.000% Parking Garage	0	2,530,000	0	2,530,000
4.600% Parking Garage	0	2,545,000	0	2,545,000
Total Capital Projects Fund Notes Payable	3,940,000	5,075,000	(3,940,000)	5,075,000
Enterprise Fund Notes Payable:				
4.500% Horns Hill Sanitary Sewer	455,000	0	(455,000)	0
4.500% Horns Hill Sanitary Sewer	0	355,000	0	355,000
4.500% Stream Bank Protection	505,000	0	(505,000)	0
4.500% Stream Bank Protection	0	510,000	0	510,000
4.625% Water System Improvements	3,085,000	0	(3,085,000)	0
4.625% Tamarack 40 St. Stormwater	2,515,000	0	(2,515,000)	0
Total Enterprise Fund Notes Payable	6,560,000	865,000	(6,560,000)	865,000
Total Notes Payable	\$10,500,000	\$5,940,000	(\$10,500,000)	\$5,940,000

### NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS

Long-term debt and other long-term obligations of the City at December 31, 2024 were as follows:

	8		Restated Balance December 31, 2023	Additions	Deductions	Balance December 31, 2024	Amount Due Within One Year
Governmental Activities Debt:			2023	Additions	Deductions	2024	One rear
General Obligation Bonds:							
East Main Street							
Improvement Refunding (TIF)	1.5%-3.00%	2028	\$775,000	\$0	(\$145,000)	\$630,000	\$150,000
Police and Fire Facilities Refunding	2.0%-4.00%	2031	5,095,000	0	(565,000)	4,530,000	580,000
Downtown Fire Station	2.0%-4.00%	2036	3,730,000	0	(235,000)	3,495,000	245,000
Various Purpose Refunding	2.0%-4.00%	2031	465,000	0	(65,000)	400,000	65,000
Deo Drive Improvement (TIF)	3.75%-4.38%	2027	210,000	0	(85,000)	125,000	40,000
Landfill Reclamation Refunding	2.0%-4.00%	2031	590,000	0	(70,000)	520,000	65,000
Various Purpose	2.0%-3.25%	2037	1,175,000	0	(70,000)	1,105,000	75,000
Sidewalk and Parking Lot Improvement	2.0%-3.0%	2028	605,000	0	(115,000)	490,000	120,000
Sharon Valley Road Fire Station No. 5	4.25%-5.0%	2047	2,900,000	0	(70,000)	2,830,000	70,000
Horns Hill Waterworks Road Improvement	4.25%-5.0%	2042	1,560,000	0	(55,000)	1,505,000	55,000
Parking Garage	5.0%	2054	0	8,520,000	0	8,520,000	10,000
Various Purpose	4.0%-5.0%	2049	0	4,265,000	0	4,265,000	190,000
			17,105,000	12,785,000	(1,475,000)	28,415,000	1,665,000
Bond Premium (Discount)			582,200	573,247	(55,731)	1,099,716	0
Total General Obligation Bonds			17,687,200	13,358,247	(1,530,731)	29,514,716	1,665,000
ODOT State Infrastructure Bank Loans:							
Newark-Mount Vernon Road	3.00%	2035	2,106,262	0	(148,222)	1,958,040	152,702
Ohio and Manning Street Bridges and Bike Trail	3.00%	2028	1,055,986	0	(222,590)	833,396	229,318
Newark Thornwood Crossing	3.00%	2033	0	10,000	(488)	9,512	998
Total ODOT State Infrastructure Bank Loans			3,162,248	10,000	(371,300)	2,800,948	383,018
Ohio Public Works				•	, , ,		,
Commission Loans (OPWC):							
West Church Street Bridge	0.00%	2034	360,000	0	(30,000)	330,000	30,000
Sharon Valley Road/Evans Boulevard	0.00%	2028	92,500	0	(18,500)	74,000	18,500
Country Club Dr/Sharon Valley Road	0.00%	2032	140,096	0	(16,482)	123,614	16,482
West Church Street Bridge Replacement	0.00%	2044	0	377,201	0	377,201	0
Total OPWC Loans	0.0070	20	592,596	377,201	(64,982)	904,815	64,982
Long Term Note Payable:			2,2,000	377,201	(0.,,02)	301,015	01,702
Church Street Area Improvements	4.50%	2024	1,130,000	0	(1,130,000)	0	0
Church Street Area Improvements	4.50%	2025	0	1,135,000	(1,130,000)	1,135,000	0
Total Long Term Notes Payable	1.5070	2023	1,130,000	1,135,000	(1,130,000)	1,135,000	
Installment Loans:			1,120,000	1,122,000	(1,130,000)	1,135,000	Ü
LED Street Lights	3.89%	2025	116,366	0	(56,855)	59,511	59,511
2018 Pierce Ladder Fire Truck	4.06%	2025	201,449	0	(98,305)	103,144	103,144
Scoreboard and Equipment	3.83%	2026	108,196	0	(34,472)	73,724	36,036
EM S Vehicle	4.37%	2025	115,764	0	(56,796)	58,968	58,968
6 Police Cars	4.25%	2024	72,035	0	(72,035)	0	0
2 2020 Ford Explorers	2.95%	2024	31,061	0	(31,061)	0	0
2021 Pierce Fire Truck	4.17%	2031	1,148,412	0	(123,782)	1,024,630	129,074
Various 2021 Vehicles	3.12%	2025	172,596	0	(84,977)	87,619	87,619
2023 Parks Equipment	4.29-5.81%	2025	151,527	0	(79,628)	71,899	71,899
2023 Street Equipment	5.21-6.31%	2026	319,245	0	(100,396)	218,849	106,316
2023 City Hall Vehicle	6.40%	2025	28,032	0	(13,579)	14,453	14,453
2023 Police Vehicles	5.82%	2026	137,875	0	(43,370)	94,505	45,916
2024 Police Vehicles	6.07-6.55%	2029	0	569,854	(65,883)	503,971	132,474
2024 Street Vehicles/Equipment	5.37-6.11%	2028	0	260,609	0	260,609	74,346
Total Installment Loans			2,602,558	830,463	(861,139)	2,571,882	919,756
Governmental Activities Other Long-Term Oblig	gations:						
Subscription Based Information Technology Arran	-	A)	49,309	0	(23,878)	25,431	25,431
Accrued Pension Liability	_ (==11	,	1,124,350	0	(78,036)	1,046,314	81,388
Compensated Absences Payable			5,909,217	474,706	0	6,383,923	3,901,929
Total Governmental Activities			\$32,257,478	\$16,185,617	(\$4,060,066)	\$44,383,029	\$7,041,504
				,,,	(- ,- ,- ,- ,- ,- ,- )	- / /-	

# NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

Basinary Type Activities Device   Centern Obligation Roads:   Conser Along Storm Water Improvement Refunding   2,0% + 40%   209   1,0% + 50   0,00%				Restated Balance December 31, 2023	Additions	Deductions	Balance December 31, 2024	Amount Due Within One Year
Som Water Improvement Refunding   2,0% +0.0%   2059   1,05,000   0   1,05,000   0   1,05,000   0   0   0   0   0   0   0   0   0								
Som Water Improvement	e e e e e e e e e e e e e e e e e e e					(0.4 = 0.000)		
Warious Purpose         1.00% - 3.00%         2.02         2.385,000         0         (240,000)         2.145,000         45,000           Warter System Improvements         4.10% - 5.00%         204         0         3.025,000         0         2.410,000         55,000           Bond Premium         1         5.805,000         5.805,000         5.805,000         (400,000)         10,750,000         59,000           Revenue Bonds         2         2.00% - 5.00%         2.94         15,780,000         0         (380,000)         15,110,000         390,000           Bond Premium         2.0% - 5.0%         2.94         15,790,000         0         (380,000)         15,410,000         390,000           Bond Premium         1.010,024         0         (418,838)         16,381,436         900,000           Total Revenue Bonds         1.010,224         0         (418,838)         16,381,436         900,000           Ohio Water Development         1.010,224         0         (418,838)         16,381,436         900,000           Authority Lanar GOWDA):         1.000,224         0         (418,838)         16,381,436         900,000           Water Search Inference Increase Increas								
Marte System Improvements	•					, , ,		
Tamanack-40th Street Stomwater Improvements	<u>*</u>							
Seminary	* *							
Section   Perminm	Tamarack/40th Street Stoffiwater Improvements	4.0070-3.0070	2044					
Revenue Bonds:   Sp83,788   S,737,985   S(04,141)   11,197,632   S95,000	Rond Premium							
Name								
Mater System Improvement   2,0%-5,0%   2049   15,790,000   0   308,000   15,410,000   300,000	-			2,702,700	5,757,765	(501,111)	11,157,002	2,2,000
Bond Premium		2.00/ 5.00/	2040	15 700 000	0	(200,000)	15 410 000	200.000
Total Revenue Bonds	* *	2.0%-5.0%	2049					
Chio Water Development   Authority Loans (OWDA):   Licking River Interceptor Construction   3.25%   2026   509.791   0 (164.482)   345.309   169.871   Wastewater Electrical Improvements   0.61%   2027   597.676   0 (148.057)   449.619   148.961   Wastewater High Rate Treatment System   4.67%   2031   6.996.302   0 (813.378)   61.82.924   847.400   CSO Sewer Separation   3.36%   2028   533.969   0 (9.97.88)   434.171   103.179   Water Plant Generator   3.53%   2030   461.286   0 (59.186)   402.100   61.294   CSO Sewer Separation   3.25%   2031   975.576   0 (105.638)   866.938   112.198   Automated Meter Reading   3.53%   2031   1,199.313   0 (107.157)   1,092.156   111.235   CSO Sewer Separation   3.24%   2033   4,134.714   0 (366.401)   3.768.313   3.768.313   3.768.313   3.768.313   3.768.313   3.768.313   3.768.313   3.769.318   4.778.70   4					-			
Licking River Interceptor Construction   3.25%   2026   509,791   0   (164,482)   345,309   169,871   Mastewater Electrical Improvements   0.61%   2027   597,676   0   (148,057)   449,619   148,961   Wastewater Electrical Improvements   4.67%   2021   6,996,302   0   (813,378)   618,2924   447,400   CSO Sewer Separation   3.36%   2028   533,969   0   (99,798)   434,171   103,179   Water Plant Cenerator   3.53%   2030   461,286   0   (59,186)   402,100   61,294   CSO Sewer Separation   3.25%   2031   1,193,313   0   (107,157)   1,092,156   111,255   CSO Sewer Separation   3.25%   2031   1,193,313   0   (107,157)   1,092,156   111,255   CSO Sewer Separation   3.36%   2033   1,326,567   0   (108,688)   866,938   112,198   Automated Meter Reading   3.53%   2031   1,199,313   0   (107,157)   1,092,156   111,255   CSO Sewer Separation   1030   2.45%   2033   4,134,714   0   (36,6401)   3,768,313   376,138   Acartion System Modifications   2.48%   2034   1,252,369   0   (105,640)   3,768,313   376,138   Acartion System Modifications   2.48%   2034   1,252,369   0   (105,640)   1,146,567   108,443   Downtown Sewer Separation   2.01%   2044   8,713,256   0   (337,228)   8,376,028   344,049   Anaerobic Digester Improvements   2.01%   2044   8,713,256   0   (337,228)   8,376,028   344,049   Anaerobic Digester Improvements   2.01%   2044   4,109,55   345,793   (248,864   1)946,056   251,140   Anaerobic Digester Improvements   2.01%   2044   4,109,55   345,793   (248,864   1)946,056   251,140   Anaerobic Digester Improvements   2.01%   204,419,55   345,793   (248,864   20   9,06,174   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542   0   (268,801)   2,076,542				16,800,294	0	(418,858)	16,381,436	390,000
Licking River Interceptor Construction   3.25%   2026   509,791   0   (164,482)   345,309   169,871   Wastewater Electrical Improvements   0.61%   2031   6.996,302   0   (148,057)   449,619   148,961   Wastewater High Rate Treatment System   4.67%   2031   6.996,302   0   (813,378)   6.182,944   847,400   CSO Sewer Separation   3.36%   2028   533,969   0   (99,798)   434,171   103,179   Water Plant Generator   3.53%   2030   461,286   0   (59,186)   402,100   61,294   CSO Sewer Separation   3.25%   2031   375,576   0   (108,638)   866,938   112,198   Automated Meter Reading   3.53%   2031   1,199,313   0   (107,157)   1,192,156   111,235   CSO Sewer Separation   3.24%   2033   1,326,567   0   (125,633)   1,200,934   128,730   Raceoon Creek Interceptor   2.64%   2033   4,134,714   0   (366,401)   3,768,313   376,138   Acration System Modifications   2.48%   2034   1,252,369   0   (105,802)   1,146,567   108,433   Downtown Sewer Separation   2.01%   2037   1,264,482   0   (801,790)   1,842,692   0   Alternative Storm Water   1,00%   2032   2,194,702   0   (248,646)   1,946,056   251,140   Anaerobic Digester Improvements   2.01%   2034   4,713,256   0   (337,228)   8,376,028   344,040   Wastewater UV Disinfection and SCADA Upgrade   0.00%   2042   4,410,955   345,793   (244,804)   4,511,944   4,040   4,511	*							
Wastewater Electrical Improvements         0.61% by a stewater High Rate Treatment System         4.67% by 2031 by 6.996,302 by 6.908,302 by 6.182,978 by 434,171 by 103,179 by 3.36% by 2028 by 3.3969 by 6.99,898 by 4.41,71 by 103,179 by 42 b		2.250/	2026	500 <b>5</b> 01		(1.64.400)	245.200	1.00.051
Wastewater High Rate Treatment System								
CSO Sewer Separation	•							
Water Plant Generator         3.53%         2030         461,286         0         (59,186)         402,100         61,294           CSO Sewer Separation         3.25%         2031         975,576         0         (108,638)         86,938         112,198           CSO Sewer Separation 1030         2.45%         2033         1,199,313         0         (107,157)         1,092,156         111,225           CSO Sewer Separation 1030         2.45%         2033         1,326,567         0         (125,633)         1,200,934         128,730           Raccoon Creek Interceptor         2.64%         2033         1,252,369         0         (105,802)         1,146,567         108,443           Downtown Sewer Separation         2.01%         2037         12,644,482         0         (801,790)         11,842,692         0           Alternative Storm Water         1.00%         2032         2,194,702         0         (248,646)         1,946,056         251,140           Mastewater UV Disinfection and SCADA Uggrade         0.00%         2044         8,713,256         0         (33,7228)         83,760,28         344,040           Mastewater UV Disinfection and SCADA Uggrade         0.00%         2045         2,159,871         43,551         (126,880)	- · · · · · · · · · · · · · · · · · · ·							
CSO Sewer Separation   3.25%   2031   975,576   0   (108,638)   866,938   112,198   Automated Meter Reading   3.53%   2031   1,199,313   0   (107,157)   1,092,156   111,235   CSO Sewer Separation 1030   2.45%   2033   1,199,313   0   (107,157)   1,092,156   111,235   Racoon Creek Interceptor   2.64%   2033   4,134,714   0   (366,401)   3,768,313   376,138   Acation System Modifications   2.48%   2034   1,252,369   0   (105,802)   1,146,567   108,443   Downtown Sewer Separation   2.01%   2037   12,644,482   0   (801,790)   11,842,692   0   Alternative Storm Water   1,100%   2032   2,194,702   0   (248,646)   1,946,095   251,140   Anaerobic Digester Improvements   2.01%   2044   8,713,256   0   0   337,228   8,376,028   344,040   Anaerobic Digester Improvements   2.01%   2044   4,410,955   345,793   (244,804)   4,511,944   0   Interceptor Siphon   0,000%   2042   4,410,955   345,793   (244,804)   4,511,944   0   Interceptor Siphon   0,000%   2042   4,410,955   345,793   (244,804)   4,511,944   0   Department   0,000%   2043   745,732   160,442   0   906,174   0   0   0   0   0   0   0   0   0	·					,		
Automated Meter Reading 3.53% 2031 1,199,313 0 (107,157) 1,092,156 111,235 CSO Sewer Separation 1030 2.45% 2033 1,326,567 0 0 (125,633) 1,200,934 128,730 Raccoon Creek Interceptor 2.64% 2033 4,135,714 0 (366,401) 3,768,313 376,138 Acration System Modifications 2.48% 2034 1,252,369 0 (105,802) 1,146,567 108,443 Downtown Sewer Separation 2.01% 2037 12,644,482 0 (801,790) 11,842,692 0 Alternative Storm Water 1.00% 2032 2,194,702 0 (248,646) 1,946,056 251,140 Anaerobic Digester Improvements 2.01% 2044 8,713,256 0 (337,228) 8,376,028 344,040 Wastewater UV Disinfection and SCADA Upgrade 0.00% 2042 4,109,55 345,793 (244,804) 4,511,944 0 Interceptor Siphon 0.00% 2046 2,159,871 43,551 (126,880) 2,076,542 0 0 Fourth Street Sewer Separation 0.00% 2046 2,159,871 43,551 (126,880) 2,076,542 0 0 Ead Service Line Replacement 0.00% 2043 745,732 160,442 0 90,174 0 0 South Second Street Interceptor 0.00% 2047 1,280,184 4,699,544 0 5,979,728 0 0 Route 16 North Sewer Separation Project 0.00% 2049 0 1,735,156 0 1,735,156 0 0 1,735						,		
CSO Sewer Separation 1030	1							
Raccoon Creek Interceptor   2.64%   2033   4,134,714   0   (366,401)   3,768,313   376,138   Acartion System Modifications   2.48%   2034   1,252,369   0   (105,802)   1,146,567   108,443   Downtown Sewer Separation   2.01%   2037   1,264,4482   0   (801,790)   11,842,692   0   0   Alternative Storm Water   1.00%   2032   2,194,702   0   (248,646)   1,946,056   251,140   Anaerobic Digester Improvements   2.01%   2044   8,713,256   0   (337,228)   8,376,028   344,040   Wastewater UV Disinfection and SCADA Upgrade   0.00%   2042   4,410,955   345,793   (244,804)   4,511,944   0   Interceptor Siphon   0.00%   2046   2,159,871   43,551   (126,880)   2,076,542   0   Fourth Street Sewer Separation   0.00%   2053   22,745,953   1,634,216   (790,029)   23,590,140   0   0   Cada Service Line Replacement   0.00%   2047   1,280,184   4,699,544   0   5,979,728   0   Cada Service Line Replacement   0.00%   2047   1,280,184   4,699,544   0   5,979,728   0   Cada Service Line Replacement   0.00%   2047   1,280,184   4,699,544   0   5,979,728   0   Cada Service Line Replacement   0.00%   2049   0   697,554   0   697,554   0   697,554   0   Cada Service Line Replacement   0.00%   2046   0   697,554   0   697,554   0   697,554   0   Cada Service Line Replacement   0.00%   2045   0   469,407   0   469,407   0   0   Cada Service Line Replacement   0.00%   2045   0   469,407   0   0   469,407   0   0   Cada Service Line Replacement   0.00%   2045   0   469,407   0   0   469,407   0   0   Cada Service Line Replacement   0.00%   2045   0   469,407   0   0   469,407   0   0   0   Cada Service Line Replacement   0.00%   2045   0   469,407   0   0   469,407   0   0   0   Cada Service Line Replacement   0.00%   2045   0   469,407   0   0   469,407   0   0   0   0   0   0   0   0   0	e e					( , ,		
Aeration System Modifications	*							
Downtown Sewer Separation	-							
Anaerobic Digester Improvements	•	2.01%	2037		0			
Wastewater UV Disinfection and SCADA Upgrade         0.00%         2042         4,410,955         345,793         (244,804)         4,511,944         0           Interceptor Siphon         0.00%         2046         2,159,871         43,551         (126,880)         2,076,542         0           Fourth Street Sewer Separation         0.00%         2053         22,745,953         1,634,216         (790,029)         23,590,140         0           Lead Service Line Replacement         0.00%         2043         745,732         160,442         0         906,174         0           South Second Street Interceptor         0.00%         2047         1,280,184         4,699,544         0         5,979,728         0           Route 16 North Sewer Separation Project         0.00%         2029         0         1,735,156         0         1,735,156         0           Lead Service Line Replacement         0.00%         2044         0         697,554         0         697,554         0         697,554         0         697,554         0         697,554         0         697,554         0         697,554         0         697,554         0         697,554         0         0         697,554         0         0         2020         1,33,567	Alternative Storm Water	1.00%	2032	2,194,702	0	(248,646)	1,946,056	251,140
Interceptor Siphon	Anaerobic Digester Improvements	2.01%	2044	8,713,256	0	(337,228)	8,376,028	344,040
Fourth Street Sewer Separation 0.00% 2053 22,745,953 1,634,216 (790,029) 23,590,140 0 1 Lead Service Line Replacement 0.00% 2043 745,732 160,442 0 906,174 0 South Second Street Interceptor 0.00% 2047 1,280,184 4,699,544 0 5,979,728 0 Route 16 North Sewer Separation Project 0.00% 2029 0 1,735,156 0 1,735,156 0 1,735,156 0 Lead Service Line Replacement 0.00% 2044 0 697,554 0	Wastewater UV Disinfection and SCADA Upgrade	0.00%	2042	4,410,955	345,793	(244,804)	4,511,944	0
Lead Service Line Replacement         0.00%         2043         745,732         160,442         0         906,174         0           South Second Street Interceptor         0.00%         2047         1,280,184         4,699,544         0         5,979,728         0           Route 16 North Sewer Separation Project         0.00%         2029         0         1,735,156         0         1,735,156         0           Lead Service Line Replacement         0.00%         2044         0         697,554         0         697,554         0           Lead Service Line Replacement         0.00%         2045         0         469,407         0         469,407         0           Total OWDA Loans         0         72,882,698         9,785,663         (4,647,909)         78,020,452         2,762,629           Ohio Public Works         0         0         2027         113,729         0         (28,433)         85,296         28,433           Idlewilde Park Sewer Phase I         0.00%         2022         1,631         0         (1,631)         0         0           Channel Street/Postal Avenue Sewer         0.00%         2024         67,128         0         (33,561)         33,567         33,567           Total OP	Interceptor Siphon	0.00%	2046	2,159,871	43,551	(126,880)	2,076,542	0
South Second Street Interceptor         0.00%         2047         1,280,184         4,699,544         0         5,979,728         0           Route 16 North Sewer Separation Project         0.00%         2029         0         1,735,156         0         1,735,156         0           Lead Service Line Replacement         0.00%         2044         0         697,554         0         697,554         0           Lead Service Line Replacement         0.00%         2045         0         469,407         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0         0<	•	0.00%	2053	22,745,953	1,634,216	(790,029)	23,590,140	0
Route 16 North Sewer Separation Project   0.00%   2029   0   1,735,156   0   0   697,554   0   0   469,407   0   469,407   0   0   0   0   0   0   0   0   0		0.00%	2043	745,732	160,442	0		
Lead Service Line Replacement         0.00%         2044         0         697,554         0         697,554         0           Lead Service Line Replacement         0.00%         2045         0         469,407         0         469,407         0           Total OWDA Loans         72,882,698         9,785,663         (4,647,909)         78,020,452         2,762,629           Ohio Public Works         Commission Loans (OPWC):           Licking River Interceptor Construction         0.00%         2027         113,729         0         (28,433)         85,296         28,433           Idlewilde Park Sewer Phase I         0.00%         2022         1,631         0         (1,631)         0         0           Channel Street/Postal Avenue Sewer         0.00%         2024         67,128         0         (33,561)         33,567         33,567           Channel Street/Postal Avenue Sewer         0.00%         2033         436,853         0         (41,604)         395,249         41,604           ODOT State Infrastructure Bank Loan:         0.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology A	*							
Lead Service Line Replacement         0.00%         2045         0         469,407         0         469,407         0           Total OWDA Loans         72,882,698         9,785,663         (4,647,909)         78,020,452         2,762,629           Ohio Public Works         Commission Loans (OPWC):         Licking River Interceptor Construction         0.00%         2027         113,729         0         (28,433)         85,296         28,433           Idlewilde Park Sewer Phase I         0.00%         2022         1,631         0         (1,631)         0         0           Channel Street/Postal Avenue Sewer         0.00%         2034         67,128         0         (33,561)         33,567         33,567           Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:         Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820	*				, ,			
Total OWDA Loans         72,882,698         9,785,663         (4,647,909)         78,020,452         2,762,629           Ohio Public Works         Commission Loans (OPWC):           Licking River Interceptor Construction         0.00%         2027         113,729         0         (28,433)         85,296         28,433           Idlewilde Park Sewer Phase I         0.00%         2022         1,631         0         (1,631)         0         0           Idlewilde Park Sewer Phase II         0.00%         2024         67,128         0         (33,561)         33,567         33,567           Channel Street/Postal Avenue Sewer         0.00%         2033         436,853         0         (41,604)         395,249         41,604           Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:         Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:         Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820	-							
Ohio Public Works           Commission Loans (OPWC):           Licking River Interceptor Construction         0.00%         2027         113,729         0         (28,433)         85,296         28,433           Idlewilde Park Sewer Phase I         0.00%         2022         1,631         0         (1,631)         0         0           Idlewilde Park Sewer Phase II         0.00%         2024         67,128         0         (33,561)         33,567         33,567           Channel Street/Postal Avenue Sewer         0.00%         2033         436,853         0         (41,604)         395,249         41,604           Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:         Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120	*	0.00%	2045					
Commission Loans (OPWC):           Licking River Interceptor Construction         0.00%         2027         113,729         0         (28,433)         85,296         28,433           Idlewilde Park Sewer Phase I         0.00%         2022         1,631         0         (1,631)         0         0           Idlewilde Park Sewer Phase II         0.00%         2024         67,128         0         (33,561)         33,567         33,567           Channel Street/Postal Avenue Sewer         0.00%         2033         436,853         0         (41,604)         395,249         41,604           Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:         Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120				/2,882,098	9,783,003	(4,047,909)	78,020,432	2,762,629
Licking River Interceptor Construction         0.00%         2027         113,729         0         (28,433)         85,296         28,433           Idlewilde Park Sewer Phase I         0.00%         2022         1,631         0         (1,631)         0         0           Idlewilde Park Sewer Phase II         0.00%         2024         67,128         0         (33,561)         33,567         33,567           Channel Street/Postal Avenue Sewer         0.00%         2033         436,853         0         (41,604)         395,249         41,604           Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:           Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120								
Idlewilde Park Sewer Phase I         0.00%         2022         1,631         0         (1,631)         0         0           Idlewilde Park Sewer Phase II         0.00%         2024         67,128         0         (33,561)         33,567         33,567           Channel Street/Postal Avenue Sewer         0.00%         2033         436,853         0         (41,604)         395,249         41,604           Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:         Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:         Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120		0.000/	2027	112 720	0	(29, 422)	95.206	20 422
Idlewilde Park Sewer Phase II         0.00%         2024         67,128         0         (33,561)         33,567         33,567           Channel Street/Postal Avenue Sewer         0.00%         2033         436,853         0         (41,604)         395,249         41,604           Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:         Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120	•							
Channel Street/Postal Avenue Sewer         0.00%         2033         436,853         0         (41,604)         395,249         41,604           Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:         Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120								
Total OPWC Loans         619,341         0         (105,229)         514,112         103,604           ODOT State Infrastructure Bank Loan:         Newark-Mount Vernon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120								
Newark-Mount Vemon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120		0.0070	2033					
Newark-Mount Vemon Road         3.00%         2,375,146         0         (167,144)         2,208,002         172,195           Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120	ODOT State Infrastructure Bank Loan:					,		
Business-Type Activities Other Long-Term Obligations:           Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120		3.00%		2,375,146	0	(167,144)	2,208,002	172,195
Subscription Based Information Technology Arrangements (SBITA)         73,298         0         (35,495)         37,803         37,803           Compensated Absences         1,162,820         73,260         0         1,236,080         816,120	Business-Type Activities Other Long-Term Obligations:					/		
Compensated Absences         1,162,820         73,260         0         1,236,080         816,120		nts (SBITA)		73.298	0	(35,495)	37,803	37,803
·		(/						
	Total Business-Type Activities			\$99,877,385	\$15,596,908	(\$5,878,776)	\$109,595,517	\$4,877,351

### NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

December 31, 2023 compensated absences balances were restated due to implementation of GASB Statement 101. See note 2.

The City's liability for past service costs relating to the Police and Firemen's Pension Fund at December 31, 2024 was \$1,306,874 in principal and interest payments through the year 2035. Only the principal amount of \$1,046,314 is included in the Government-wide Statement of Net Position.

The City reports Ohio Department of Transportation State Infrastructure Bank Loans for improvements to Waterworks Road, Newark-Mount Vernon Road, Ohio and Manning Street Bridges, and bike trails. These loans carry an interest rate of 3%.

In 2024 the City issued \$8,520,000 of general obligation bonds for the construction of a parking garage. The bonds carry an interest rate of 5% and mature in 2054. In 2024 the City issued \$4,265,000 of general obligation bonds for various permanent improvement projects. The bonds carry an interest rate of 4% to 5% and mature in 2044. The City issued \$3,025,000 of general obligation bonds in 2024 for water system improvements. The bonds carry an interest rate of 4% to 5% and mature in 2049. In 2024 the City issued \$2,410,000 of general obligation bonds for stormwater improvements. The bonds carry an interest rate of 4% to 5% and mature in 2044.

The City received \$377,201 in Ohio Public Works Commission loan proceeds in 2024 for replacement of the West Church Street Bridge. The loan carries a 0% interest rate and matures in 2044.

In 2024 the City received \$830,463 in installment loans for the purchase of various police and street equipment. The interest rate varies between 5% and 7% and total years to maturity is between three and five years.

In 2024 the City issued a \$1,135,000 long-term note for improvements in the Church Street area. The note carries an interest rate of 4.5%. In March 2025 these notes were paid off with proceeds from a new note issuance; therefore, these notes payable are recorded as long-term obligations.

The Water System Improvement revenue bonds are payable from the net revenue derived from operations of the water utility and are secured by a pledge of and lien on such net revenues until the bond maturity date of 2049. In 2024 the Water Fund reported \$2,715,373 of net pledged revenues for coverage of a principal and interest debt service requirement of \$1,052,806.

Downtown Sewer Separation - In 2015 the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan for a combined sewer overflow separation project. The total amount is subject to change and has not been finalized. The interest rate on the loan is 2.01%, per annum. This loan is payable from wastewater collection and treatment charges and is received by the City in increments as the project is completed. As of December 31, 2024, the City had received \$16,415,074 from OWDA. Subsequent amounts will be received in future years. As of December 31, 2024, the loan has not been finalized and there is no amortization schedule for the loan.

### NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

Wastewater UV Disinfection and SCADA Upgrade - In 2021 the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan for a wastewater UV disinfection and SCADA upgrade project. The total amount is subject to change and has not been finalized. The interest rate on the loan is 0%, per annum. This loan is payable from wastewater collection and treatment charges and is received by the City in increments as the project is completed. As of December 31, 2024, the City had received \$4,756,748 from OWDA. Subsequent amounts will be received in future years. As of December 31, 2024, the loan has not been finalized and there is no amortization schedule for the loan.

Fourth Street Sewer Separation - In 2019 the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan for a combined sewer overflow separation project at Fourth Street. The total amount is subject to change and has not been finalized. The interest rate on the loan is 0%, per annum. This loan is payable from wastewater collection and treatment charges and is received by the City in increments as the project is completed. As of December 31, 2024, the City had received \$24,380,169 from OWDA. Subsequent amounts will be received in future years. As of December 31, 2024, the loan has not been finalized and there is no amortization schedule for the loan.

Interceptor Siphon - In 2020 the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan for an interceptor siphon project. The total amount is subject to change and has not been finalized. The interest rate on the loan is 0%, per annum. This loan is payable from wastewater collection and treatment charges and is received by the City in increments as the project is completed. As of December 31, 2024, the City had received \$2,457,182 from OWDA. Subsequent amounts will be received in future years. As of December 31, 2024, the loan has not been finalized and there is no amortization schedule for the loan.

South Second Street Interceptor - In 2022 the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan for the South Second Street interceptor project. The total amount is subject to change and has not been finalized. The interest rate on the loan is 0%, per annum. This loan is payable from wastewater collection and treatment charges and is received by the City in increments as the project is completed. As of December 31, 2024, the City had received \$5,979,728 from OWDA. Subsequent amounts will be received in future years. As of December 31, 2024, the loan has not been finalized and there is no amortization schedule for the loan.

### NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

Lead Service Line Replacement - In 2023 the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan for a water line replacement project. The total amount is subject to change and has not been finalized. The interest rate on the loan is 0%, per annum. This loan is payable from water distribution charges and is received by the City in increments as the project is completed. As of December 31, 2024, the City had received \$906,174 from OWDA. Subsequent amounts will be received in future years. As of December 31, 2024, the loan has not been finalized and there is no amortization schedule for the loan.

Route 16 North Sewer Separation Project - In 2024 the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive a loan for a sewer separation project at Route 16. The total amount is subject to change and has not been finalized. The interest rate on the loan is 0%, per annum. This loan is payable from wastewater collection and treatment charges and is received by the City in increments as the project is completed. As of December 31, 2024, the City had received \$1,735,156 from OWDA. Subsequent amounts will be received in future years. As of December 31, 2024, the loan has not been finalized and there is no amortization schedule for the loan.

Lead Service Line Replacement - In 2024 the City entered into an agreement with the OWDA, as administrator for the U. S. Environmental Protection Agency (EPA), for the City to receive two loans for water line replacement projects. The total amount is subject to change and has not been finalized. The interest rate on the loans is 0%, per annum. The loans are payable from water distribution charges and are received by the City in increments as the project is completed. As of December 31, 2024, the City had received \$1,166,961 from OWDA. Subsequent amounts will be received in future years. As of December 31, 2024, the loans have not been finalized and there is no amortization schedule for the loan.

This Space Intentionally Left Blank

# NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

A summary of the City's future long-term debt funding requirements including principal and interest payments as of December 31, 2024 follows:

Governmen	tal	Activ	vities
Governmen	tai	Acu	viues

	General Oblig	gation Bonds	Accrued Pensi	on Liability
Years	Principal	Interest	Principal	Interest
2025	\$1,665,000	\$1,256,542	\$81,388	\$43,612
2026	1,885,000	1,153,825	84,882	40,118
2027	1,960,000	1,082,478	88,528	36,472
2028	1,960,000	1,013,219	92,332	32,668
2029	1,740,000	944,544	96,298	28,702
2030-2034	6,930,000	3,774,330	547,196	77,804
2035-2039	3,785,000	2,610,264	55,690	1,184
2040-2044	3,295,000	1,801,439	0	0
2045-2048	2,230,000	882,260	0	0
Thereafter	2,965,000	530,672	0	0
Totals	\$28,415,000	\$14,518,901	\$1,046,314	\$260,560

### **Governmental Activities**

	99,0					
	ODOT SIB Loans		OPWC I	Loans		
Years	Principal	Interest	Principal	Interest		
2025	\$383,018	\$81,178	\$64,982	\$0		
2026	394,592	69,601	64,982	0		
2027	406,522	57,673	64,982	0		
2028	292,503	45,386	64,982	0		
2029	173,141	38,441	46,482	0		
2030-2034	945,500	110,496	191,204	0		
2035-2039	205,672	4,639	30,000	0		
Totals	\$2,800,948	\$407,414	\$527,614	\$0		

Years	Installment Loans				
	Principal	Interest			
2025	\$919,756	\$127,443			
2026	554,583	82,241			
2027	295,288	51,847			
2028	246,195	36,834			
2029	232,829	24,721			
2030-2032	323,231	20,350			
Totals	\$2,571,882	\$343,436			

# NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

T .		A 4
Rucin	ess- Une	Activities
Dusin	CSS-I y pc	1 ACCI VICIOS

	General Oblig	General Obligation Bonds		Bonds
Years	Principal	Principal Interest		Interest
2025	\$595,000	\$469,558	\$390,000	\$664,256
2026	665,000	402,306	400,000	652,069
2027	675,000	382,531	410,000	642,569
2028	700,000	358,756	425,000	626,169
2029	735,000	333,006	440,000	609,169
2030-2034	3,010,000	1,264,480	2,490,000	2,764,245
2035-2039	1,900,000	773,580	3,140,000	2,120,845
2040-2044	1,565,000	376,155	3,440,000	1,307,095
2045-2049	905,000	104,819	4,275,000	475,781
Totals	\$10,750,000	\$4,465,191	\$15,410,000	\$9,862,198

### **Business-Type Activities**

	OWDA	OWDA Loans		OPWC Loans		B Loans
Years	Principal	Interest	Principal	Interest	Principal	Interest
2025	\$2,762,629	\$618,879	\$103,604	\$0	\$172,195	\$64,958
2026	2,843,482	549,200	70,037	0	177,402	59,753
2027	2,745,873	478,603	70,036	0	182,762	54,391
2028	2,674,626	410,013	41,604	0	188,286	48,868
2029	2,639,009	340,750	41,604	0	193,977	43,176
2030-2034	7,940,078	851,099	187,227	0	1,061,457	124,312
2035-2039	2,187,672	365,721	0	0	231,923	5,231
2040-2044	2,417,746	135,645	0	0	0	0
Totals	\$26,211,115	\$3,749,910	\$514,112	\$0	\$2,208,002	\$400,689

This Space Intentionally Left Blank

### NOTE 12 - LONG-TERM DEBT AND OTHER LONG-TERM OBLIGATIONS (Continued)

In October 2014, the City defeased \$7,780,000 of General Obligation Bonds for Police and Fire Facilities dated September 1, 2003 through the issuance of \$7,930,000 of Police and Fire Facilities Refunding Bonds. The net proceeds of the 2014 Bonds have been invested in obligations guaranteed as to both principal and interest by the United States and placed in irrevocable escrow accounts which, including interest earned, will be used to pay the principal and interest on the refunded bonds. The refunded bonds, which have an outstanding balance of \$4,295,000 at December 31, 2024 are not included in the City's outstanding debt since the City has in-substance satisfied its obligations through the advance refunding.

In October 2017 the City refunded \$1,305,000 of Storm Water Improvement Bonds dated 2009, \$1,005,000 of Storm Water Improvement Bonds dated 2011, \$985,000 of Various Purpose Street Bonds dated 2010, and \$885,000 of Landfill Reclamation Bonds dated 2011 through the issuance of \$4,365,000 of General Obligation Bonds. The net proceeds of the 2017 Bonds were used to currently refund the 2010 Various Purpose Bonds. The remaining net proceeds have been invested in obligations guaranteed as to both principal and interest by the United States and placed in irrevocable escrow accounts which, including interest earned, will be used to pay the principal and interest on the refunded bonds. The refunded bonds, which have an outstanding balance of \$2,100,000 at December 31, 2024 are not included in the City's outstanding debt since the City has in-substance satisfied its obligations through the advance refunding.

### NOTE 13 – SUBSCRIPTION BASED INFORMATION TECHNOLOGY ARRANGEMENTS

The City has entered into multiple Subscription Based Information Technology Arrangements (SBITAs) for the right to use various software platforms. Cost and accumulated depreciation reported in Governmental Activities for SBITA assets is \$71,730 and \$47,820, respectively. Cost and accumulated depreciation reported in Business-Type Activities for SBITA assets is \$106,625 and \$71,084, respectively.

The related liability is included in the Governmental Activities and Business-Type Activities Long-Term Liabilities.

The following is a schedule of future SBITA payments as of December 31, 2024:

	Governmental Activities		Business-Type	e Activities
	SBITA		SBIT	A
Years	Principal Interest		Principal	Interest
2025	\$25,431	\$1,653	\$37,803	\$2,457
Totals	\$25,431	\$1,653	\$37,803	\$2,457

#### NOTE 14 - INSURANCE AND RISK MANAGEMENT

The City is exposed to various risks of loss related to torts, theft of, damage to, and destruction of assets, errors and omissions, injuries to employees and natural disasters.

### A. Shared Risk Pool

The City is a participant in the Public Entities Pool of Ohio ("PEP Pool"). The PEP Pool was established in 1987 and is administered under contract by the York Risk Pooling Services, Inc. to provide Ohio municipalities with the most cost-effective, comprehensive coverage in the state.

The Pool's general objectives are to provide for a joint or cooperative action by Members relative to their financial and administrative resources for the purpose of providing risk management services and risk-sharing facilities to the Members and to the Members' employees, and to defend and protect any Member of the Pool against liability.

Members of the Pool may withdraw coverage upon 60 days written notice. Each participant makes an annual "contribution" to the Pool for the coverage they are provided based on their exposures and rates established by the Pool using anticipated and actual results of operation for the various coverage's provided.

The City of Newark obtained insurance coverage from the Pool for losses relating to General liability, Law Enforcement liability, Public Officials liability, Auto liability/Physical Damage, and Property coverage.

Adequate and appropriate reinsurance is essential to protect the financial integrity of a group self-insurance program. PEP is a Member of a unique reinsurance pool known as American Public Entity Excess Pool (APEEP).

The City of Newark carries commercial insurance coverage for all other risks, including but not limited to Property, Boiler and Machinery, Crime, and Auto. There have been no reductions in insurance coverage's from the prior year. In addition, settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### **B. Self Insurance**

The City established a Self-Insurance Fund (internal service fund) to account for and finance its health and dental uninsured risks of loss. Under this program, the Self-Insurance Fund provides coverage for up to a maximum of \$100,000 for health insurance claims per individual and \$1,000 for dental claims per individual. The plan is administered by a third party administrator, MedBen which monitors all claim payments. The City purchases insurance for claims in excess of health insurance coverage provided by the Self-Insurance Fund. All departments of the City participate in the program and make payments to the Self-Insurance Fund based on participation of employees and their dependents. Employees that are members of the AFSCME Union obtain dental coverage through the AFSCME organization.

### **NOTE 14 - INSURANCE AND RISK MANAGEMENT** (Continued)

### B. Self Insurance (Continued)

A liability for unpaid claims cost of \$343,596 is based on the requirements of GASB 10, which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. The estimate was not affected by incremental claim adjustment expenses and does not include other allocated or unallocated claim adjustment expenses. Interfund premiums are based primarily upon the insured funds' claims experience. Claim payments are reported as a component of personal services.

Changes in the fund's claims liability in 2023 and 2024 were as follows:

		Current Year		
	Beginning of	Claims and		Balance at
	Fiscal Year	Changes in	Claims	Fiscal
Fiscal Year	Liability	Estimates	Payments	Year End
 2023	\$360,437	\$6,987,573	(\$6,857,000)	\$491,010
2024	491,010	8,542,588	(8,690,002)	343,596

### C. <u>BWC Individual Retrospective Rating Program</u>

In prior years the City was enrolled in the Ohio BWC's Individual Retrospective Rating Program. The Individual Retrospective Rating provided the City with an up-front premium discount in exchange for assuming dollar-for-dollar claims liability for any claim filed during the Retrospective Rating policy year. Each retrospective rated policy year carries a 10 year liability period. 2023 was the last year of liability for the City under the Individual Retrospective Rating Program.

GASB Statement No. 10 requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Changes in the claims liability amount are as follows:

		Current Year		
	Beginning of	Claims and		
	Year	Changes in	Claims	End of Year
Year	Liability	Estimates	Payments	Liability
2023	\$48,087	\$71,065	(\$48,087)	\$71,065
2024	71,065	0	(71,065)	0

#### **NOTE 15 - SIGNIFICANT COMMITMENTS**

### A. Contractual Commitments

The City had the following significant contractual commitments at December 31, 2024:

Remaining	
Contractual	Expected Date
Commitment	of Completion
\$4,272,205	2025
11,248,583	2026
790,850	2025
829,515	2025
4,083,189	2025
9,004,508	2025
3,369,363	2025
1,280,736	2025
\$34,878,949	
	Contractual Commitment  \$4,272,205  11,248,583  790,850  829,515  4,083,189  9,004,508  3,369,363  1,280,736

### **B.** Encumbrance Commitments

At December 31, 2024 the City had encumbrance commitments in the Governmental Funds as follows:

Fund	Encumbrances
General Fund	\$1,746,773
American Rescue Plan Act Fund	4,957,603
Capital Improvement Fund	17,428,742
Other Governmental Funds	2,020,787
Total Governmental Funds	\$26,153,905

### **NOTE 16 - CONTINGENCIES**

The City is a party to various legal proceedings which seek damages or injunctive relief generally incidental to its operations and pending projects. The City's management is of the opinion that the ultimate disposition of various claims and legal proceedings will not have a material effect, if any, on the financial condition of the City.

### NOTE 17 – DEFICIT FUND BALANCE

The fund deficit of \$15,768 in the Safety Grants nonmajor governmental fund resulted from accrued liabilities reported in the fund. A deficit does not exist on a cash basis. The General Fund provides transfers when cash is required, not when accruals occur.

### **NOTE 18 – SUBSEQUENT EVENT**

In March 2025 the City issued \$1,900,000 of various purpose bond anticipation notes. The notes have an interest rate of 5.0% and mature March 18, 2026.

# Required Supplementary Information

### Schedule of City's Proportionate Share of the Net Pension Liability Last Ten Years

Ohio Public Employees Retirement System					
Year	2015	2016	2017	2018	
City's proportion of the net pension liability (asset)	0.076378%	0.074871%	0.073004%	0.069175%	
City's proportionate share of the net pension liability (asset)	\$9,212,040	\$12,968,643	\$16,578,043	\$10,852,146	
City's covered payroll	\$9,381,292	\$9,344,933	\$9,126,483	\$9,207,600	
City's proportionate share of the net pension liability (asset) as a percentage					

98.20%

86.45%

138.78%

81.08%

181.65%

77.25%

117.86%

84.66%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

### **Ohio Police and Fire Pension Fund**

of its covered payroll

liability

Plan fiduciary net position as a percentage of the total pension

Year	2015	2016	2017	2018
City's proportion of the net pension liability (asset)	0.478326%	0.467618%	0.467510%	0.441969%
City's proportionate share of the net pension liability (asset)	\$24,779,302	\$30,082,169	\$29,611,621	\$27,125,647
City's covered payroll	\$9,387,938	\$9,451,954	\$9,644,293	\$9,540,968
City's proportionate share of the net pension liability (asset) as a percentage of its covered payroll	263.95%	318.26%	307.04%	284.31%
Plan fiduciary net position as a percentage of the total pension liability	72.20%	66.77%	68.36%	70.91%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

The schedule is reported as of the measurement date of the Net Pension Liability, which is the prior year end.

See notes to the required supplementary information

2019	2020	2021	2022	2023	2024
0.069409%	0.068045%	0.070820%	0.071830%	0.070708%	0.069816%
\$19,009,713 \$9,376,750	\$13,449,551 \$9,594,221	\$10,486,897 \$9,938,957	\$6,249,496 \$10,397,186	\$20,887,170 \$10,888,693	\$18,278,110 \$11,430,086
202.73%	140.18%	105.51%	60.11%	191.82%	159.91%
74.70%	82.17%	86.88%	92.62%	75.74%	79.01%
2019	2020	2021	2022	2023	2024
0.438010%	0.427888%	0.431171%	0.448827%	0.437509%	0.458842%
\$35,753,191 \$9,807,613	\$28,824,823 \$10,155,025	\$29,393,302 \$10,391,184	\$28,040,115 \$11,291,020	\$41,559,152 \$11,660,725	\$44,330,460 \$12,946,966
364.55%	283.85%	282.87%	248.34%	356.40%	342.40%
63.07%	69.89%	70.65%	75.03%	62.90%	63.63%

# Schedule of City Pension Contributions Last Ten Years

Ohio Public Employees Retirement System						
Year	2015	2016	2017	2018		
Contractually required contribution	\$1,121,392	\$1,095,178	\$1,196,988	\$1,312,745		
Contributions in relation to the contractually required contribution	1,121,392	1,095,178	1,196,988	1,312,745		
Contribution deficiency (excess)	\$0	<u>\$0</u>	\$0	\$0		
City's covered payroll	\$9,344,933	\$9,126,483	\$9,207,600	\$9,376,750		
Contributions as a percentage of covered payroll	12.00%	12.00%	13.00%	14.00%		

Source: Finance Director's Office and the Ohio Public Employees Retirement System

### **Ohio Police and Fire Pension Fund**

Year	2015	2016	2017	2018
Contractually required contribution	\$2,012,953	\$2,058,255	\$2,041,586	\$2,095,532
Contributions in relation to the contractually required contribution	2,012,953	2,058,255	2,041,586	2,095,532
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
City's covered payroll	\$9,451,954	\$9,644,293	\$9,540,968	\$9,807,613
Contributions as a percentage of covered payroll	21.30%	21.34%	21.40%	21.37%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

See notes to the required supplementary information

2019	2020	2021	2022	2023	2024
\$1,343,191	\$1,391,454	\$1,455,606	\$1,524,417	\$1,600,212	\$1,740,240
1,343,191 \$0	1,391,454 \$0	1,455,606 \$0	<u>1,524,417</u> \$0	1,600,212 \$0	1,740,240 \$0
\$9,594,221	\$9,938,957	\$10,397,186	\$10,888,693	\$11,430,086	\$12,430,286
14.00%	14.00%	14.00%	14.00%	14.00%	14.00%
2019	2020	2021	2022	2023	2024
\$2,170,355	\$2,220,792	\$2,421,917	\$2,501,298	\$2,783,768	\$2,842,145
2,170,355	2,220,792 \$0	2,421,917 \$0	2,501,298	2,783,768	2,842,145
\$10,155,025	\$10,391,184	\$11,291,020	\$11,660,725	\$12,946,966	\$13,208,466
21.37%	21.37%	21.45%	21.45%	21.50%	21.52%

# Schedule of City's Proportionate Share of the Net Other Postemployment Benefits (OPEB) Liability (Asset) Last Eight Years

Year	2017	2018	2019
City's proportion of the net OPEB liability (asset)	0.073607%	0.070172%	0.070356%
City's proportionate share of the net OPEB liability (asset) City's covered payroll	\$7,434,554 \$9,126,483	\$7,620,198 \$9,207,600	\$9,172,760 \$9,376,750
City's proportionate share of the net	\$9,120,463	\$9,207,000	\$9,570,750
OPEB liability (asset) as a percentage of its covered payroll	81.46%	82.76%	97.82%
Plan fiduciary net position as a percentage of the total OPEB			
liability	54.50%	54.14%	46.33%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

### Ohio Police and Fire Pension Fund

Year	2017	2018	2019
City's proportion of the net OPEB liability (asset)	0.467510%	0.441969%	0.438010%
City's proportionate share of the net OPEB liability (asset)	\$22,191,654	\$25,041,358	\$3,988,755
City's covered payroll	\$9,644,293	\$9,540,968	\$9,807,613
City's proportionate share of the net OPEB liability (asset) as a percentage of its covered payroll	230.10%	262.46%	40.67%
Plan fiduciary net position as a percentage of the total OPEB liability	15.96%	14.13%	46.57%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 75 in 2018.

The schedule is intended to show ten years of information. Additional years will be displayed as they become available. Information prior to 2017 is not available.

The schedule is reported as of the measurement date of the Net OPEB Liability, which is the prior year end.

See notes to the required supplementary information

2020	2021	2022	2023	2024
0.068992%	0.071656%	0.072940%	0.071867%	0.070632%
\$9,529,586	(\$1,276,613)	(\$2,284,595)	\$453,132	(\$637,476)
\$9,594,221	\$9,938,957	\$10,397,186	\$10,888,693	\$11,430,086
99.33%	(12.84%)	(21.97%)	4.16%	(5.58%)
47.80%	115.57%	128.23%	94.79%	107.76%
2020	2021	2022	2023	2024
0.427888%	0.431171%	0.448827%	0.437509%	0.458842%
\$4,226,564	\$4,568,326	\$4,919,531	\$3,114,941	\$3,350,147
\$10,155,025	\$10,391,184	\$11,291,020	\$11,660,725	\$12,946,966
41.62%	43.96%	43.57%	26.71%	25.88%
47.08%	45.42%	46.86%	52.59%	51.89%

### Schedule of City's Other Postemployment Benefit (OPEB) Contributions Last Ten Years

# Ohio Public Employees Retirement System

Year	2015	2016	2017	2018
Contractually required contribution	\$186,899	\$182,530	\$92,076	\$0
Contributions in relation to the contractually required contribution	186,899	182,530	92,076	0
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
City's covered payroll	\$9,344,933	\$9,126,483	\$9,207,600	\$9,376,750
Contributions as a percentage of covered payroll	2.00%	2.00%	1.00%	0.00%

Source: Finance Director's Office and the Ohio Public Employees Retirement System

### **Ohio Police and Fire Pension Fund**

Year	2015	2016	2017	2018
Contractually required contribution	\$47,260	\$48,221	\$47,704	\$49,038
Contributions in relation to the contractually required contribution	47,260	48,221	47,704	49,038
Contribution deficiency (excess)	\$0	\$0	\$0	\$0
City's covered payroll	\$9,451,954	\$9,644,293	\$9,540,968	\$9,807,613
Contributions as a percentage of covered payroll	0.50%	0.50%	0.50%	0.50%

Source: Finance Director's Office and the Ohio Police and Fire Pension Fund

Notes: The City implemented GASB Statement 75 in 2018. See notes to the required supplementary information

2010	2020	2021	2022	2022	2024
2019	2020	2021	2022	2023	2024
\$0	\$0	\$0	\$0	\$0	\$0
0	0	0	0	0	0
\$0	\$0	\$0	\$0	\$0	\$0
\$9,594,221	\$9,938,957	\$10,397,186	\$10,888,693	\$11,430,086	\$12,430,286
0.00%	0.00%	0.00%	0.00%	0.00%	0.00%
2019	2020	2021	2022	2023	2024
\$50,775	\$51,956	\$56,455	\$58,304	\$64,735	\$66,042
50,775	51,956	56,455	58,304	64,735	66,042
\$0	\$0	\$0	\$0	\$0	\$0
\$10,155,025	\$10,391,184	\$11,291,020	\$11,660,725	\$12,946,966	\$13,208,466
0.50%	0.50%	0.50%	0.50%	0.50%	0.50%

### **NET PENSION LIABILITY**

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms for the period 2015-2024.

Changes in assumptions:

2015-2016: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2017: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%
- Decrease in wage inflation from 3.75% to 3.25%
- Change in future salary increases from a range of 4.25%-10.02% to 3.25%-10.75%
- Amounts reported beginning in 2017 use mortality rates based on the RP-2014 Healthy Annuitant mortality table.

2018: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2019: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 7.50% to 7.20%

2020: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 3.00% to 1.4% for post 1/7/13 retirees.

2021: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 1.4% to 0.5% for post 1/7/13 retirees.

2022: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Change in COLA from 0.5% to 3.00% for post 1/7/13 retirees.
- Reduction in actuarial assumed rate of return from 7.20% to 6.90%.
- Pre-retirement mortality rates are based on Pub-2010 General Employee/Safety Employee mortality tables
- Post-retirement mortality rates are based on PubG-2010 Retiree mortality tables.
- Post-retirement mortality rates for disabled retirees are based on PubNS-2010 Disabled Retiree mortality tables for all divisions.

2023-2024: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

### **NET PENSION LIABILITY** (Continued)

### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms: There were no changes in benefit terms for the period 2015-2024.

Changes in assumptions:

2015-2017: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2018: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.25% to 8.00%
- Decrease salary increases from 3.75% to 3.25%
- Change in payroll growth from 3.75% to 3.25%
- Reduce DROP interest rate from 4.5% to 4.0%
- Reduce CPI-based COLA from 2.6% to 2.2%
- Inflation component reduced from 3.25% to 2.75%
- For the January 1, 2017, valuation, mortality for non-disabled participants is based on the RP-2014 Total Employee and Healthy Annuitant Mortality Tables rolled back to 2006
- For the January 1, 2017, valuation, mortality for disabled retirees is based on the RP-2014 Disabled Mortality Tables rolled back to 2006

2019-2021: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

2022: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Reduction in actuarial assumed rate of return from 8.00% to 7.50%

2023: The following were the most significant changes of assumptions that affected the total pension liability since the prior measurement date:

- Mortality for non-disabled participants is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table
- Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table
- Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table
- Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table.

2024: There were no changes in methods and assumptions used in the calculation of actuarial determined contributions.

### **NET OPEB LIABILITY (ASSET)**

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS)

Changes in benefit terms: There were no changes in benefit terms for the periods 2018-2021, and 2023-2024.

2022: Group plans for non-Medicare retirees and re-employed retirees replaced with individual medical plans. OPERS will provide a subsidy or allowance via an HRA.

Changes in assumptions:

For 2018, the single discount rate changed from 4.23% to 3.85%.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.85% to 3.96%.
- Reduction in actuarial assumed rate of return from 6.50% to 6.00%
- Change in health care cost trend rate from 7.5% to 10%
- The Municipal Bond Rate changed from 3.31% to 3.71%

2020: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.96% to 3.16%.
- Change in health care cost trend rate from 10.0% to 10.5%
- The Municipal Bond Rate changed from 3.71% to 2.75%

2021: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.16% to 6.00%.
- Change in health care cost trend rate from 10.5% to 8.5%
- The Municipal Bond Rate changed from 2.75% to 2.00%

2022: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- Change in health care cost trend rate from 8.5% to 5.5%
- The Municipal Bond Rate changed from 2.00% to 1.84%
- Pre-retirement mortality rates are based on Pub-2010 General Employee/Safety Employee mortality tables.
- Post-retirement mortality rates are based on PubG-2010 Retiree mortality tables.
- Post-retirement mortality rates for disabled retirees are based on PubNS-2010 Disabled Retiree mortality tables for all divisions.

### **NET OPEB LIABILITY (ASSET)** (Continued)

### OHIO PUBLIC EMPLOYEES RETIREMENT SYSTEM (OPERS) (Continued)

2023: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The Municipal Bond Rate changed from 1.84% to 4.05%
- The single discount rate changed from 6.00% to 5.22%.

2024: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The Municipal Bond Rate changed from 4.05% to 3.77%
- The single discount rate changed from 5.22% to 5.70%.

### OHIO POLICE AND FIRE (OP&F) PENSION FUND

Changes in benefit terms:

2018: There were no changes in benefit terms.

2019: The retiree health care model and the current self-insured health care plan were replaced with a stipend-based health care model.

2020 - 2024: There were no changes in benefit terms.

Changes in assumptions:

2018: The single discount rate changed from 3.79% to 3.24%.

2019: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.24% to 4.66%.

2020: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 4.66% to 3.56%.

2021: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 3.56% to 2.96%.
- The payroll growth rate changed from 2.75% to 3.25%.

2022: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 2.96% to 2.84%.
- The investment rate of return changed from 8.0% to 7.5%.

### **NET OPEB LIABILITY (ASSET)** (Continued)

### OHIO POLICE AND FIRE (OP&F) PENSION FUND (Continued)

2023: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 2.84% to 4.27%.
- Mortality for non-disabled participants is based on the Pub-2010 Below-Median Safety Amount-Weighted Healthy Retiree mortality table
- Mortality for disabled retirees is based on the Pub-2010 Safety Amount-Weighted Disabled Retiree mortality table
- Mortality for contingent annuitants is based on the Pub- 2010 Below-Median Safety Amount-Weighted Contingent Annuitant Retiree mortality table
- Mortality for active members is based on the Pub-2010 Below-Median Safety Amount-Weighted Employee mortality table

2024: The following were the most significant changes of assumptions that affected the total OPEB liability since the prior measurement date:

- The single discount rate changed from 4.27% to 4.07%.

This Space Intentionally Left Blank

# Combining and Individual $F_{\mathit{UND}}$ Statements and Schedules

The following combining statements and schedules include the Major and Nonmajor Governmental Funds and Fiduciary Funds.

### Nonmajor Governmental Funds

### Special Revenue Funds

Special Revenue Funds are used to account for the proceeds of specific revenue sources (other than amounts relating to major capital projects) that are legally restricted or committed to expenditures for specified purposes.

### **Street Department Fund**

To account for revenues derived from the regular motor vehicle license fee and 92.55% of the fuel taxes. Expenditures are used for City street construction, maintenance and repair.

### **Cemetery Fund**

To account for monies received from the sale of lots and performance of any other service in or about the cemeteries operated by the City.

### **Community Development Fund**

To account for Federal grants administered through the State, which are designated for community and environmental improvements.

### **Special Improvement District Fund**

To account for assessments which are designated for community improvements. (The Balance Sheet is not presented because there are no assets or liabilities at year end).

### Veterans Memorial Sidewalk Fund

To account for funds collected for the construction of the Veteran's Sidewalk. The public purchases a brick, has it engraved with the veteran's name and the war in which they served. These bricks are then ceremoniously placed in the Veterans Memorial Sidewalk.

### Police/Fire Pension Fund

To account for taxes levied toward partial payment of the current and accrued liability for police and fire disability and pension.

### **Safety Grants Fund**

To account for expenses of various Block Grant funds designated for the safety and security of City residents.

### **One Ohio Opioid Settlement Fund**

To account for funds collected from drug manufacturers and distributors designated for resources to assist with community recovery, prevention and treatment.

### **State Highway Fund**

To account for the portion of the state gasoline tax designated for construction, maintenance and repair of State highways located within the City.

### Law Enforcement Fund

To account for funds received by the police department for contraband, per state statute.

(Continued)

### Nonmajor Governmental Funds (continued)

### Special Revenue Funds (continued)

### **Landfill Reclamation Fund**

To account for costs associated with remediation activities due to violation of an Ohio EPA National Pollutant Discharge Elimination System permit.

### **Court Computerization Fund**

To account for revenues from fines to be used for computers and upgrading court computer functions.

### Fire Damage Fund

To account for funds for insurance payments received and disbursed relative to fire damages incurred by City property owners.

### **Permissive License Tax Fund**

To account for the permissive auto license taxes levied for street construction, maintenance and repairs.

### **Probation Grant Fund**

To account for funds from State Justice Grants used to operate the Adult Probation Department. The Probation Department is an instrument whose purpose is to aid in the elimination of overcrowding problems in the county jail.

### Ohio Department of Natural Resources (ODNR) Grants Fund

This fund accounts for grants used for bike path improvements as well as improvements to City parks. (The Balance Sheet is not presented because there are no assets or liabilities at year end).

### Mary E. Barnes Trust Fund

To account for the funds and investment earnings as stipulated in the bequest. Monies must be used for the Fire Department. (This fund is not part of the City's appropriated budget; therefore no budgetary schedule is presented.)

### **Brownfield Cleanup Fund**

To account for monies from the Environmental Protection Agency to be used for brownfield assessment and cleanup planning.

### **Judicial Fund**

To account for court costs to be set aside and used for judicial purposes.

(Continued)

### Nonmajor Governmental Funds (continued)

### **Debt Service Funds**

The Debt Service Funds are used to account for retirement of the City's general obligation and special assessment bonds.

#### **Debt Service Fund**

To account for the accumulation of resources for the payments of general obligation debt of the City including self-supporting obligations not otherwise paid from proprietary funds.

### **Tax Increment Financing Fund**

To account for payments received in lieu of taxes to be used for the retirement of debt issued to finance projects in designated tax increment financing districts.

### Capital Projects Funds

The Capital Projects Funds are used to account for the acquisition and construction of major capital facilities other than those financed by proprietary funds.

### **Court Capital Improvement Fund**

To account for the revenues and expenditures designated for the capital improvements made to Municipal Court facilities.

# Combining Balance Sheet Nonmajor Governmental Funds December 31, 2024

	Nonmajor Special evenue Funds	nmajor Debt ervice Funds	Nonmajor ital Projects Fund	tal Nonmajor overnmental Funds
Assets:		< < <b>-</b> 1000	100 (22	12 (== =00
Pooled Cash and Investments	\$ 6,613,054	\$ 6,654,023	\$ 408,632	\$ 13,675,709
Cash and Cash Equivalents in Segregated Accounts	27,615	0	1,489	29,104
Investments	75,023	0	0	75,023
Receivables:				
Taxes	789,787	914,500	0	1,704,287
Accounts	3,887	0	0	3,887
Intergovernmental	2,053,249	0	0	2,053,249
Interest	1,503	0	0	1,503
Settlement	331,048	0	0	331,048
Loans	2,366,268	0	0	2,366,268
Inventory of Supplies, at Cost	566,531	0	0	566,531
Restricted Assets:				
Cash and Cash Equivalents	1,005,720	0	0	1,005,720
Investments	258,720	0	0	258,720
Investments with Fiscal Agent	 751,556	0	 0	 751,556
Total Assets	\$ 14,843,961	\$ 7,568,523	\$ 410,121	\$ 22,822,605
Liabilities:				
Accounts Payable	\$ 979,412	\$ 0	\$ 0	\$ 979,412
Accrued Wages and Benefits Payable	162,863	0	0	162,863
Intergovernmental Payable	33,267	0	0	33,267
Interfund Loans Payable	38,449	0	0	38,449
Total Liabilities	1,213,991	0	0	1,213,991
Deferred Inflows of Resources:				
Unavailable Amounts	2,347,771	0	0	2,347,771
Property Tax Levy for Next Fiscal Year	769,273	914,500	0	1,683,773
<b>Total Deferred Inflows of Resources</b>	3,117,044	914,500	0	4,031,544
Fund Balance:				
Nonspendable	566,531	0	0	566,531
Restricted	9,962,163	4,681,845	410,121	15,054,129
Assigned	0	1,972,178	0	1,972,178
Unassigned	(15,768)	 0	0	 (15,768)
Total Fund Balance	 10,512,926	 6,654,023	410,121	17,577,070
Total Liabilities, Deferred Inflows of			,	
Resources and Fund Balance	\$ 14,843,961	\$ 7,568,523	\$ 410,121	\$ 22,822,605

# Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Governmental Funds For the Year Ended December 31, 2024

	Nonmajor Special Revenue Funds	Nonmajor Debt Service Funds	Nonmajor Capital Projects Fund	Total Nonmajor Governmental Funds
Revenues:	\$ 730,290	¢ 012.517	\$ 0	\$ 1.642.807
Taxes		\$ 912,517	\$ 0 0	, , , , , , , , ,
Intergovernmental Revenues Charges for Services	5,293,855 9,298	0	0	5,293,855 9,298
Investment Earnings	118,682	0	0	118,682
Special Assessments	134,625	0	0	134,625
Fines and Forfeitures	416,710	0	21,640	438,350
Donations	410,710	2,045,730	21,040	2,045,730
All Other Revenue	379,210	56,441	0	435,651
Total Revenues	7,082,670	3,014,688	21,640	10,118,998
Expenditures:				
Current:				
Security of Persons and Property	1,235,995	0	0	1,235,995
Public Health and Welfare Services	320,685	0	0	320,685
Community Environment	990,161	0	0	990,161
Transportation	3,702,420	0	0	3,702,420
General Government	547,633	504,037	0	1,051,670
Capital Outlay	0	0	59,970	59,970
Debt Service:				
Principal Retirement	64,982	1,846,300	0	1,911,282
Interest and Fiscal Charges	0	709,869	0	709,869
<b>Total Expenditures</b>	6,861,876	3,060,206	59,970	9,982,052
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	220,794	(45,518)	(38,330)	136,946
Other Financing Sources (Uses):				
Premium on Bond Issuance	0	450,974	0	450,974
Discount on Bond Issuance	0	(52,727)	0	(52,727)
Transfers In	200,000	2,974,277	0	3,174,277
<b>Total Other Financing Sources (Uses)</b>	200,000	3,372,524	0	3,572,524
Net Change in Fund Balance	420,794	3,327,006	(38,330)	3,709,470
Fund Balance at Beginning of Year	10,092,132	3,327,017	448,451	13,867,600
Fund Balance End of Year	\$ 10,512,926	\$ 6,654,023	\$ 410,121	\$ 17,577,070

# Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2024

Assets:		Street Department	Cemetery		Community Development		Veterans M emorial Sidewalk	
Assets: Pooled Cash and Investments	\$	1 662 760	\$	150 502	\$	512 107	\$	5,476
Cash and Cash Equivalents in Segregated Accounts	Ф	1,663,768	Ф	150,503 0	Ф	512,197 0	Ф	3,476 0
Investments		0		0		0		75,023
Receivables:		U		O		O		73,023
Taxes		0		0		0		0
Accounts		3,527		360		0		0
Intergovernmental		1,331,015		0		0		0
Interest		0		513		662		328
Settlement		0		0		0		0
Loans		0		0		2,366,268		0
Inventory of Supplies, at Cost		566,531		0		0		0
Restricted Assets:								
Cash and Cash Equivalents		0		447,925		0		0
Investments		0		258,720		0		0
Investments with Fiscal Agent		0		602,337		0		0
Total Assets	\$	3,564,841	\$	1,460,358	\$	2,879,127	\$	80,827
Liabilities:								
Accounts Payable	\$	833,250	\$	0	\$	44,573	\$	0
Accrued Wages and Benefits Payable		98,904		0		23,780		0
Intergovernmental Payable		0		0		0		0
Interfund Loans Payable		0		0		0		0
Total Liabilities		932,154		0		68,353		0
Deferred Inflows of Resources:								
Unavailable Amounts		887,343		0		0		0
Property Tax Levy for Next Fiscal Year		0		0		0		0
<b>Total Deferred Inflows of Resources</b>		887,343		0		0		0
Fund Balance:								
Nonspendable		566,531		0		0		0
Restricted		1,178,813		1,460,358		2,810,774		80,827
Unassigned		0		0		0		0
Total Fund Balance	_	1,745,344		1,460,358		2,810,774		80,827
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	3,564,841	\$	1,460,358	\$	2,879,127	\$	80,827

# Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2024

		Police/Fire Pension	Safe	ety Grants		One Ohio Opioid ettlement	State Highway	
Assets:	Φ.	244.4.		4.600			•	
Pooled Cash and Investments	\$	211,155	\$	1,602	\$	0	\$	14,131
Cash and Cash Equivalents in Segregated Accounts		0		0		0		0
Investments		0		0		0		0
Receivables:								
Taxes		789,787		0		0		0
Accounts		0		0		0		0
Intergovernmental		34,677		27,150		0		107,920
Interest		0		0		0		0
Settlement		0		0		331,048		0
Loans		0		0		0		0
Inventory of Supplies, at Cost		0		0		0		0
Restricted Assets:								
Cash and Cash Equivalents		0		0		0		0
Investments		0		0		0		0
Investments with Fiscal Agent		0		0		0		0
Total Assets	\$	1,035,619	\$	28,752	\$	331,048	\$	122,051
Liabilities:								
Accounts Payable	\$	0	\$	0	\$	0	\$	0
Accrued Wages and Benefits Payable		0		4,731		0		0
Intergovernmental Payable		0		0		0		0
Interfund Loans Payable		0		38,449		0		0
Total Liabilities		0		43,180		0		0
Deferred Inflows of Resources:								
Unavailable Amounts		55,191		1,340		331,048		71,947
Property Tax Levy for Next Fiscal Year		769,273		0		0		0
<b>Total Deferred Inflows of Resources</b>		824,464		1,340		331,048		71,947
Fund Balance:								
Nonspendable		0		0		0		0
Restricted		211,155		0		0		50,104
Unassigned		0		(15,768)		0		0
Total Fund Balance		211,155		(15,768)		0		50,104
Total Liabilities, Deferred Inflows	•	1.025.610	¢	20.752	¢	221 049	¢	122.051
of Resources and Fund Balance	\$	1,035,619	\$	28,752	\$	331,048	\$	122,051

En	Law forcement		andfill clamation	Com	Court puterization	Fin	re Damage		Permissive icense Tax	P	robation Grant
\$	618,542	\$	4,808	\$	462,067	\$	250,635	\$	1,467,214	\$	56,188
	4,319		0		12,877		0		0		0
	0		0		0		0		0		0
	0		0		0		0		0		0
	0		0		0		0		0		0
	0		0		0		0		328,140		223,013
	0		0		0		0		0		0
	0		0		0		0		0		0
	0		0		0		0		0		0
	0		0		0		0		0		0
	0		0		0		0		557,795		0
	0		0		0		0		0		0
	0		0		0		0		0		0
\$	622,861	\$	4,808	\$	474,944	\$	250,635	\$	2,353,149	\$	279,201
\$	7,105	\$	0	\$	0	\$	69,433	\$	23,895	\$	1,156
	0		0		5,061		0		0		16,191
	0		0		0		0		32,491		776
	0		0	-	0		0		0		0
	7,105		0		5,061		69,433		56,386		18,123
	0		0		0		0		776,555		223,013
	0		0		0		0		0		0
	0		0		0		0		776,555		223,013
	0		0		0		0		0		0
	0		0		0		0		1 520 208		0
	615,756 0		4,808 0		469,883 0		181,202 0		1,520,208 0		38,065 0
	615,756		4,808		469,883		181,202		1,520,208		38,065
\$	622,861	\$	4,808	\$	474,944	\$	250,635	\$	2,353,149	\$	279,201
Ψ	022,001	Ψ	1,000	Ψ	17 1,7777	Ψ	230,033	Ψ	2,333,177	Ψ	217,201

# Combining Balance Sheet Nonmajor Special Revenue Funds December 31, 2024

	M aı	ry E. Barnes Trust		ownfield Eleanup		Judicial	Total Nonmajor Special Revenue Funds	
Assets:	Ф	0	ф	0	Ф	1 104 770	Ф	6 612 054
Pooled Cash and Investments	\$	0	\$	0	\$	1,194,768	\$	6,613,054
Cash and Cash Equivalents in Segregated Accounts		0		0		10,419		27,615
Investments		0		0		0		75,023
Receivables:		0		0		0		700 707
Taxes		0		0		0		789,787
Accounts		0		0		0		3,887
Intergovernmental		0		1,334		0		2,053,249
Interest		0		0		0		1,503
Settlement		0		0		0		331,048
Loans		0		0		0		2,366,268
Inventory of Supplies, at Cost		0		0		0		566,531
Restricted Assets:								
Cash and Cash Equivalents		0		0		0		1,005,720
Investments		0		0		0		258,720
Investments with Fiscal Agent		149,219		0		0		751,556
Total Assets	\$	149,219	\$	1,334	\$	1,205,187	\$	14,843,961
Liabilities:								
Accounts Payable	\$	0	\$	0	\$	0	\$	979,412
Accrued Wages and Benefits Payable		0		0		14,196		162,863
Intergovernmental Payable		0		0		0		33,267
Interfund Loans Payable		0		0		0		38,449
Total Liabilities		0		0		14,196		1,213,991
Deferred Inflows of Resources:								
Unavailable Amounts		0		1,334		0		2,347,771
Property Tax Levy for Next Fiscal Year		0		0		0		769,273
<b>Total Deferred Inflows of Resources</b>		0		1,334		0		3,117,044
Fund Balance:								
Nonspendable		0		0		0		566,531
Restricted		149,219		0		1,190,991		9,962,163
Unassigned		0		0		0		(15,768)
Total Fund Balance		149,219		0		1,190,991		10,512,926
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$	149,219	\$	1,334	\$	1,205,187	\$	14,843,961

### Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Year Ended December 31, 2024

	Street Department	Cemetery	Community Development	Special Improvement District
Revenues:				
Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Intergovernmental Revenues	2,760,665	0	721,002	0
Charges for Services	0	9,298	0	0
Investment Earnings	0	85,125	3,690	0
Special Assessments	0	0	0	134,625
Fines and Forfeitures	0	0	0	0
All Other Revenue	80,928	0	0	0
Total Revenues	2,841,593	94,423	724,692	134,625
Expenditures:				
Current:				
Security of Persons and Property	0	0	0	0
Public Health and Welfare Services	0	26,885	0	0
Community Environment	0	0	854,536	134,625
Transportation	2,967,822	0	0	0
General Government	0	0	0	0
Debt Service:				
Principal Retirement	0	0	0	0
Total Expenditures	2,967,822	26,885	854,536	134,625
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(126,229)	67,538	(129,844)	0
Other Financing Sources (Uses):				
Transfers In	200,000	0	0	0
<b>Total Other Financing Sources (Uses)</b>	200,000	0	0	0
Net Change in Fund Balance	73,771	67,538	(129,844)	0
Fund Balance at Beginning of Year	1,671,573	1,392,820	2,940,618	0
Fund Balance End of Year	\$ 1,745,344	\$ 1,460,358	\$ 2,810,774	\$ 0

## Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Year Ended December 31, 2024

	M	eterans emorial dewalk	olice/Fire Pension	Safe	ety Grants	one Ohio Opioid ettlement
Revenues:						
Taxes	\$	0	\$ 730,290	\$	0	\$ 0
Intergovernmental Revenues		0	88,050		62,679	0
Charges for Services		0	0		0	0
Investment Earnings		2,623	0		0	0
Special Assessments		0	0		0	0
Fines and Forfeitures		0	0		0	0
All Other Revenue	-	275	 0		0	142,404
Total Revenues		2,898	818,340		62,679	142,404
Expenditures:						
Current:						
Security of Persons and Property		0	607,185		77,361	0
Public Health and Welfare Services		0	0		0	226,689
Community Environment		0	0		0	0
Transportation		0	0		0	0
General Government		0	0		0	0
Debt Service:						
Principal Retirement		0	 0		0	0
Total Expenditures		0	607,185		77,361	 226,689
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		2,898	211,155		(14,682)	(84,285)
Other Financing Sources (Uses):						
Transfers In		0	 0		0	0
<b>Total Other Financing Sources (Uses)</b>		0	 0		0	 0
Net Change in Fund Balance		2,898	211,155		(14,682)	(84,285)
Fund Balance at Beginning of Year		77,929	0		(1,086)	84,285
Fund Balance End of Year	\$	80,827	\$ 211,155	\$	(15,768)	\$ 0

Permissive License Tax	re Damage	Fire Damage		Comp	Landfill Reclamation		Law forcement	En	State Highway	I
0	\$ 0	\$	0	\$	0	\$	0	\$	0	\$
875,164	0		0		0		34,087		223,839	
0	0		0		0		0		0	
0	0		0		0		0		0	
0	0		0		0		0		0	
0	0		187,204		0		78,174		0	
17,663	 137,538		25		0		222		0	
892,827	 137,538		187,229		0		112,483		223,839	
0	0		0		0		77,700		0	
0	0		0		0		0		0	
0	0		0		0		0		0	
513,848	0		0		0		0		220,750	
0	92,993		215,197		0		0		0	
64,982	0		0		0		0		0	
578,830	92,993		215,197		0		77,700		220,750	
313,997	44,545		(27,968)		0		34,783		3,089	
0	0		0		0		0		0	
0	0		0		0		0		0	
313,997	44,545		(27,968)		0		34,783		3,089	
1,206,211	 136,657		497,851		4,808		580,973		47,015	
1,520,208	\$ 181,202	\$	469,883	\$	4,808	\$	615,756	\$	50,104	\$

## Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Special Revenue Funds For the Year Ended December 31, 2024

	Probation Grant	ODNR Grants	Mary E. Barnes Trust	Brownfield Cleanup
Revenues:				
Taxes	\$ 0	\$ 0	\$ 0	\$ 0
Intergovernmental Revenues	460,258	1,000	0	67,111
Charges for Services	0	0	0	0
Investment Earnings	0	0	27,244	0
Special Assessments	0	0	0	0
Fines and Forfeitures	0	0	0	0
All Other Revenue	85	0	0	0
Total Revenues	460,343	1,000	27,244	67,111
Expenditures:				
Current:				
Security of Persons and Property	422,278	0	51,471	0
Public Health and Welfare Services	0	0	0	67,111
Community Environment	0	1,000	0	0
Transportation	0	0	0	0
General Government	0	0	0	0
Debt Service:				
Principal Retirement	0	0	0	0
Total Expenditures	422,278	1,000	51,471	67,111
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	38,065	0	(24,227)	0
Other Financing Sources (Uses):				
Transfers In	0	0	0	0
<b>Total Other Financing Sources (Uses)</b>	0	0	0	0
Net Change in Fund Balance	38,065	0	(24,227)	0
Fund Balance at Beginning of Year	0	0	173,446	0
Fund Balance End of Year	\$ 38,065	\$ 0	\$ 149,219	\$ 0

	Total Nonmajor
Judicial	Special Revenue Funds
Judiciai	Revenue i unus
\$ 0	\$ 730,290
0	5,293,855
0	9,298
0	118,682
0	134,625
151,332	416,710
70	379,210
151,402	7,082,670
0	1,235,995
0	320,685
0	990,161
0	3,702,420
239,443	547,633
0	64,982
239,443	6,861,876
(88,041)	220,794
0	200,000
0	200,000
(88,041)	420,794
1,279,032	10,092,132
\$ 1,190,991	\$ 10,512,926

# Combining Balance Sheet Nonmajor Debt Service Funds December 31, 2024

	Debt Service		Tax Increment Financing		Total Nonmajo Debt Service Funds	
Assets:						
Pooled Cash and Investments	\$	4,460,286	\$	2,193,737	\$	6,654,023
Receivables:						
Taxes		0		914,500		914,500
<b>Total Assets</b>	\$	4,460,286	\$	3,108,237	\$	7,568,523
Liabilities:						
Total Liabilities	\$	0	\$	0	\$	0
Deferred Inflows of Resources:						
Property Tax Levy for Next Fiscal Year		0		914,500		914,500
<b>Total Deferred Inflows of Resources</b>		0		914,500		914,500
Fund Balance:						
Restricted		2,488,108		2,193,737		4,681,845
Assigned		1,972,178		0		1,972,178
Total Fund Balance		4,460,286		2,193,737		6,654,023
Total Liabilities, Deferred Inflows of						
Resources and Fund Balance	\$	4,460,286	\$	3,108,237	\$	7,568,523

## Combining Statement of Revenues, Expenditures and Changes in Fund Balance Nonmajor Debt Service Funds For the Year Ended December 31, 2024

	T Debt Service		Tax Increment Financing		tal Nonmajor Jebt Service Funds
Revenues:					
Taxes	\$	0	\$ 912,517	\$	912,517
Donations		2,045,730	0		2,045,730
All Other Revenue		56,441	 0		56,441
Total Revenues		2,102,171	912,517		3,014,688
Expenditures:					
Current:					
General Government		3,250	500,787		504,037
Debt Service:					
Principal Retirement		1,561,300	285,000		1,846,300
Interest and Fiscal Charges		605,327	 104,542		709,869
Total Expenditures		2,169,877	890,329		3,060,206
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		(67,706)	22,188		(45,518)
Other Financing Sources (Uses):					
Premium on Bond Issuance		450,974	0		450,974
Discount on Bond Issuance		(52,727)	0		(52,727)
Transfers In		2,662,803	 311,474		2,974,277
<b>Total Other Financing Sources (Uses)</b>		3,061,050	 311,474		3,372,524
Net Change in Fund Balance		2,993,344	333,662		3,327,006
Fund Balance at Beginning of Year		1,466,942	1,860,075		3,327,017
Fund Balance End of Year	\$	4,460,286	\$ 2,193,737	\$	6,654,023

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)	
Revenues:					
Taxes	\$ 31,296,830	\$ 31,296,830	\$ 35,030,113	\$ 3,733,283	
Intergovernmental Revenues	2,226,984	2,468,392	2,396,178	(72,214)	
Charges for Services	3,358,417	3,785,397	4,423,096	637,699	
Licenses, Permits and Fees	65,200	65,200	69,720	4,520	
Investment Earnings	1,785,950	1,785,950	1,826,334	40,384	
Fines and Forfeitures	1,151,510	1,151,510	1,283,226	131,716	
All Other Revenue	124,350	124,350	251,632	127,282	
Total Revenues	40,009,241	40,677,629	45,280,299	4,602,670	
Expenditures: Security of Persons and Property: Impound Lot:					
Personal Services	84,129	94,183	93,412	771	
Materials and Supplies	506	500	500	0	
Contractual Services	82,442	71,706	58,561	13,145	
Total Impound Lot	167,077	166,389	152,473	13,916	
Police:					
Personal Services	10,045,233	10,154,280	9,242,719	911,561	
Materials and Supplies	534,468	525,962	480,777	45,185	
Contractual Services	1,169,559	1,206,664	1,013,924	192,740	
Other Expenditures	300	1,102	1,102	0	
Capital Outlay	211,734	200,715	192,668	8,047	
Total Police	11,961,294	12,088,723	10,931,190	1,157,533	
Fire:					
Personal Services	11,489,223	11,536,085	10,551,942	984,143	
Materials and Supplies	984,391	783,708	747,354	36,354	
Contractual Services	757,267	911,937	848,542	63,395	
Other Expenditures	1,000	5,200	5,172	28	
Capital Outlay	93,122	226,821	226,821	0	
Total Fire	13,325,003	13,463,751	12,379,831	1,083,920	
Total Security of Persons and Property	25,453,374	25,718,863	23,463,494	2,255,369	

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Leisure Time Activities:				
Parks and Cemetery:				
Personal Services	767,641	735,366	633,575	101,791
Materials and Supplies	129,812	120,015	104,329	15,686
Contractual Services	303,756	298,322	293,684	4,638
Other Expenditures	2,200	1,150	200	950
Total Parks and Cemetery	1,203,409	1,154,853	1,031,788	123,065
Hollander Pool:				
Materials and Supplies	4,000	0	0	0
Contractual Services	59,067	15,890	14,202	1,688
Total Hollander Pool	63,067	15,890	14,202	1,688
Babe Ruth Baseball:				
Materials and Supplies	5,300	3,173	3,025	148
Contractual Services	69,738	73,428	73,407	21
Total Babe Ruth Baseball	75,038	76,601	76,432	169
Horns Hill Park:				
Contractual Services	19,280	16,950	16,950	0
Total Horns Hill Park	19,280	16,950	16,950	0
Total Leisure Time Activities	1,360,794	1,264,294	1,139,372	124,922
Community Environment: CDBG:				
Personal Services	50,000	51,800	41,146	10,654
Materials and Supplies	0	27,648	27,648	0
Other Expenditures	0	182,647	182,647	0
Total CDBG	50,000	262,095	251,441	10,654
Code Administration:				
Personal Services	381,043	399,250	394,795	4,455
Materials and Supplies	10,815	9,800	6,500	3,300
Contractual Services	599,362	200,882	188,726	12,156
Other Expenditures	500	600	300	300
Capital Outlay	13,800	12,300	10,875	1,425
Total Code Administration	1,005,520	622,832	601,196	21,636
Total Community Environment	1,055,520	884,927	852,637	32,290

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Transportation:				
Street/Traffic:				
Personal Services	0	35,198	35,172	26
Total Transportation	0	35,198	35,172	26
General Government:				
City Council:				
Personal Services	122,311	123,782	123,763	19
Total City Council	122,311	123,782	123,763	19
Clerk of Council:				
Personal Services	71,937	83,622	82,388	1,234
Materials and Supplies	656	650	650	(
Contractual Services	20,290	27,709	27,709	(
Total Clerk of Council	92,883	111,981	110,747	1,234
Mayor:				
Personal Services	238,332	238,331	228,265	10,066
Materials and Supplies	912	1,093	443	650
Contractual Services	36,039	56,696	44,864	11,832
Capital Outlay	3,000	3,000	1,248	1,752
Total Mayor	278,283	299,120	274,820	24,300
Auditor:				
Personal Services	1,009,679	676,235	601,481	74,754
Materials and Supplies	6,523	4,877	4,877	(
Contractual Services	239,887	266,601	227,426	39,175
Other Expenditures	275,000	275,000	275,000	(
Capital Outlay	10,858	9,920	9,920	
Total Auditor	1,541,947	1,232,633	1,118,704	113,929
Law Director:				
Personal Services	1,314,546	1,330,746	1,295,736	35,010
Materials and Supplies	11,317	11,045	8,044	3,001
Contractual Services	36,538	35,802	21,651	14,151
Total Law Director	1,362,401	1,377,593	1,325,431	52,162

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Clerk of Courts:				
Personal Services	1,466,569	1,470,529	1,435,493	35,036
Materials and Supplies	28,096	26,403	22,527	3,876
Contractual Services	108,744	106,015	98,898	7,117
Other Expenditures	2,750	2,750	0	2,750
Total Clerk of Courts	1,606,159	1,605,697	1,556,918	48,779
Civil Service:				
Personal Services	1,538	3,699	3,699	0
Materials and Supplies	552	300	150	150
Contractual Services	125,834	123,623	112,445	11,178
Total Civil Service	127,924	127,622	116,294	11,328
Workers Compensation:				
Personal Services	98,360	95,000	86,065	8,935
Total Workers Compensation	98,360	95,000	86,065	8,935
Judiciary:				
Personal Services	924,610	934,543	906,690	27,853
Materials and Supplies	30,950	24,166	20,285	3,881
Contractual Services	216,557	213,201	212,298	903
Other Expenditures	1,000	0	0	0
Total Judiciary	1,173,117	1,171,910	1,139,273	32,637
Personnel:				
Personal Services	294,141	295,691	272,164	23,527
Materials and Supplies	3,134	2,642	2,142	500
Contractual Services	259,443	207,495	181,467	26,028
Capital Outlay	3,244	2,500	2,500	0
Total Personnel	559,962	508,328	458,273	50,055
Adult Probation:				
Personal Services	677,983	668,419	634,781	33,638
Materials and Supplies	18,584	13,896	13,690	206
Contractual Services	52,713	54,228	50,742	3,486
Capital Outlay	3,084	7,410	7,410	0
Total Adult Probation	752,364	743,953	706,623	37,330

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Service Department:	Duaget	T mai Budget	Actual	(ivegative)
Personal Services	243,168	247,481	242,752	4,729
Materials and Supplies	16,662	150,456	150,455	1,727
Contractual Services	3,298,385	3,616,042	3,612,639	3,403
Other Expenditures	0	7,486	7,486	3,103
Capital Outlay	838,501	427,584	427,584	C
Total Service Department	4,396,716	4,449,049	4,440,916	8,133
Engineer:				
Personal Services	863,327	862,602	749,306	113,296
Materials and Supplies	17,445	16,011	13,926	2,085
Contractual Services	147,256	134,571	132,560	2,011
Capital Outlay	13,273	10,500	10,500	(
Total Engineer	1,041,301	1,023,684	906,292	117,392
Custodial:				
Personal Services	255,868	272,226	248,896	23,330
Materials and Supplies	1,500	1,665	1,366	299
Contractual Services	210,841	189,403	189,228	175
Other Expenditures	150	150	0	150
Capital Outlay	419	7,349	7,349	(
Total Custodial	468,778	470,793	446,839	23,954
Income Tax:				
Personal Services	1,191,293	1,189,556	1,136,720	52,836
Materials and Supplies	14,584	12,624	9,324	3,300
Contractual Services	121,090	115,834	77,979	37,855
Other Expenditures	605,000	622,200	622,127	73
Capital Outlay	50,000	27,450	4,000	23,450
Total Income Tax	1,981,967	1,967,664	1,850,150	117,514

	Original Budget	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Safety Director:				
Personal Services	203,700	203,512	202,153	1,359
Materials and Supplies	781	600	300	300
Contractual Services	647,946	505,371	487,949	17,422
Other Expenditures	5,000	14,205	11,161	3,044
Capital Outlay	2,000	1,500	0	1,500
Total Safety Director	859,427	725,188	701,563	23,625
Total General Government	16,463,900	16,033,997	15,362,671	671,326
Total Expenditures	44,333,588	43,937,279	40,853,346	3,083,933
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(4,324,347)	(3,259,650)	4,426,953	7,686,603
Other Financing Sources (Uses):				
Sale of Capital Assets	53,000	53,000	43,253	(9,747)
Transfers In	1,346,380	2,266,380	2,537,170	270,790
Transfers Out	(5,920,014)	(9,384,789)	(9,384,563)	226
Advances In	0	0	3,126	3,126
Advances Out	0	(44,601)	(38,449)	6,152
Total Other Financing Sources (Uses)	(4,520,634)	(7,110,010)	(6,839,463)	270,547
Net Change in Fund Balance	(8,844,981)	(10,369,660)	(2,412,510)	7,957,150
Fund Balance at Beginning of Year	10,436,480	10,436,480	10,436,480	0
Prior Year Encumbrances	1,521,469	1,521,469	1,521,469	0
Fund Balance at End of Year	\$ 3,112,968	\$ 1,588,289	\$ 9,545,439	\$ 7,957,150

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – Special Revenue Fund – American Rescue Plan Act Fund For the Year Ended December 31, 2024

	Original Budget	_		Variance with Final Budget Positive (Negative)
Revenues:				
Intergovernmental Revenues	\$ 0	\$ 267,821	\$ 267,821	\$ 0
Total Revenues	0	267,821	267,821	0
Expenditures:				
General Government:				
Materials and Supplies	73,328	0	0	0
Contractual Services	908,429	1,357,755	1,357,755	0
Capital Outlay	5,783,788	5,237,468	5,237,468	0
Total General Government	6,765,545	6,595,223	6,595,223	0
Security of Persons and Property:				
Personal Services	0	260,999	260,999	0
Total Security of Persons and Property	0	260,999	260,999	0
Total Expenditures	6,765,545	6,856,222	6,856,222	0
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(6,765,545)	(6,588,401)	(6,588,401)	0
Other Financing Sources (Uses):				
Transfers Out	0	(500,000)	(500,000)	0
Total Other Financing Sources (Uses)	0	(500,000)	(500,000)	0
Net Change in Fund Balance	(6,765,545)	(7,088,401)	(7,088,401)	0
Fund Balance at Beginning of Year	322,854	322,854	322,854	0
Prior Year Encumbrances	6,765,545	6,765,545	6,765,545	0
Fund Balance at End of Year	\$ 322,854	\$ (2)	\$ (2)	\$ 0

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Major Funds – Capital Projects Funds – Capital Improvement Fund For the Year Ended December 31, 2024

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Intergovernmental Revenues	\$ 4,100,000	\$ 0	\$ (4,100,000)
Investment Earnings	23,800	116,939	93,139
Donations	2,000,000	2,808,270	808,270
All Other Revenue	0	100,000	100,000
Total Revenues	6,123,800	3,025,209	(3,098,591)
Expenditures:			
Capital Outlay	25,027,169	23,274,840	1,752,329
Debt Service:			
Principal Retirement	6,150,831	4,970,000	1,180,831
Interest and Fiscal Charges	812,392	812,392	0
Total Expenditures	31,990,392	29,057,232	2,933,160
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(25,866,592)	(26,032,023)	(165,431)
Other Financing Sources (Uses):			
Note Issuance	11,200,000	6,210,000	(4,990,000)
Sale of Assets	55,500	119,000	63,500
Loan Issuance	17,010,000	0	(17,010,000)
Transfers In	3,789,109	4,085,614	296,505
Transfers Out	(231)	(231)	0
Bond Issuance	8,520,000	12,785,000	4,265,000
Premium on Debt Issuance	34,300	91,317	57,017
Total Other Financing Sources (Uses)	40,608,678	23,290,700	(17,317,978)
Net Change in Fund Balance	14,742,086	(2,741,323)	(17,483,409)
Fund Balance at Beginning of Year	(17,807,903)	(17,807,903)	0
Prior Year Encumbrances	22,474,685	22,474,685	0
Fund Balance at End of Year	\$ 19,408,868	\$ 1,925,459	\$(17,483,409)

#### STREET DEPARTMENT FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Davianuage	Tillal Budget	Actual	(ivegative)
Revenues:			
Intergovernmental Revenues	\$ 2,724,250	\$ 2,755,742	\$ 31,492
All Other Revenue	37,500	79,679	42,179
Total Revenues	2,761,750	2,835,421	73,671
Expenditures:			
Transportation:			
Personal Services	2,198,355	2,035,409	162,946
Materials and Supplies	655,903	655,760	143
Contractual Services	1,457,453	1,457,142	311
Other Expenditures	2,400	2,400	0
Capital Outlay	33,000	33,000	0
Total Expenditures	4,347,111	4,183,711	163,400
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(1,585,361)	(1,348,290)	237,071
Other Financing Sources (Uses):			
Transfers In	820,750	820,750	0
Total Other Financing Sources (Uses)	820,750	820,750	0
Net Change in Fund Balance	(764,611)	(527,540)	237,071
Fund Balance at Beginning of Year	866,672	866,672	0
Prior Year Encumbrances	317,915	317,915	0
Fund Balance at End of Year	\$ 419,976	\$ 657,047	\$ 237,071

#### CEMETERY FUND

				Vari	ance with	
				Final Budget		
				P	ositive	
	Fir	nal Budget	Actual	(N	egative)	
Revenues:						
Charges for Services	\$	3,500	\$ 8,938	\$	5,438	
Investment Earnings		6,490	 6,919		429	
Total Revenues		9,990	 15,857		5,867	
Expenditures:						
Total Expenditures		0	 0		0	
Net Change in Fund Balance		9,990	15,857		5,867	
Fund Balance at Beginning of Year		841,291	841,291		0	
Fund Balance at End of Year	\$	851,281	\$ 857,148	\$	5,867	

#### COMMUNITY DEVELOPMENT FUND

	Fin	nal Budget	Actual	Fi	riance with nal Budget Positive Negative)
Revenues:					
Intergovernmental Revenues	\$	1,619,200	\$ 721,002	\$	(898,198)
Investment Earnings		2,700	3,028		328
All Other Revenue		30,003	120,309		90,306
Total Revenues		1,651,903	844,339		(807,564)
Expenditures:					
Community Environment:					
Personal Services		464,840	363,583		101,257
Materials and Supplies		2,350	1,000		1,350
Contractual Services		1,321,063	690,458		630,605
Other Expenditures		1,192	742		450
Total Expenditures		1,789,445	1,055,783		733,662
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		(137,542)	(211,444)		(73,902)
Other Financing Sources (Uses):					
Advances In		6,000	0		(6,000)
Total Other Financing Sources (Uses)		6,000	0		(6,000)
Net Change in Fund Balance		(131,542)	(211,444)		(79,902)
Fund Balance at Beginning of Year		513,787	513,787		0
Prior Year Encumbrances		115,652	115,652		0
Fund Balance at End of Year	\$	497,897	\$ 417,995	\$	(79,902)

#### S PECIAL IMPROVEMENT DISTRICT FUND

				Variance with Final Budget Positive		
	Fi	nal Budget	Actual	(N	Vegative)	
Revenues:						
Special Assessments	\$	150,100	\$ 134,625	\$	(15,475)	
Total Revenues		150,100	134,625		(15,475)	
Expenditures:						
Community Environment:						
Contractual Services		5,100	4,305		795	
Other Expenditures		145,000	 130,320		14,680	
Total Expenditures		150,100	134,625		15,475	
Net Change in Fund Balance		0	0		0	
Fund Balance at Beginning of Year		0	 0		0	
Fund Balance at End of Year	\$	0	\$ 0	\$	0	

#### VETERANS MEMORIAL SIDEWALK FUND

	Fin	al Budget	Actual		Variance wit Final Budge Positive (Negative)	
Revenues:						-8
	Ф	1.750	Φ	2.205	Ф	5.45
Investment Earnings	\$	1,750	\$	2,295	\$	545
All Other Revenue		300		275		(25)
Total Revenues		2,050		2,570		520
Expenditures:						
General Government:						
Contractual Services		500		0		500
Total Expenditures		500		0		500
Net Change in Fund Balance		1,550		2,570		1,020
Fund Balance at Beginning of Year		77,929		77,929		0
Fund Balance at End of Year	\$	79,479	\$	80,499	\$	1,020

#### POLICE/FIRE PENSION FUND

	Fir	nal Budget	Actual	Variance with Final Budget Positive (Negative)		
Revenues:			 			
Taxes	\$	543,144	\$ 730,290	\$	187,146	
Intergovernmental Revenues		64,042	88,050		24,008	
Total Revenues		607,186	818,340		211,154	
Expenditures:						
Security of Persons and Property:						
Personal Services		596,534	596,534		0	
Contractual Services		10,651	10,651		0	
Total Expenditures		607,185	607,185		0	
Net Change in Fund Balance		1	211,155		211,154	
Fund Balance at Beginning of Year		0	0		0	
Fund Balance at End of Year	\$	1	\$ 211,155	\$	211,154	

#### SAFETY GRANTS FUND

				Fi	riance with nal Budget Positive
	Final Budget		 Actual	(Negative)	
Revenues:					
Intergovernmental Revenues	\$	146,387	\$ 38,908	\$	(107,479)
Total Revenues		146,387	38,908		(107,479)
Expenditures:					
Security of Persons and Property:					
Personal Services		98,919	55,696		43,223
Materials and Supplies		10,963	10,963		0
Contractual Services		7,571	7,571		0
Total Expenditures		117,453	 74,230		43,223
Excess (Deficiency) of Revenues					
Over (Under) Expenditures		28,934	(35,322)		(64,256)
Other Financing Sources (Uses):					
Advances In		0	38,449		38,449
Advances Out		(3,126)	 (3,126)		0
Total Other Financing Sources (Uses)		(3,126)	35,323		38,449
Net Change in Fund Balance		25,808	1		(25,807)
Fund Balance at Beginning of Year		1	1		0
Fund Balance at End of Year	\$	25,809	\$ 2	\$	(25,807)

#### ONE OHIO OPIOID SETTLEMENT FUND

		nal Budget	 Actual	Variance with Final Budget Positive (Negative)		
Revenues:			 			
All Other Revenue	\$	142,404	\$ 142,404	\$	0	
Total Revenues		142,404	142,404		0	
<b>Expenditures:</b>						
Public Health and Welfare Services:						
Contractual Services		226,689	 226,689		0	
Total Expenditures		226,689	226,689		0	
Net Change in Fund Balance		(84,285)	(84,285)		0	
Fund Balance at Beginning of Year		84,285	 84,285		0	
Fund Balance at End of Year	\$	0	\$ 0	\$	0	

#### STATE HIGHWAY FUND

				Variance with Final Budget Positive		
	Fin	al Budget	Actual	(Negative)		
Revenues:			 			
Intergovernmental Revenues	\$	220,750	\$ 223,439	\$	2,689	
Total Revenues		220,750	223,439		2,689	
Expenditures:						
Total Expenditures		0	0		0	
Excess (Deficiency) of Revenues						
Over (Under) Expenditures		220,750	223,439		2,689	
Other Financing Sources (Uses):						
Transfers Out		(220,750)	 (220,750)		0	
Total Other Financing Sources (Uses)		(220,750)	 (220,750)		0	
Net Change in Fund Balance		0	2,689		2,689	
Fund Balance at Beginning of Year		11,442	11,442		0	
Fund Balance at End of Year	\$	11,442	\$ 14,131	\$	2,689	

#### LAW ENFORCEMENT FUND

				Var	iance with	
				Final Budget		
				Positive		
	Fin	nal Budget	 Actual	(Negative)		
Revenues:						
Intergovernmental Revenues	\$	25,000	\$ 34,087	\$	9,087	
Fines and Forfeitures		69,000	77,815		8,815	
All Other Revenue		0	222		222	
Total Revenues		94,000	112,124		18,124	
Expenditures:						
Security of Persons and Property:						
Contractual Services		146,171	89,170		57,001	
Total Expenditures		146,171	89,170		57,001	
Net Change in Fund Balance		(52,171)	22,954		75,125	
Fund Balance at Beginning of Year		561,930	561,930		0	
Prior Year Encumbrances		22,254	22,254		0	
Fund Balance at End of Year	\$	532,013	\$ 607,138	\$	75,125	

#### LANDFILL RECLAMATION FUND

					Final	nce with Budget sitive
	Fina	al Budget	A	ctual	(Negative)	
Revenues:						
Total Revenues	\$	0	\$	0	\$	0
Expenditures:						
Total Expenditures		0		0		0
Net Change in Fund Balance		0		0		0
Fund Balance at Beginning of Year		4,808		4,808		0
Fund Balance at End of Year	\$	4,808	\$	4,808	\$	0

#### COURT COMPUTERIZATION FUND

			Variance with Final Budget		
	Final Budget		 Actual		Positive Negative)
Revenues:					
Fines and Forfeitures	\$	171,000	\$ 186,730	\$	15,730
All Other Revenue		0	25		25
Total Revenues		171,000	186,755		15,755
Expenditures:					
General Government:					
Personal Services		181,639	98,393		83,246
Materials and Supplies		10,000	1,968		8,032
Contractual Services		148,310	59,352		88,958
Capital Outlay		123,221	64,346		58,875
Total Expenditures		463,170	224,059		239,111
Net Change in Fund Balance		(292,170)	(37,304)		254,866
Fund Balance at Beginning of Year		464,463	464,463		0
Prior Year Encumbrances		25,458	25,458		0
Fund Balance at End of Year	\$	197,751	\$ 452,617	\$	254,866

#### FIRE DAMAGE FUND

	Final Budget		Actual	Variance with Final Budget Positive (Negative)		
Revenues:						
All Other Revenue	\$	175,000	\$ 137,538	\$	(37,462)	
Total Revenues		175,000	137,538		(37,462)	
Expenditures:						
General Government:						
Other Expenditures		175,000	 23,560		151,440	
Total Expenditures		175,000	 23,560		151,440	
Net Change in Fund Balance		0	113,978		113,978	
Fund Balance at Beginning of Year		136,657	136,657		0	
Fund Balance at End of Year	\$	136,657	\$ 250,635	\$	113,978	

#### PERMIS SIVE LICENS E TAX FUND

					Variance with Final Budget		
	Fi	Final Budget Actual			Positive (Negative)		
Revenues:							
Intergovernmental Revenues	\$	850,000	\$	875,750	\$	25,750	
All Other Revenue		0		17,663		17,663	
Total Revenues		850,000	893,413			43,413	
Expenditures:							
Transportation:							
Contractual Services		1,433,426		1,433,426		0	
Debt Service:							
Principal Retirement		64,982		64,982		0	
Total Expenditures		1,498,408		1,498,408		0	
Net Change in Fund Balance		(648,408)		(604,995)		43,413	
Fund Balance at Beginning of Year		655,978		655,978		0	
Prior Year Encumbrances		548,408		548,408		0	
Fund Balance at End of Year	\$	555,978	\$	599,391	\$	43,413	

#### PROBATION GRANT FUND

				Variance with Final Budget Positive		
	Fin	nal Budget	 Actual	(Negative)		
Revenues:					_	
Intergovernmental Revenues	\$	474,562	\$ 474,562	\$	0	
All Other Revenue		0	85		85	
Total Revenues		474,562	474,647		85	
Expenditures:						
Security of Persons and Property:						
Personal Services		320,426	298,702		21,724	
Materials and Supplies		62,101	46,701		15,400	
Contractual Services		58,620	58,620		0	
Capital Outlay		25,000	25,000		0	
Total Expenditures		466,147	429,023		37,124	
Net Change in Fund Balance		8,415	45,624		37,209	
Fund Balance at Beginning of Year		(5,078)	(5,078)		0	
Prior Year Encumbrances		8,363	8,363		0	
Fund Balance at End of Year	\$	11,700	\$ 48,909	\$	37,209	

#### ODNR GRANTS FUND

	Final Budget Actual		Variance with Final Budget Positive (Negative)		
Revenues:					
Intergovernmental Revenues	\$	1,000	\$ 1,000	\$	0
Total Revenues		1,000	1,000		0
Expenditures:					
Community Environment:					
Materials and Supplies		1,000	1,000		0
Total Expenditures		1,000	1,000		0
Net Change in Fund Balance		0	0		0
Fund Balance at Beginning of Year		0	 0		0
Fund Balance at End of Year	\$	0	\$ 0	\$	0

#### **BROWNFIELD CLEANUP FUND**

					Variance with Final Budget		
					Positive		
	Fi	nal Budget		Actual	(1)	Negative)	
Revenues:							
Intergovernmental Revenues	\$	173,658	\$	152,849	\$	(20,809)	
Total Revenues		173,658		152,849		(20,809)	
Expenditures:							
Public Health and Welfare Services:							
Contractual Services		168,586		168,586		0	
Total Expenditures		168,586		168,586		0	
Net Change in Fund Balance		5,072		(15,737)		(20,809)	
Fund Balance at Beginning of Year		(168,586)		(168,586)		0	
Prior Year Encumbrances		168,586		168,586		0	
Fund Balance at End of Year	\$	5,072	\$	(15,737)	\$	(20,809)	

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Special Revenue Funds For the Year Ended December 31, 2024

### JUDICIAL FUND

	Fii	nal Budget	Actual		Fin	riance with nal Budget Positive Negative)
Revenues:						
Fines and Forfeitures	\$	138,000	\$	162,995	\$	24,995
All Other Revenue		0		70		70
Total Revenues		138,000		163,065		25,065
Expenditures:						
General Government:						
Personal Services		287,489		238,271		49,218
Materials and Supplies		19,000		3,550		15,450
Contractual Services		68,346		1,396		66,950
Capital Outlay		4,000		0		4,000
Total Expenditures		378,835		243,217		135,618
Net Change in Fund Balance		(240,835)		(80,152)		160,683
Fund Balance at Beginning of Year		1,261,594		1,261,594		0
Prior Year Encumbrances		6,758		6,758		0
Fund Balance at End of Year	\$	1,027,517	\$	1,188,200	\$	160,683

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Debt Service Funds For the Year Ended December 31, 2024

#### DEBT SERVICE FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Donations	\$ 0	\$ 2,045,730	\$ 2,045,730
All Other Revenue	0	189,577	189,577
Total Revenues	0	2,235,307	2,235,307
Expenditures:			
General Government:			
Contractual Services	4,251	3,251	1,000
Debt Service:			
Principal Retirement	1,558,571	1,558,568	3
Interest and Fiscal Charges	608,065	608,059	6
Total Expenditures	2,170,887	2,169,878	1,009
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(2,170,887)	65,429	2,236,316
Other Financing Sources (Uses):			
Transfers In	2,235,791	2,485,536	249,745
Premium on Debt Issuance	0	442,378	442,378
Total Other Financing Sources (Uses)	2,235,791	2,927,914	692,123
Net Change in Fund Balance	64,904	2,993,343	2,928,439
Fund Balance at Beginning of Year	1,466,941	1,466,941	0
Prior Year Encumbrances	1	1	0
Fund Balance at End of Year	\$ 1,531,846	\$ 4,460,285	\$ 2,928,439

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Debt Service Funds For the Year Ended December 31, 2024

#### TAX INCREMENT FINANCING FUND

	Final Budget	Actual	Variance with Final Budget Positive (Negative)
Revenues:			
Taxes	\$ 738,000	\$ 912,517	\$ 174,517
Total Revenues	738,000	912,517	174,517
Expenditures:			
General Government:			
Contractual Services	18,338	13,722	4,616
Other Expenditures	498,376	487,065	11,311
Debt Service:			
Principal Retirement	285,000	285,000	0
Interest and Fiscal Charges	104,542	104,542	0
Total Expenditures	906,256	890,329	15,927
Excess (Deficiency) of Revenues			
Over (Under) Expenditures	(168,256)	22,188	190,444
Other Financing Sources (Uses):			
Transfers In	311,474	311,474	0
Total Other Financing Sources (Uses)	311,474	311,474	0
Net Change in Fund Balance	143,218	333,662	190,444
Fund Balance at Beginning of Year	1,860,075	1,860,075	0
Fund Balance at End of Year	\$ 2,003,293	\$ 2,193,737	\$ 190,444

Schedule of Revenues, Expenditures and Changes in Fund Balance – Budget and Actual (Non-GAAP Budgetary Basis) Nonmajor Capital Projects Funds For the Year Ended December 31, 2024

### COURT CAPITAL IMPROVEMENT FUND

	Fir	nal Budget	Actual		ance with al Budget ositive egative)
Revenues:					
Fines and Forfeitures	\$	18,500	\$ 21,586	\$	3,086
Total Revenues		18,500	21,586		3,086
Expenditures:					
Capital Outlay		60,000	 59,970		30
Total Expenditures		60,000	59,970		30
Net Change in Fund Balance		(41,500)	(38,384)		3,116
Fund Balance at Beginning of Year		446,311	446,311		0
Prior Year Encumbrances		705	705		0
Fund Balance at End of Year	\$	405,516	\$ 408,632	\$	3,116

### Fiduciary Funds

Fiduciary fund types are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, other governmental units and/or other funds.

### Custodial Funds

### **Municipal Court Fund**

To account for funds that flow through the municipal court office.

#### Law Library Fund

To account for funds collected for the remittance of fines and forfeitures to the County Law Library.

### Joint Economic Development District Fund (JEDD)

To account for monies generated by the Etna Corporate Park Economic Development Zone and distributed to the appropriate local governments.

### Combining Statement of Net Position Custodial Funds December 31, 2024

	M unicip al Court		Law Library		JEDD		Total Custodial Funds	
Assets:								
Cash and Cash Equivalents	\$	352,473	\$	833	\$	1,549,283	\$	1,902,589
Receivables:								
Taxes		0		0		491,376		491,376
Accounts		0		3,786		0		3,786
<b>Total Assets</b>		352,473		4,619		2,040,659		2,397,751
Liabilities:								
Intergovernmental Payable		0		0		2,040,659		2,040,659
Due to Others		0		4,619		0		4,619
Total Liabilities		0		4,619		2,040,659		2,045,278
Net Position:								
Restricted For:								
Court Bonds		352,473		0		0		352,473
<b>Total Net Position</b>	\$	352,473	\$	0	\$	0	\$	352,473

### Combining Statement of Changes in Net Position Custodial Funds For the Year Ended December 31, 2024

	ľ	M unicipal Court	Lav	w Library	JEDD	Tot	tal Fiduciary Funds
Additions:			•				
Fines and Forfeiture Collections for other Governments	\$	3,298,451	\$	60,000	\$ 0	\$	3,358,451
Income Tax Collections for other Governments		0		0	 4,087,558		4,087,558
Total Additions		3,298,451		60,000	4,087,558		7,446,009
Deductions:							
Distribution of Fines and Forfeitures to other Governments		3,269,175		60,000	0		3,329,175
Distribution of Income Taxes to other Governments		0		0	 4,087,558		4,087,558
<b>Total Deductions</b>		3,269,175		60,000	4,087,558		7,416,733
Change in Net Position		29,276		0	0		29,276
Net Position at Beginning of Year		323,197		0	 0		323,197
Net Position End of Year	\$	352,473	\$	0	\$ 0	\$	352,473



## Statistical Section



## Statistical Tables

This part of the City's annual comprehensive financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

ontents	
Financial Trends  These schedules contain trend information to help the reader understand how the City's financial position has changed over time.	S 2 – S 13
Revenue Capacity  These schedules contain information to help the reader understand and assess the factors affecting the City's ability to generate its most significant local revenue sources, the income tax.	S 14 – S 17
<b>Debt Capacity</b> These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.	S 18 – S 27
Economic and Demographic Information  These schedules offer economic and demographic indicators to help the reader understand the environment within which the City's financial activities take place and to provide information that facilitates comparisons of financial information over time and among governments.	S 28 – S 31
Operating Information  These schedules contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.	S 32 – S 37
Sources Note:	

Unless otherwise noted, the information in these schedules is derived from the annual comprehensive financial reports for the relevant year.

### Net Position by Component Last Ten Years (accrual basis of accounting)

			*	*
	2015	2016	2017	2018
<b>Governmental Activities:</b>				
Net Investment in Capital Assets	\$45,289,248	\$45,753,020	\$46,518,880	\$48,075,929
Restricted	11,989,270	13,304,726	14,563,247	14,502,647
Unrestricted	(26,854,936)	(28,209,247)	(55,772,637)	(59,022,702)
Total Governmental Activities Net Position	\$30,423,582	\$30,848,499	\$5,309,490	\$3,555,874
<b>Business-type Activities:</b>				
Net Investment in Capital Assets	\$23,666,267	\$25,890,917	\$27,363,677	\$30,027,197
Restricted	0	0	0	0
Unrestricted	5,201,729	6,246,617	5,817,214	5,377,583
Total Business-type Activities Net Position	\$28,867,996	\$32,137,534	\$33,180,891	\$35,404,780
Primary Government:				
Net Investment in Capital Assets	\$68,955,515	\$71,643,937	\$73,882,557	\$78,103,126
Restricted	11,989,270	13,304,726	14,563,247	14,502,647
Unrestricted	(21,653,207)	(21,962,630)	(49,955,423)	(53,645,119)
Total Primary Government Net Position	\$59,291,578	\$62,986,033	\$38,490,381	\$38,960,654

\*Restated

Source: City Auditor's Office

			*		
2019	2020	2021	2022	2023	2024
\$49,125,155	\$51,221,557	\$58,547,237	\$63,519,450	\$70,344,843	\$69,468,655
16,535,236	15,108,328	14,738,392	16,278,758	14,477,202	19,092,498
(41,692,001)	(39,973,254)	(29,413,085)	(25,711,644)	(26,161,272)	(26,304,279)
\$23,968,390	\$26,356,631	\$43,872,544	\$54,086,564	\$58,660,773	\$62,256,874
\$28,948,271	\$30,699,918	\$36,307,178	\$39,963,556	\$48,699,388	\$57,875,408
0	0	0	0	0	199,892
6,827,639	6,996,493	7,959,050	11,166,497	10,388,558	10,694,991
\$35,775,910	\$37,696,411	\$44,266,228	\$51,130,053	\$59,087,946	\$68,770,291
\$78,073,426	\$81,921,475	\$94,854,415	\$103,483,006	\$119,044,231	\$127,344,063
16,535,236	15,108,328	14,738,392	16,278,758	14,477,202	19,292,390
(34,864,362)	(32,976,761)	(21,454,035)	(14,545,147)	(15,772,714)	(15,609,288)
\$59,744,300	\$64,053,042	\$88,138,772	\$105,216,617	\$117,748,719	\$131,027,165

# Changes in Net Position Last Ten Years (accrual basis of accounting)

2015	2016	2017
	2016	
\$19 100 066	\$20 120 086	\$20,158,136
		805,323
· ·		2,035,280
		<i>'</i>
ŕ	<i>'</i>	20,948
		3,848,797
		11,740,626
		813,720
36,391,439	37,448,779	39,422,830
6,402,011	5,852,349	6,289,615
6,158,986	6,491,673	6,573,165
2,693,249	2,542,355	2,275,143
15,254,246	14,886,377	15,137,923
\$51,645,685	\$52,335,156	\$54,560,753
\$3,120,520	\$3,149,170	\$3,316,630
163,450	121,929	284,510
144,829	162,113	154,577
711,005	709,967	858,659
ŕ	· ·	5,667,002
	· · · · ·	1,274,404
8,861,744	9,891,266	11,555,782
	6,158,986 2,693,249 15,254,246 \$51,645,685 \$3,120,520 163,450	\$18,199,966 \$20,139,086 919,417 788,906 1,531,206 1,119,922 45,062 43,762 4,351,212 3,836,428 10,609,273 10,559,036 735,303 961,639 36,391,439 37,448,779 6,402,011 5,852,349 6,158,986 6,491,673 2,693,249 2,542,355 15,254,246 14,886,377 \$51,645,685 \$52,335,156 \$3,120,520 \$3,149,170 163,450 121,929 144,829 162,113 711,005 709,967 4,307,895 4,752,661

2018	2019	2020	2021	2022	2023	2024
\$22,014,630	\$2,251,413	\$21,712,225	\$20,388,448	\$20,946,340	\$26,817,842	\$27,911,503
764,096	885,748	889,707	709,835	930,189	1,220,988	1,148,724
1,591,011	1,395,136	1,116,844	1,275,008	1,199,495	1,898,035	1,675,503
101,517	125,607	25,934	32,098	29,078	217,016	320,685
4,560,561	4,433,534	3,703,225	4,111,421	4,612,892	5,692,765	5,807,042
12,669,608	12,795,333	16,550,653	9,868,895	14,305,997	17,857,924	18,569,859
691,034	830,501	807,438	757,487	980,668	1,051,589	1,601,895
42,392,457	22,717,272	44,806,026	37,143,192	43,004,659	54,756,159	57,035,211
5,908,173	7,742,185	7,191,579	4,493,994	5,919,670	8,114,720	7,955,857
7,481,125	8,372,152	7,619,736	6,937,457	7,559,020	8,936,187	8,399,504
2,849,000	2,786,131	2,479,263	1,957,102	2,184,763	3,053,630	2,887,928
16,238,298	18,900,468	17,290,578	13,388,553	15,663,453	20,104,537	19,243,289
\$58,630,755	\$41,617,740	\$62,096,604	\$50,531,745	\$58,668,112	\$74,860,696	\$76,278,500
Ф2. 42.4.52.5	Φ2 221 <b>7</b> 0 (	Ф2 020 000	Φ2 246 050	Ф2 424 262	Φ2 <b>7</b> (1 <b>5</b> 0)	Φ4 C12 240
\$3,424,525	\$3,321,786	\$3,020,090	\$3,346,950	\$3,424,262	\$3,761,586	\$4,612,240
183,207	260,608	385,530	351,557	379,790	550,410	656,677
131,922	184,084	127,366	195,134	147,182	204,040	631,355
982,271	1,327,430	861,378	2,671,926	1,436,382	1,172,367	1,094,380
4,147,863	5,668,797	8,813,090	6,653,830	9,685,795	10,953,213	7,149,811
1,881,272	464,133	404,649	5,999,528	4,263,612	2,701,172	6,089,541
10,751,060	11,226,838	13,612,103	19,218,925	19,337,023	19,342,788	20,234,004

(Continued)

## Changes in Net Position Last Ten Years (accrual basis of accounting)

	2015	2016	2017
Business-type Activities:			
Charges for Services			
Water	6,294,557	6,656,234	6,797,182
Sewer	7,653,112	8,374,932	8,404,935
Storm Water	2,871,602	2,853,724	2,998,433
Operating Grants and Contributions	0	0	0
Capital Grants and Contributions	0	507,805	422,221
Total Business-type Activities Program Revenues	16,819,271	18,392,695	18,622,771
Total Primary Government Program Revenues	25,681,015	28,283,961	30,178,553
Net (Expense)/Revenue			
Governmental Activities	(27,529,695)	(27,557,513)	(27,867,048)
Business-type Activities	1,565,025	3,506,318	3,484,848
Total Primary Government Net (Expense)/Revenue	(\$25,964,670)	(\$24,051,195)	(\$24,382,200)
General Revenues and Other Changes in Net Position			
Governmental Activities:			
Property Taxes Levied for:			
General Purposes	\$2,040,628	\$2,055,097	\$2,053,021
Special Purposes	404,872	408,316	407,838
Capital Purposes	594,079	446,815	1,394,237
Income Taxes	20,454,357	22,318,619	22,471,820
Other Local Taxes	514,057	515,033	652,430
Intergovernmental, Unrestricted	1,566,000	1,482,292	1,515,622
Investment Earnings	67,376	169,378	224,875
Miscellaneous	499,272	349,426	653,133
Transfers	0	237,454	0
Total Governmental Activities	26,140,641	27,982,430	29,372,976
Business-type Activities:			
Investment Earnings	1,381	674	0
Transfers	0	(237,454)	0
Total Business-type Activities	1,381	(236,780)	0
Total Primary Government	\$26,142,022	\$27,745,650	\$29,372,976
Change in Net Position			
Governmental Activities	(\$1,389,054)	\$424,917	\$1,505,928
Business-type Activities	1,566,406	3,269,538	3,484,848
Total Primary Government Change in Net Position	\$177,352	\$3,694,455	\$4,990,776

2018	2019	2020	2021	2022	2023	2024
6,577,349	6,661,518	6,703,923	6,949,831	7,455,080	7,455,890	8,741,475
8,616,054	9,166,248	9,275,469	8,948,560	10,143,988	11,125,276	11,384,424
3,021,441	3,123,460	3,231,687	3,277,872	3,375,165	3,366,375	3,517,460
0	0	0	0	0	37,500	0
247,343	310,099	0	660,146	1,546,038	6,034,860	5,674,104
18,462,187	19,261,325	19,211,079	19,836,409	22,520,271	28,019,901	29,317,463
29,213,247	30,488,163	32,823,182	39,055,334	41,857,294	47,362,689	49,551,467
(31,641,397)	(11,490,434)	(31,193,923)	(17,924,267)	(23,667,636)	(35,413,371)	(36,801,207)
2,223,889	360,857	1,920,501	6,447,856	6,856,818	7,915,364	10,074,174
(\$29,417,508)	(\$11,129,577)	(\$29,273,422)	(\$11,476,411)	(\$16,810,818)	(\$27,498,007)	(\$26,727,033)
\$2,229,854	\$2,257,252	\$2,330,831	\$2,614,159	\$2,614,914	\$2,701,792	\$3,700,841
443,700	448,718	458,528	519,786	520,428	537,970	737,190
851,596	782,020	736,369	704,667	745,238	724,933	912,517
23,055,696	24,146,929	23,273,642	26,323,603	28,153,154	29,588,501	30,687,811
416,577	530,187	360,632	693,166	586,689	626,148	607,053
1,552,058	1,720,775	3,705,128	2,105,938	2,220,594	2,132,603	2,360,677
399,347	1,035,914	521,433	98,937	(123,713)	2,978,659	2,487,818
917,461	981,155	2,195,601	2,501,453	699,572	696,974	646,102
0	0	0	(121,529)	0	0	100,000
29,866,289	31,902,950	33,582,164	35,440,180	35,416,876	39,987,580	42,240,009
0	10,273	0	432	7,007	42,529	77,304
0	0	0	121,529	0	0	(100,000)
0	10,273	0	121,961	7,007	42,529	(22,696)
\$29,866,289	\$31,913,223	\$33,582,164	\$35,562,141	\$35,423,883	\$40,030,109	\$42,217,313
						· · · · · ·
(\$1,775,108)	\$20,412,516	\$2,388,241	\$17,515,913	\$11,749,240	\$4,574,209	\$5,438,802
2,223,889	371,130	1,920,501	6,569,817	6,863,825	7,957,893	10,051,478
\$448,781	\$20,783,646	\$4,308,742	\$24,085,730	\$18,613,065	\$12,532,102	\$15,490,280
φ <del>110</del> ,/01	\$20,783,040	\$4,500,742	\$4,005,750	\$10,013,003	\$12,332,102	\$12,490,200

## Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

				*
	2015	2016	2017	2018
General Fund				
Nonspendable	\$132,563	\$266,770	\$196,622	\$567,872
Assigned	1,720,745	3,636,716	4,188,425	4,118,113
Unassigned	1,840,280	998,691	2,080,002	2,061,352
Total General Fund	3,693,588	4,902,177	6,465,049	6,747,337
All Other Governmental Funds				
Nonspendable	\$346,364	\$388,325	\$493,257	\$419,950
Restricted	10,932,039	11,083,187	10,997,736	12,286,132
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	(6,272,292)	(860,510)	(239,683)	(88,785)
Total All Other Governmental Funds	5,006,111	10,611,002	11,251,310	12,617,297
Total Governmental Funds	\$8,699,699	\$15,513,179	\$17,716,359	\$19,364,634

\*Restated

Source: City Auditor's Office

			*		
2019	2020	2021	2022	2023	2024
\$196,397	\$214,474	\$268,945	\$272,594	\$261,478	\$380,128
4,245,375	5,672,814	7,935,929	7,229,732	8,613,297	9,227,260
4,501,888	5,393,540	3,563,117	4,011,963	3,963,748	2,962,439
8,943,660	11,280,828	11,767,991	11,514,289	12,838,523	12,569,827
\$402,970	\$553,593	\$430,759	\$367,936	\$422,305	\$566,531
13,778,854	12,796,182	12,382,322	14,183,418	11,979,439	24,260,612
0	0	579,638	1,427,649	1,122,305	1,486,332
0	0	0	0	1,466,942	1,972,178
(9,737)	(1,893,740)	0	(4,693)	(480,088)	(15,768)
14,172,087	11,456,035	13,392,719	15,974,310	14,510,903	28,269,885
Φ00 115 515	Φ22.72.6.0.62	Φ25.160.510	ф <b>од</b> 400 500	Ф27.2.40.42 <i>6</i>	Φ.40.020.712
\$23,115,747	\$22,736,863	\$25,160,710	\$27,488,599	\$27,349,426	\$40,839,712

# Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2015	2016	2017	2018
Revenues:				
Taxes	\$24,195,781	\$25,361,800	\$26,134,290	\$27,775,775
Intergovernmental Revenues	6,167,868	6,940,541	7,443,663	5,797,645
Charges for Services	2,150,036	2,053,101	2,190,529	2,399,404
Licenses, Permits and Fees	76,249	100,507	91,611	79,200
Investment Earnings	74,259	154,274	224,875	161,137
Special Assessments	50	2	0	0
Fines and Forfeitures	1,898,252	1,828,543	2,228,701	2,340,202
Donations	0	0	0	0
All Other Revenue	499,272	349,426	653,133	917,461
Total Revenue	35,061,767	36,788,194	38,966,802	39,470,824
<b>Expenditures:</b>				
Current:				
Security of Persons and Property	16,720,295	17,259,586	18,107,047	18,651,001
Public Health and Welfare Services	45,062	43,762	20,948	101,517
Leisure Time Activities	698,450	697,623	700,726	734,646
Community Environment	1,322,320	1,165,793	2,013,552	1,507,747
Transportation	2,876,635	2,928,693	2,829,130	2,801,536
General Government	9,846,419	10,125,574	10,750,798	11,015,426
Capital Outlay	5,843,235	1,684,548	2,712,621	3,907,035
Debt Service:				
Principal Retirement	1,099,074	2,917,820	2,321,987	1,450,940
Interest and Fiscal Charges	623,997	789,126	835,862	731,432
Total Expenditures	39,075,487	37,612,525	40,292,671	40,901,280
Excess (Deficiency) of Revenues				
Over (Under) Expenditures	(4,013,720)	(824,331)	(1,325,869)	(1,430,456)

2019	2020	2021	2022	2023	2024
\$27,971,640	\$27,131,599	\$30,457,569	\$32,446,952	\$33,934,469	\$36,748,183
7,115,744	13,022,032	14,505,030	15,521,066	13,619,731	10,608,261
2,731,696	2,550,831	4,417,917	3,676,913	3,938,611	4,440,230
104,293	79,863	103,659	151,726	58,446	69,695
1,263,097	532,460	98,937	(131,973)	2,949,994	2,466,582
112,807	236,502	113,724	112,470	142,539	134,625
2,060,184	1,440,207	1,811,493	1,581,283	1,623,408	1,725,660
0	0	0	0	0	4,854,000
986,655	2,195,601	2,501,453	699,572	696,974	788,506
42,346,116	47,189,095	54,009,782	54,058,009	56,964,172	61,835,742
18,894,251	19,200,672	20,338,601	20,863,196	23,542,780	24,771,795
125,607	25,934	32,098	29,078	217,016	320,685
751,255	781,253	908,520	998,411	1,137,532	1,057,920
1,289,201	1,024,999	1,570,091	1,343,086	1,845,044	1,602,213
3,080,745	3,844,875	4,221,291	3,184,594	4,767,339	3,732,323
11,291,358	15,112,048	13,306,697	18,064,377	18,413,613	16,806,852
2,801,641	5,593,917	9,844,038	7,129,509	4,323,149	10,183,455
3,251,688	3,247,215	3,518,891	3,677,444	3,735,335	3,926,299
865,392	804,410	839,365	917,262	1,112,740	1,547,078
42,351,138	49,635,323	54,579,592	56,206,957	59,094,548	63,948,620
			_		
(5,022)	(2,446,228)	(569,810)	(2,148,948)	(2,130,376)	(2,112,878)
					(Continued)

## Changes in Fund Balances, Governmental Funds Last Ten Years (modified accrual basis of accounting)

	2015	2016	2017	2018
Other Financing Sources (Uses):				
Sale of Capital Assets	46,971	46,350	54,650	54,766
Other Financing Sources - Capital Leases	291,575	465,000	453,494	1,292,500
Other Financing Sources - SBITA	0	0	0	0
Installment Loan Issuance	0	0	0	0
State Infrastructure Bank Loan	0	0	0	1,084,411
Premium on Bond Issuance	0	554,488	97,015	0
Discount on Bond Issuance	0	0	0	0
General Obligation Bonds Issued	0	5,200,000	1,550,000	0
Refunding General Obligation Bonds Issued	0	1,710,000	1,895,000	0
Long Term Note Issuance	0	0	0	1,125,000
Payment to Refunded Bond Escrow Agent	0	0	(936,200)	0
OPWC Loan Issuance	0	3,277	381,723	0
Transfers In	2,377,818	2,269,546	2,560,274	3,221,094
Transfers Out	(2,377,818)	(2,786,806)	(2,560,274)	(3,601,788)
<b>Total Other Financing Sources (Uses)</b>	338,546	7,461,855	3,495,682	3,175,983
Net Change in Fund Balance	(\$3,675,174)	\$6,637,524	\$2,169,813	\$1,745,527
Debt Service as a Percentage				
of Noncapital Expenditures	5.10%	10.75%	8.75%	5.87%

Source: City Auditor's Office

2019	2020	2021	2022	2023	2024
72,573	46,704	85,986	63,876	4,263	162,253
903,695	389,596	1,716,480	0	0	0
0	0	0	0	71,730	0
0	0	0	0	785,210	1,217,664
821,527	335,770	269,983	0	0	0
16,544	0	0	118,362	0	625,974
0	0	0	0	0	(52,727)
1,040,000	0	0	4,540,000	0	12,785,000
0	0	0	0	0	0
1,125,000	1,125,000	1,125,000	1,125,000	1,130,000	1,135,000
0	0	0	0	0	0
0	0	0	164,819	0	0
3,300,021	3,485,846	7,088,965	4,482,164	5,478,964	7,359,891
(3,547,543)	(3,485,846)	(7,210,494)	(4,482,164)	(5,478,964)	(7,629,891)
3,731,817	1,897,070	3,075,920	6,012,057	1,991,203	15,603,164
\$3,726,795	(\$549,158)	\$2,506,110	\$3,863,109	(\$139,173)	\$13,490,286
10.86%	9.43%	10.06%	10.01%	9.62%	10.33%

City of Newark

Income Tax Revenues by Source, Governmental Funds Last Ten Years

Tax year	2015	2016	2017	2018	2019
Income Tax Rate	1.75%	1.75%	1.75%	1.75%	1.75%
Total Tax Collected	\$20,403,273	\$22,185,993	\$22,420,314	\$22,942,923	\$23,699,303
Income Tax Receipts					
Withholding	16,173,959	17,181,295	17,423,474	17,935,810	18,437,894
Percentage	79.28%	77.44%	77.71%	78.18%	77.80%
Corporate	1,484,316	1,827,124	2,084,361	2,106,287	2,026,222
Percentage	7.27%	8.24%	9.30%	9.18%	8.55%
Individuals	2,744,998	3,177,574	2,912,479	2,900,826	3,235,187
Percentage	13.45%	14.32%	12.99%	12.64%	13.65%

Source: City Income Tax Department

2020	2021	2022	2023	2024
1.75%	1.75%	1.75%	1.75%	1.75%
\$22,996,119	\$25,687,092	\$27,778,327	\$29,410,089	\$30,944,153
18,578,668	19,332,579	20,921,624	22,603,363	23,618,665
80.79% 1,442,647	75.26% 3,282,028	75.31% 3,505,112	76.86% 3,262,774	76.33% 3,548,160
6.27%	12.78%	12.62%	11.09%	11.47%
2,974,804	3,072,485	3,351,591	3,543,952	3,777,328
12.94%	11.96%	12.07%	12.05%	12.20%



### Income Tax Statistics Current Year and Nine Years Ago

	Calendar Year 2024						
Income Tax Filers	Number of Filers	Percent of Total	Taxable Income	Percent of Income	Income Tax Collections	Percent of Income	
Top Ten All Others Total	10 13,908 13,918	0.07% 99.93% 100.00%	\$36,316,595 886,759,769 923,076,364	3.93% 96.07% 100.00%	\$635,540 15,518,296 \$16,153,836	3.93% 96.07% 100.00%	
	Calendar Year 2015						
Income Tax Filers	Number of Filers	Percent of Total	Taxable Income	Percent of Income	Income Tax Collections	Percent of Income	
Top Ten All Others	10 14,548	0.07% 99.93%	\$18,970,573 625,976,676	2.94% 97.06%	\$331,985 10,954,592	2.94% 97.06%	
Total	14,558	100.00%	\$644,947,249	100.00%	\$11,286,577	100.00%	

Source: City Income Tax Department

### Ratios of Outstanding Debt By Type Last Ten Years

	2015	2016	2017	2018
Governmental Activities (1)				
General Obligation Bonds Payable	\$14,182,321	\$19,153,042	\$19,841,317	\$18,832,762
Ohio Public Works Commission Loan Payable	585,000	558,277	910,000	830,750
Installment Loans	802,766	835,963	1,018,577	2,088,567
ODOT State Infrastructure Bank Loans	1,082,314	784,505	2,556,436	3,229,157
Long Term Note Payable	0	0	0	1,125,000
SBITA	0	0	0	0
Business-type Activities (1)				
General Obligation Bonds Payable	\$10,796,376	\$9,244,510	\$7,902,115	\$6,194,630
Revenue Bonds Payable	0	0	0	0
Ohio Water Development Authority Loans Payable	37,218,169	39,331,720	47,169,828	49,099,957
Ohio Public Works Commission Loans Payable	1,450,991	1,339,816	1,228,641	1,117,466
ODOT State Infrastructure Bank Loans	0	0	2,344,115	2,776,277
SBITA	0	0	0	0
Total Primary Government	\$66,117,937	\$71,247,833	\$82,971,029	\$85,294,566
Population (2)				
City of Newark	47,537	47,537	47,537	47,537
Outstanding Debt Per Capita	\$1,391	\$1,499	\$1,745	\$1,794
Income (3)				
Personal (in thousands)	\$1,983,576	\$2,006,870	\$2,006,870	\$2,006,870
Percentage of Personal Income	3.33%	3.55%	4.13%	4.25%

### **Sources:**

- (1) City Auditor's Office
- (2) U.S. Bureau of Census, Population Division
- (3) U.S. Department of Commerce, Bureau of Economic Analysis information is only available through 2023, for the presentation of 2024 statistics, the City is using the latest information available.
  - (a) Per Capita Income is only available by County, Total Personal Income is a calculation

2019	2020	2021	2022	2023	2024
\$18,595,751	\$17,175,357	\$15,794,963	\$19,127,931	\$17,687,200	\$29,514,716
742,250	698,000	609,500	677,578	592,596	904,815
2,474,647	2,297,278	3,406,678	2,575,347	2,602,558	2,571,882
3,775,111	3,969,881	3,871,553	3,522,181	3,162,248	2,800,948
1,125,000	1,125,000	1,125,000	1,125,000	1,130,000	1,135,000
0	0	0	0	49,309	25,431
\$7,820,352	\$7,406,211	\$6,937,070	\$6,457,929	\$5,963,788	\$11,197,632
18,045,726	17,991,868	17,603,010	17,204,152	16,800,294	16,381,436
54,911,784	57,337,035	61,365,474	70,106,626	72,882,698	78,020,452
1,006,291	950,704	839,529	728,354	619,341	514,112
2,716,778	2,922,466	2,694,866	2,537,386	2,375,146	2,208,002
0	0	0	0	73,298	37,803
\$111,213,690	\$111,873,800	\$114,247,643	\$124,062,484	\$123,938,476	\$145,312,229
47,537	50,943	51,257	50,943	50,763	62,590
\$2,340	\$2,196	\$2,229	\$2,435	\$2,442	\$2,322
\$2,006,870	\$2,006,870	\$1,549,757	\$1,418,508	\$1,563,044	\$3,674,659
5.54%	5.57%	7.37%	8.75%	7.93%	3.95%
3.3470	5.5770	1.5170	0.7370	1.7370	5.7570

### Ratios of General Bonded Debt Outstanding Last Ten Years

Year	2015	2016	2017	2018
Population (1)	47,537	47,537	47,537	47,537
Personal Income (2)	\$1,983,576,399	\$2,006,869,529	\$2,006,869,529	\$2,006,869,529
General Bonded Debt General Obligation Bonds	\$24,978,697	\$28,397,552	\$27,743,432	\$25,027,392
Resources Available to Pay Principal	\$1,368,476	\$1,207,458	\$1,118,394	\$1,017,064
Net General Bonded Debt	\$23,610,221	\$27,190,094	\$26,625,038	\$24,010,328
Ratio of Net Bonded Debt to Personal Income	1.19%	1.35%	1.33%	1.20%
Net Bonded Debt per Capita	\$496.67	\$571.98	\$560.09	\$505.09

#### **Sources:**

- (1) U.S. Bureau of Census of Population
- (2) U.S. Department of Commerce, Bureau of Economic Analysis information is only available through 2023, for the presentation of 2024 statistics, the City is using the latest information available.
  - (a) Per Capita Income is only available by County, Total Personal Income is a calculation

2019	2020	2021	2022	2023	2024
47,537	50,943	51,257	50,943	50,763	62,590
\$2,006,869,529	\$2,006,870,000	\$1,549,755,395	\$1,418,507,835	\$1,563,043,533	\$3,674,658,900
Φ26 416 102	Φ <b>2</b> 4.501.570	Ф22 722 022	Φ <b>25</b> 505 0ζ0	Ф <b>22</b> (50 000	Φ40 <b>712 2</b> 40
\$26,416,103	\$24,581,568	\$22,732,033	\$25,585,860	\$23,650,988	\$40,712,348
\$1,073,881	\$1,350,793	\$966,465	\$995,686	\$1,466,942	\$4,460,286
\$25,342,222	\$23,230,775	\$21,765,568	\$24,590,174	\$22,184,046	\$36,252,062
1.26%	1.16%	1.40%	1.73%	1.42%	0.99%
\$533.11	\$456.02	\$424.64	\$482.70	\$437.01	\$579.20



Computation of Direct and Overlapping Debt Attributable to Governmental Activities December 31, 2024

Jurisdiction	Gross Debt Outstanding	Percentage Applicable to the City of Newark (1)	Amount Applicable to the City of Newark	
Direct:				
City of Newark	\$36,952,792	100.00%	\$36,952,792	
Overlapping:				
Granville School District	12,460,000	9.45%	1,177,470	
Licking Valley School District	940,000	3.30%	31,020	
North Fork School District	996,000	5.16%	51,394	
Newark City Schools	26,310,000	92.91%	24,444,621	
Licking County	19,530,000	17.55%	3,427,515	
		Subtotal	29,132,020	
		Total	\$66,084,812	

Source: Licking County Auditor

(1) Percentages were determined by dividing the assessed valuation of the political subdivision located within the boundaries of the City by the total assessed valuation of the political subdivision.

	Debt Limitations Last Ten Years			
Collection Year	2015	2016	2017	2018
Conceion Tear		2010	2017	2010
Total Debt				
Net Assessed Valuation	\$770,883,080	\$776,258,520	\$843,197,460	\$845,262,340
Legal Debt Limitation (%) (1)	10.50%	10.50%	10.50%	10.50%
Legal Debt Limitation (\$)(1)	80,942,723	81,507,145	88,535,733	88,752,546
City Debt Outstanding (2)	19,008,515	18,372,230	18,086,000	18,350,000
Less: Applicable Debt Service Fund Amounts	(1,368,476)	(1,207,458)	(1,118,394)	(1,017,064)
Net Indebtedness Subject to Limitation	17,640,039	17,164,772	16,967,606	17,332,936
Overall Legal Debt Margin	\$63,302,684	\$64,342,373	\$71,568,127	\$71,419,610
Debt Margin as a Percentage of Debt Limit	78.21%	78.94%	80.84%	80.47%
Unvoted Debt				
Net Assessed Valuation	\$770,883,080	\$776,258,520	\$843,197,460	\$845,262,340
Legal Debt Limitation (%) (1)	5.50%	5.50%	5.50%	5.50%
Legal Debt Limitation (\$)(1)	42,398,569	42,694,219	46,375,860	46,489,429
City Debt Outstanding (2)	19,008,515	18,372,230	18,086,000	18,350,000
Less: Applicable Debt Service Fund Amounts	(1,368,476)	(1,207,458)	(1,118,394)	(1,017,064)
Net Indebtedness Subject to Limitation	17,640,039	17,164,772	16,967,606	17,332,936
Overall Legal Debt Margin	\$24,758,530	\$25,529,447	\$29,408,254	\$29,156,493

- (1) Direct Debt Limitation based upon Section 133, The Uniform Bond Act of the Ohio Revised Code.
- (2) City Debt Outstanding includes Non Self-Supporting General Obligation Bonds and Notes only. The East Main Street Improvement and Deo Drive Bonds are TIF Bonds. Enterprise Debt is not considered in the computation of the Legal Debt Margin.

Source: City Auditor's Office

2019	2020	2021	2022 2023		2024
\$854,318,216	\$984,634,740	\$995,719,300	\$1,007,972,690	\$1,372,064,650	\$1,397,710,400
10.50%	10.50%	10.50%	10.50%	10.50%	10.50%
89,703,413	103,386,648	104,550,527	105,837,132	144,066,788	146,759,592
20,120,000	18,950,000	21,330,000	21,950,000	21,190,000	33,870,000
(1,073,881)	(1,350,793)	(966,465)	(995,686)	(1,466,942)	(4,460,286)
19,046,119	17,599,207	20,363,535	20,954,314	19,723,058	29,409,714
\$70,657,294	\$85,787,441	\$84,186,992	\$84,882,818	\$124,343,730	\$117,349,878
78.77%	82.98%	80.52%	80.20%	86.31%	79.96%
\$854,318,216	\$984,634,740	\$995,719,300	\$1,007,972,690	\$1,372,064,650	\$1,397,710,400
5.50%	5.50%	5.50%	5.50%	5.50%	5.50%
46,987,502	54,154,911	54,764,562	55,438,498	75,463,556	76,874,072
20,120,000	18,950,000	21,330,000	21,950,000	21,190,000	33,870,000
(1,073,881)	(1,350,793)	(966,465)	(995,686)	(1,466,942)	(4,460,286)
19,046,119	17,599,207	20,363,535	20,954,314	19,723,058	29,409,714
\$27,941,383	\$36,555,704	\$34,401,027	\$34,484,184	\$55,740,498	\$47,464,358
			·		· · · · · · · · · · · · · · · · · · ·

### Pledged Revenue Coverage Last Ten Years

-	2015	2016	2017	2018	2019
Tax Increment Financing (TIF) (1)					
Payment in Lieu of Taxes	\$69,405	\$0	\$0	\$808,083	\$0
Debt Service					
Principal	105,000	120,000	125,000	125,000	130,000
Interest	80,932	87,640	46,550	44,050	41,550
Coverage	0.37	0.00	0.00	4.78	0.00
Tax Increment Financing (TIF) (2)					
Payment in Lieu of Taxes	\$112,753	\$114,903	\$102,364	\$157,075	\$0
Debt Service					
Principal	55,000	60,000	65,000	65,000	65,000
Interest	33,366	31,304	29,054	26,454	23,854
Coverage	1.28	1.26	1.09	1.72	0.00
Water System Revenue Bonds (3)					
Gross Revenues	\$0	\$0	\$0	\$0	\$0
Direct Operating Expenses	0	0	0	0	0
Net Revenue Available for Debt Service	0	0	0	0	0
Annual Debt Service Requirement	0	0	0	0	0
Coverage	0.00	0.00	0.00	0.00	0.00

- (1) East Main Street Improvement, Governmental Activities
- (2) Deo Drive Improvement, Governmental Activities
- (3) Water System Improvement Revenue Bonds

Source: City Auditor's Office

2020	2021	2022	2023	2024
_				
\$17,738	\$5,826	\$5,845	\$5,632	\$17,391
130,000	135,000	140,000	140,000	145,000
39,600	35,700	31,650	27,450	23,250
0.10	0.03	0.03	0.03	0.10
\$0	\$0	\$0	\$0	\$0
70,000	75,000	75,000	80,000	85,000
21,254	18,384	15,309	12,234	8,954
0.00	0.00	0.00	0.00	0.00
\$0	\$6,950,142	\$7,458,627	\$7,476,148	\$8,794,023
0	2,857,950	4,285,761	6,387,291	6,078,650
0	4,092,192	3,172,866	1,088,857	2,715,373
0	1,053,244	1,051,869	1,049,669	1,052,806
0.00	3.89	3.02	1.04	2.58

#### Demographic and Economic Statistics Last Ten Years

Calendar Year	2015	2016	2017	2018	2019
Population (1)					
City of Newark	47,537	47,537	47,537	47,537	47,537
Licking County	166,492	166,492	166,492	166,492	166,492
Income (2) (a)					
Total Personal (in thousands)	\$1,983,576	\$2,006,870	\$2,006,870	\$2,006,870	\$2,006,870
Per Capita	\$41,727	\$42,217	\$42,217	\$42,217	\$42,217
Unemployment Rate (3)					
Federal	5.3%	4.9%	4.1%	3.8%	3.5%
State	4.9%	4.9%	4.3%	4.5%	4.1%
Licking County	4.2%	4.3%	3.8%	3.9%	3.8%
Civilian Work Force Estimates (3)					
State	5,731,000	5,788,000	5,778,000	5,783,000	5,783,000
Licking County	88,400	87,900	90,300	90,600	90,600

#### **Sources:**

- (1) U.S. Bureau of Census of Population.
- (2) U.S. Department of Commerce, Bureau of Economic Analysis information is only available through 2023, for the presentation of 2024 statistics, the City is using the latest information available. As the most current information becomes available, prior year figures are updated.
  - (a) Per Capita Income is only available by County, Total Personal Income is a calculation.
- (3) State Department of Labor Statistics.

2020	2021	2022	2023	2024
50,943	51,257	50,943	50,763	62,590
176,862	180,401	181,359	183,201	178,519
\$2,006,870	\$1,549,757	\$1,418,508	\$1,563,044	\$3,674,659
\$39,394	\$30,235	\$27,845	\$30,791	\$58,710
4.7%	5.3%	3.4%	3.6%	4.1%
4.6%	5.1%	4.2%	3.5%	4.3%
5.9%	4.0%	3.0%	3.1%	4.0%
5,783,000	5 727 546	5 741 277	5 797 000	5 909 600
	5,737,546	5,741,277	5,787,000	5,898,600
90,600	90,142	92,216	92,600	92,600



#### Principal Employers Current Year and Nine Years Ago

		2024	
Employer	Nature of Business	Number of Employees	Rank
Licking Memorial Hospital	Hospital	2,399	1
Licking County Government	Government	1,200	2
Newark City Schools	Education	889	3
OSUN/COTC	Education	550	4
Owens Corning	Fiberglass Insulation	543	5
City of Newark	Government	379	6
Anomatic Corporation	Metal Finishers	355	7
PNB	Banking Headquarters	326	8
CTEC	Education	299	9
Universal Veneer	Wood Veneer Manufacturing	146_	10
Total		7,086	
Total Employment within the City (1)		N/A	
		2015	
Employer	Nature of Business	Number of Employees	Rank
		Number of Employees	Rank
Licking Memorial Hospital	Health Care	Number of Employees	1
Licking Memorial Hospital State Farm		Number of Employees  1,950 1,050	
Licking Memorial Hospital State Farm Licking County Government	Health Care Insurance	Number of Employees	1 2
Licking Memorial Hospital State Farm	Health Care Insurance Government	Number of Employees  1,950 1,050 1,050	1 2 3
Licking Memorial Hospital State Farm Licking County Government Newark City Schools	Health Care Insurance Government Education	Number of Employees  1,950 1,050 1,050 980	1 2 3 4
Licking Memorial Hospital State Farm Licking County Government Newark City Schools Anomatic	Health Care Insurance Government Education Metal Finishers	Number of Employees  1,950 1,050 1,050 980 925	1 2 3 4 5
Licking Memorial Hospital State Farm Licking County Government Newark City Schools Anomatic OSUN/COTC	Health Care Insurance Government Education Metal Finishers Education	Number of Employees  1,950 1,050 1,050 980 925 920	1 2 3 4 5
Licking Memorial Hospital State Farm Licking County Government Newark City Schools Anomatic OSUN/COTC Walmart	Health Care Insurance Government Education Metal Finishers Education Retail	Number of Employees  1,950 1,050 1,050 980 925 920 710	1 2 3 4 5 6 7
Licking Memorial Hospital State Farm Licking County Government Newark City Schools Anomatic OSUN/COTC Walmart Owens Corning	Health Care Insurance Government Education Metal Finishers Education Retail Fiberglass Insulation	Number of Employees  1,950 1,050 1,050 980 925 920 710 550	1 2 3 4 5 6 7 8
Licking Memorial Hospital State Farm Licking County Government Newark City Schools Anomatic OSUN/COTC Walmart Owens Corning Park National Bank	Health Care Insurance Government Education Metal Finishers Education Retail Fiberglass Insulation Banking	Number of Employees  1,950 1,050 1,050 980 925 920 710 550 400	1 2 3 4 5 6 7 8

(1) - Total employment within the City is not available.

Full Time Equivalent Employees by Function Last Ten Years

	2015	2016	2017	2018	2019
<b>Governmental Activities</b>					
General Government					
Finance	18.00	18.00	16.00	16.00	16.00
Legal/Court	46.00	42.00	40.00	40.00	40.00
Administration	27.00	26.00	26.00	26.00	26.00
Maintenance	16.00	16.00	16.00	16.00	16.00
Security of Persons and Property					
Police	96.00	77.00	77.00	77.00	79.00
Fire	87.00	80.00	80.00	79.00	79.00
Transportation					
Street	25.00	25.00	24.00	23.00	23.00
Leisure Time Activities					
Recreation/Seniors	14.00	12.00	12.00	12.00	12.00
Community Environment	30.00	30.00	30.00	30.00	30.00
Community Development	4.00	4.00	3.00	3.00	3.00
<b>Business-Type Activities</b>					
Utilities					
Water	41.00	41.00	41.00	41.00	41.00
Sewer	26.00	26.00	26.00	26.00	26.00
Storm Water	3.00	3.00	3.00	3.00	3.00
Total Employees	433.00	400.00	394.00	392.00	394.00

Method: 1.00 for each full-time, 0.50 for each part-time and 0.25 for each seasonal employee

2020	2021	2022	2023	2024
15.00	17.00	20.00	21.00	21.00
40.00	56.00	47.00	59.00	57.00
26.00	20.00	22.00	19.00	19.00
16.00	3.00	3.00	3.00	3.00
79.00	79.00	82.00	85.00	83.00
79.00	80.00	80.00	86.00	88.00
23.00	25.00	24.00	25.00	22.00
12.00	7.00	7.00	8.00	7.00
30.00	11.00	11.00	13.00	13.00
3.00	4.00	4.00	4.00	4.00
41.00	40.00	41.00	38.00	40.00
26.00	20.00	21.00	21.00	20.00
3.00	2.00	2.00	2.00	2.00
393.00	364.00	364.00	384.00	379.00

### Operating Indicators by Function Last Ten Years

	2015	2016	2017	2018	2019
<b>Governmental Activities</b>					
General Government					
Court					
Number of Traffic Cases	4,121	4,020	4,101	4,109	4,379
Licenses and Permits					
Number of Building Permits	370	401	486	384	401
Security of Persons and Property					
Police					
Number of Citations Issued	2,814	2,874	2,922	3,004	3,696
Number of Arrests	2,019	2,088	2,093	2,111	2,121
Fire					
Number of Fire Calls	5,466	5,461	5,516	5,501	4,870
Number of EMS Runs	7,618	7,701	7,814	7,995	8,225
Transportation					
Street					
Number of Streets Resurfaced	32	34	32	31	31
<b>Business-Type Activities</b>					
Water					
Number of Service Connections	20,911	20,901	20,920	20,923	20,923
Water Main Breaks	44	58	61	70	60
Daily Average Consumption					
(thousands of gallons)	9.4M	9.4M	9.4M	9.4M	9.4M
Sewer					
Number of Service Connections	19,122	19,119	19,206	19,214	19,214
Daily Average Sewage Treatment					
(thousands of gallons)	8.9M	8.9M	8.9M	8.9M	8.9M

2020	2021	2022	2023	2024
8,246	10,920	12,274	10,443	10,519
239	519	2,762	138	563
3,701	988	1,050	799	633
2,129	1,287	1,497	1,278	1,127
4,819	2,224	2,515	2,544	2,856
8,345	10,150	10,070	9,938	10,500
31	57	65	93	46
20,923	18,896	18,916	18,969	19,336
71	35	40	31	39
9.4M	6.5M	7.4M	4.4M	4.7M
19,214	17,193	17,411	17,508	17,657
8.9M	7.6M	7.5M	7.1M	7.5M

Capital Asset Statistics by Function Last Ten Years

	2015	2016	2017	2018	2019
<b>Governmental Activities</b>					
General Government					
Public Land and Buildings					
Land (acres)	459	459	459	459	459
Buildings	29	29	29	29	29
Security of Persons and Property					
Police					
Stations	1	1	1	1	1
Vehicles	24	24	25	26	26
Fire					
Stations	4	4	4	4	4
Vehicles	23	23	23	23	23
Transportation					
Street					
Streets (lane miles)	228	228	228	228	228
Traffic Signals	3,351	3,351	3,354	3,355	3,355
Vehicles	42	42	43	43	43
Leisure Time Activities					
Recreation/Seniors					
Buildings	16	16	16	16	16
Parks	39	39	39	39	39
Playgrounds	14	14	14	14	14
Swimming Pools	1	1	1	1	1
Baseball/Softball Diamonds	12	12	12	12	12
<b>Business-Type Activities</b>					
Utilities					
Water					
Waterlines (Miles)	205	205	205	205	205
Number of Hydrants	292	292	292	292	292
Sewer					
Sewer lines (Miles)	194	194	195	195	195
Lift Stations	10	10	10	10	10
Storm Water Drainage					
Storm Drains (Miles)	120	120	121	121	121
Number of Catch Basins	4,536	4,536	4,540	4,549	4,549

2020	2021	2022	2023	2024
459	903	903	903	903
29	35	35	35	35
1	1	1	1	1
26	36	54	56	54
5	5	4	4	4
23	23	15	11	12
228	502	502	515	516
3,355	1,802	69	515 69	69
43	48	43	48	44
16	42	42	24	24
39	23	23	21	21
14	14	14	17	14
1	1	1	1	1
12	12	12	6	11
• • •			• 40	• 40
205	265	265	248	248
292	2,083	2,149	2,143	2,128
195	224	209	209	230
10	23	19	20	20
121	141	146	152	152
4,549	9,348	6,180	6,419	6,279
	<i>'</i>	,	,	,

